- THE COURT: Good morning. I hope everyone is well.
- 3 I had the opportunity to meet with counsel in chambers briefly,
- 4 at which time everyone indicated they're refreshed, renewed and
- 5 ready to move forward.
- 6 Let me, first of all, put on the record something that
- 7 I've already discussed with the lawyers, and that is in regards
- 8 to the Court's ruling on the defendants' Rule 29 motion for
- 9 judgment of acquittal. I am reversing myself to this extent.
- 10 I am going to reserve ruling on all of the Clean Water Act
- 11 counts. And any counts that I've granted judgment of acquittal
- 12 on heretofore, I have reversed myself in that regard and I will
- 13 reserve ruling.
- I do so because, as Mr. Korzenik pointed out, that would
- 15 not be appealable. And I am not so naive -- I've pointed out
- 16 to the lawyers in chambers, I'm not so naive that I would
- 17 believe that I am infallible. I could be in error. And if I
- 18 am in error, I should be corrected. And the only way to
- 19 preserve that would be to take the matter -- reserve ruling on
- 20 the Rule 29 motion and allow the case to go forward to the jury
- 21 with proper instructions.
- 22 All right. Any questions? Mr. Wittman?
- MR. WITTMAN: No, Your Honor. It's not a question
- 24 really. But I think just for the sake of the record and so
- 25 that I preserve our rights, I think that with respect to the

Court's ruling on Thursday on Counts 30, 31, 32, 33, 34 and 35,

I do believe that Your Honor's ruling does constitute a 3

dismissal of those counts on the record. And I would suggest

that our clients cannot continue to be-tried under those counts

without being twice placed in jeopardy. And for that reason,

Your Honor, we would object to the Court's ruling. But that's 6 the only thing I have to say about it.

THE COURT: I considered the possibility of that objection. I presume that the rest of the defendants join in that objection as well.

MR. TIMOTHY HOLLEMAN: Yes, sir, Your Honor.

MR. HOLDER: Yes, Your Honor.

THE COURT: But I note that there has been no evidence presented by the defendants yet and that nothing has occurred since the motion was ruled on. And I think I had pointed out in chambers that it's not that I have -- it's not

that I have been inspired over the weekend by the government's 17

theory of the case. Instead, it's more along the lines of 18 preserving the matter for review. And I think that the 19

government is entitled to that opportunity in the event that I 20 21

am in error,

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All right. Anything else on behalf of the defendants? 22 23

MR. WITTMAN: No, Your Honor.

THE COURT: Anything else on behalf of the

25 government? was thereupon called as an adverse witness for and on behalf of

the defendant and, having been duly sworn, testified as

follows:

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DIRECT EXAMINATION

5 BY MR. WITTMAN:

Q. Mr. Paimer, I'm gonna ask you to lean forward and get

closer to that microphone so everyone can hear you. And tell 7

ε us, please, your full name.

ō A. James I. Palmer, Jr.

10 Q. And where do you live, sir?

A. My residence address is 4772 Chatuge, which is spelled 11

C-H-A-T-U-G-E, Lane in Douglasville, Georgia. The zip is 12

13 30135.

Q And what is your consolit compleyment? 14

A. I am the regional administrator for Region 4 of the United 15

States Environmental Protection Agency. The regional office is 16

17 in Atlanta, Georgia.

Q. Are you here in your official capacity, Mr. Palmer? 18

A. No, sir. I am here under subpoena. I am on annual leave 19

today because the events surrounding my involvement in this 20

matter all preceded my appointment as EPA regional 21

administrator. And because of that, my testimony today may not 22

be construed in any way as any official statement or position 23

of U.S. EPA. I am strictly here in my personal capacity. 24

25 Q. And as you say, you were subpoenaed by the defendants to

Page 3892

MR. KORZENIK: No, Your Honor.

THE COURT: All right. Then I presume we're ready to proceed? Please ask the jury to join us.

(Jury in at 9:28 a.m.)

THE COURT: Good morning, ladies and gentlemen. I met briefly with the attorneys in chambers this morning, and I think the consensus of the group was they were refreshed and renewed and ready to move forward. I presume that the jury is likewise refreshed and renewed. Long time no see. It's good to have you back.

We made some changes in the jury room to try to make it a little more homier, I guess would be the word for it. Hung 12 some pictures and moved some things around. It's always nice when the judge gets in there with a laser level and levels up all the pictures and puts them up. But we had a great deal of. help from the staff as well. And I hope that you enjoyed the surroundings. We're still moving in. And we're getting better at it every day.

The parties have indicated that they are ready to move forward. So Mr. Wittman, you may call your first witness.

MR. WITTMAN: Thank you, Your Honor. The defense calls Mr. James Palmer as its first witness.

THE COURT: Mr. Palmer, would you stand and be sworn,

24 sir.

JAMES PALMER

be here this morning; correct?

2 A. I was.

Q. How long have you served as regional administrator of the 3

Environmental Protection Agency Region 4?

A. My appointment was announced on the 18th of October, as U

recall, in 2001. I was sworn in the first business day of \sim 6

7 January in 2002.

Q. And Region 4 of the Environmental Protection Agency is

9 responsible for what region of the country?-

A. It's the southeastern region. There are eight states --10

there are ten EPA regions. Region 4 covers eight states --11

Mississippi, Alabama, Tennessee, Kentucky, Georgia, North

Carolina, South Carolina and Florida.

Q. Would you tell the jury a little bit about your 14

educational background starting with your graduation from 15

16 college?

A. I received my Bachelor of Science degree in civil-17

engineering from Mississippi State University in 1970. After 18

working for four years, I then went to the University of 19

Mississippi law school. Graduated there in December of 1976. 20

Q. Okay. After you graduated from the Ole Miss law school, 21

did you practice law here in Mississippi? 22

A. I did. I practiced law with a Jackson law firm but lived 23

in Newton, Mississippi, for three years before then going back 24

into state service, where I had been before I went to law 25

Page 3896 years.

Q. What did you do when you left your employment with the

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A. I went back into private law practice with the firm

5 Butler, Snow, O'Mara Stevens & Cannada in Jackson. ű

Q. When you joined the Butler, Snow firm or after you joined 7

the Butler, Snow firm, did you specialize in any particular

8 area of the practice of law?

A. I did. Because my work in state service had focused 9

10 principally on the environmental field, then when I went back

into private law practice, I essentially limited my practice to 11

12 environmental matters.

Q. And when you were practicing law in the Butler, Snow firm, 13

14 did you have occasion to represent Robert Lucas?

 $A \otimes I \ did: \ Mr.$ Lucas and Dr. Beall -- Robert Beall came to 15

the firm, and the firm agreed to provide representation to 16

these gentlemen and to their two corporations, Big Hill Acres, 17

18 Incorporated, and Consolidated Investments, Incorporated.

19

Q. Okay. I'm gonna show you what has been marked for

20 identification as Defendants' Exhibit 810.

21 MR. WITTMAN: May I approach, Your Honor? 22

THE COURT: You may.

23 BY MR. WITTMAN:

24 Q. Do you recognize this document?

25 A. Yes. THE COURT: Objection is sustained.

2 BY MR. WITTMAN: 3

Q. When you first undertook to represent Mr. Lucas and

Dr. Beall, did you observe any collateral issues relating to

the manner in which business had been done in the past and what

needed to be done in the future insofar as they were concerned?

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В Q. And tell the ladies and gentlemen of the jury what you

9 observed in that regard.

A. Dr. Beall and Mr. Lucas came to our firm principally 10

because of wetlands issues that had arisen in the context of 11

their real estate developments in Jackson County. But as they 12

explained the full picture of what was going on at that point

in the development, it also became clear that there were issues

involving wastewater and water systems infrastructure

principally that was in place to service the parcels that were

being sold. So we -- we then tried to understand all of the

parties involved and the relative rights and responsibilities

and obligations of all those parties.

Q. Did you review what had happened in the past at Big Hill 20

Acres and with Mr. Lucas and Dr. Beatl regarding their 21

relationship with regulatory authorities? 22

A. We did. We asked them to bring us current on what had 23

been happening, how long it had been happening, who the 24

regulatory parties were with whom they had been engaged and

Page 390:

- essentially what the status of the matters were at that time.
- Q. Did you become familiar with the land sales contracts that
- were in use by Big Hill Acres at that time?
- A. We did. We asked them to give us copies of the
- transactional documents that they were using, and we did review
- 6 those.
- Q. Did you ever advise Mr. Lucas that Big Hill Acres should
- use a different contract for the sale of lots at Big Hill
- 9 Acres?
- 10 A. No.
- Q. What was the status of Big Hill Acres with the 11
- Environmental Protection Agency when you first became involved 12
- 13 with Big Hill Acres?
- A. As I recall, because we became involved in April of 2000. 14
- a number of months earlier in 1999, the Corps of Engineers, the 15
- Mobile district office had issued a cease and desist order, 16
- following which U.S. EPA Region 4 also issued a cease and 17
- desist order. And either with that EPA proposed -- or C and D, 18
- there was a proposed consent order that was sent to Dr. Beall 19
- and Mr. Lucas for ~ with a request that they enter into that 20
- 21 agreement with EPA.
- Q. Okay. And did you have occasion to give advice to
- 23 Mr. Lucas and Dr. Beall regarding that proposed EPA consent
- 24 order?

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25 A. Yes, we did.

- Mr. Lucas and Dr. Beall about their knowledge of wetlands on
- the property?
- A. It does.
- Q. You can take that down. Did you go out and inspect the 4
- 5 property yourself?
- A. I did. My senior partner, Mr. Crawford, and I, who worked E
- together on this case for as long as I-was involved, agreed.
- that I should go take a view of the area -- actually areas δ
- plural -- that were involved here. I arranged to drive down 9
- and meet Dr. Beall and Mr. Lucas. And they then drove me 16
- through the combined area that is on various maps known as both 11
- Big Hill Acres and Consolidated Investments. But I think over 12
- time, all of it is generally referred to as Big Hill Acres. 13
- 1-1 Q. Look, if you would, at the buttom half of page 2 in the
- section of your letter dealing with context. Do you see that? 15
- 16 A. Yes.
- Q. Could I have that on the screen, please? Page 2. Bottom 17
- half on context. Page 2. If I can use the Elmo. That's fine. 18 19
 - MR. WITTMAN: Could I refer to the Eimo, Your Honor?
- 20 THE COURT: You may.

BY MR. WITTMAN:

- 22 Q. Just take a moment and look at that. Does that reflect
- what you learned from your drive through the property, 23
- 24. Mr. Palmer?

21

A. What this paragraph reflects is a combination of 25

- Q. I'm gonna show you at this time what's been received in evidence as Defendants' Exhibit 811.
- MR. WITTMAN: If I could have it on the screen, 3 4 please, Your Honor?
- THE COURT: Oh, you want it -- I'm sorry. 5
- BY MR. WITTMAN:
- Q. Do you recognize that as a copy of a letter you wrote on 7
- May 10th, 2000, to a Mr. John Hankinson, who was the regional
- administrator at that time of the Environmental Protection. 9
- 10 Agency?
- A. It appears to be that. I mean, I see only the first page.
- 12 As I recall, it was a multiple page document. But yes, that 13 appears to be the letter.
- 14 MR. WITTMAN: Your Honor, may I give the witness a 15 copy? It is a multipage document.
- 16 THE COURT: Yes.
- 17 BY MR. WITTMAN:
- Q. If you would, please, Mr. Palmer, turn to the second page 18
- of that letter. Did you attempt to find out what Mr. Lucas
- knew about wetlands on the property when he and Dr. Beall 20
- bought the land from the timber companies? 21
- 22 A. We did.
- 23 Q. Direct your attention to the paragraph of the letter on 24
- page 2 that I've highlighted on the screen. Take a moment and
- look at it. Does this accurately reflect what you learned from 25

- Page 3902 information that we had obtained from Dr. Beall and Mr. Lucas
- as well as my own personal observations in the areas through 2
- which we drove.
- Q. Did you have any concerns about the timber cutting
- operations that had occurred before Mr. Lucas and Dr. Beall
- bought this property?
- 7 A. I did.
- 8 Q. And what were those concerns?
- A. Well, as we understood the history of the passage of
- title -- from prior owners to Big Hill Acres and Consolidated
- Investments, it became clear that a key ingredient in those
- transactions was the cutting of timber off of the properties 12
- that were held by the prior owner, which we understood to be 13
- Wachovia Bank. So there was a lot of timber cutting activity 15
- across the parcels that I drove through.
- Q. Okay. If we turn to the next page of your letter, I'll 16
- refer you just briefly to the top of that document. You say, 17.
- "To date, timber land has not been included in the discussions 18
- of Big Hill Acres. We suggest that an essential party is 19
- missing." Why did you believe that an essential party was 20
- 21
- A. We took the view that the impacts to the area caused by 22 23
- storms that produced substantial erosion were attributable to the logging activities. And as best we understood how the 24
- transactions occurred; we took the view that those 25

- activities -- those final logging activities before the sales
- 2 were accomplished and even some timber removal after the saies
- 3 were accomplished would not have been entitled to privilege
- under what's called the silvicultural exemption under Section
- 404 because the property was being converted from a timber
- 6 operation to a development operation. And that was the point
- we were raising here. 7
- Q. Okay. Does that mean that the responsibility for any δ
- 9 erosion, for example, that had been caused would have been the
- 10 responsibility of the timber company?
- i 1 A. That was the contention we were raising here, yes.
- Q. Did you give any advice to Mr. Lucas or Dr. Beall as to 12
- whether the sale of a lot containing wetlands was subject to 13
- Section 404 of the Clean Water Act? 14
- A. We discussed that. And we advised them that there's no io
- 16 provision in Section 404 of the Clean Water Act that prohibits
- 17 the sale of property which does or could contain wetlands areas
- that are regulated pursuant to that provision of the Clean 18
- 19 Water Act.
- 20 Q. If you'd turn to page 4 of your letter. Did you advise
- the EPA of that as well? And I refer you to about the middle 21
- 22 of the first full paragraph.
- 23 A. Yes, we did.

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- 24 Q. And you referred to the rights, responsibilities and
- liabilities between Big Hill Acres and the many purchasers in 25

- Q. Now, did you have occasion to review the earlier cease and
- desist order that had been issued by the Corps of Engineers on 3 June 3rd, 1999?
- A. Yes. Dr. Beall and Mr. Lucas brought copies of both the 4
- Corps of Engineers' cease and desist order and the EPA cease 5
- ъ and desist order for us to review, and we did.
- Q. I'm gonna refer you to the bottom of page 4 of your letter 7
- to Mr. Hankinson where you specifically address that, do you 8
- 9.
- A. Where specifically, Mr. Wittman, are you directing me. 10
- Q. Bottom of page 4. It says, "Big Hill Acres, Inc., 11
- 12 activities sirice June 3rd, 1999." Do you see that?
- A. Well, I see what you're talking about. Yes, I mean, I can 13
- 14 read the language
- 15 Q. Okay,
- A. We referred to the Corps of Engineers' cease and desist 16
- order and to the fact that the EPA consent order has a 17
- 18 statement in it saying that no additional lots containing
- impacted wetlands will be sold without the authorization from 19
- 20 the Corps of Engineers.
- Q. And did you review with Mr. Lucas and Dr. Beall what they 21
- 22 had done in response to that order?
- 23 A. We did.
- 24 Q. And what did you learn?
- A. Well, they advised us that once they got the Corps of 25

- the development as regards activity which resulted in any
- .2 impact. What did you mean by that?
- 3 A. At the time we entered this case, there had been already
- several years of activity on the ground. Some obviously, in
- 5. our opinion, was in terms of alterations to the property
- 6 attributable to the timber cutting activities I have mentioned.
- Persons had bought property and had moved on to the property 8 and were themselves beginning to engage in activities that we
- 9 had concerns about also being regulated.
 - And so we were concerned about trying to sort all this out to see who had actually done what where and what the results or consequences of their activities were. There were even other
- 13 parties, like the county having brought road materials in to build or enhance roadways. 1-
 - And the point that we were trying to make is that it appeared to us at that time that a number of different parties
- had been active on these properties for a number of years. And 17 18
- we simply thought that the government should be looking at the 19
- alterations that we saw out there in the context of who did 20 what.
- 21 Q. Were you at all concerned that Mr. Beall and Mr. Lucas
- might be held responsible for the activities of third 23 parties -- other parties on the property?
- A. Well, I think we may have raised that specifically in this
 - or other letters. But yes, that's why we raised these points.

- Page 3906 Engineers' order, they had already been working with their
- wetlands consultant, Dr. Dana Sanders, to perform on the ground
- delineations of areas that in Dr. Sanders' opinion met the
- profile to be classified a wetland area and that Dr. Sanders
- had flagged those for Dr. Beall and Mr. Lucas, who in turn then
- withdrew those areas from sale or offer for sale.
- Q. Had Dr. Sanders been hired by Big Hill Acres before you
- and the Butler, Snow firm were retained to represent Big Hill 8
- 9
- A. Yes. Dr. Sanders, as I recall, had been at work as a
- wetlands consultant for these two companies and for Dr. Beall
- and Mr. Lucas for some time.
- Q. Okay. And what was your understanding of what Dr. Sanders 13
- 14 was ultimately going to do?
- A. Well, it was our understanding that, as I mentioned a 15
- moment ago, Dr. Sanders was retained to survey the parcels that
- at that point represented what had come to be known as Big Hill.
- Acres. And he was going to then apply appropriate delineation
- protocols to generate maps that would depict on maps areas that
- in his opinion would meet those protocols to be classified as 21 wetlands.
- And I also believe, because he had had discussions with 22
- government regulators, he was going to delineate areas that in 23
- his opinion reflected some degree of alteration according to a 24
- classification approach that the government had prescribed by

- category; such as land clearing or road building or house pad
- construction, driveway construction. That was our appreciation 2
- 3 for what Dr. Sanders was brought in to do.
- Q. Okay. If you would, turn to page 5 of that May 10th
- letter. And I'll ask you about the second full paragraph.
- Based on your investigation when you came aboard back in April 6
- 7 of 2000; Mr. Palmer, were there any development activities at
- 6 Big Hill Acres after June 3rd, 1999?
- A. The accounting that Dr. Beall and Mr. Lucas gave us of 9
- their development activities over then about a six year period 10
- and my observation of what they described when I rode with them 11
- through the area indicated to me that the subdivisions plural, 12
- each of which, of course, had independently been developed, 13
- were essentially developed out in terms of mariways and that is 14
- 15 sum of thing.
- Q. By May of 2000, had the roads at Big Hill Acres 16
- 17 essentially been completed?
- A. As best I recall, the roadways had been completed in terms
- of opening -- just opening the pathways that traversed the 19
- property generally east west north south. Not all of them had 20
- been paved. But in terms of the basic locations or layout of 21
- 221 the roads, as best I recall, that was in place.
- Q. We' had introduced into evidence during this trial an 23
- exhibit by the government, Government Exhibit 198, which you 24
- can see on the floor there in front of you. Does that aerial

- properties.
- Q. And what advice did you give Mr. Beall and Mr. Lucas about 2.
- 3 agreeing to the proposed consent order?
- A. Well, we recommended that they not agree to the proposed
- consent order as it was written and proceeded to then engage 5
- with U.S. EPA point by point to recommend alternative ő
- approaches in a number of the articles in the proposed consent 7.
- order that we thought would generate a document that might 8
- be -- might be agreeable to both the government and to 9
- 10 Mr. Lucas and Dr. Beall.
- Q. But as proposed, did you believe that the consent order 11.
- deprived Big Hill Acres of its valid right to continue its 12
- 13 business?
- 14 A Weidid.
- Q. Okay. Now, did you invite representatives of the EPA to 15
- come down to meet you at the site at Big Hill Acres? 16
- A. Well, we extended that invitation several times, 17
- 18 Mr. Wittman.
- Q. I'm speaking specifically in this time frame of May of \cdot 19
- 20 2000.
- A. I'll have to look closely at the letter, but I think I can. 21
- 22 answer the question yes.
- Q. Would it help refresh your recollection if you would look 23
- 24 at the top of page 8 of your letter?
- A. Yes,

- photograph essentially depict the way the property looked when
- you went out there in May of 2000, April of 2000?
- A. Well, I wasn't in an airplane, Mr. Wittman. I saw it on
- the ground, which always gives you a different perspective.
- Looking at the exhibit and reflecting on the maps that
- ultimately I saw, it appears to me that the exhibit reasonably
- accurately depicts the general layout of the roadways as best I
- can determine.
- Q. Okay. If you would, turn to page 6 and take a look just
- at the last paragraph on that page. I want to ask you a 10
- question about the language that I've highlighted on your 11
- screen there. Why were you concerned about the EPA's demand 12
- that Big Hill Acres stop selling any of its remaining land? 13
- A. Well, from our earliest discussions with Dr. Sanders, it 14
- was clear that throughout this area there were some tracts \sim 15
- some lots that had been laid out where there were no wetlands 16
- at all. There were other lots that had some wetlands areas 17
- that Dr. Sanders had identified. And then there were other 18
- lots where there were substantial wetlands areas that he had 19
- 20 identified.
- 21 Our concerns were that if Dr. Beall and Mr. Lucas had
- entered into that consent order, they would have literally gone 22
- out of business that very day. Even as to properties where 23
 - there were no wetlands whatsoever and they would have then lost
- all revenue or potential revenue from the sale of those

- Q. Okay. And why did you want to meet at the site?
- A. From the very beginning, our approach was to attempt to
- move all of these controverted matters to closure through
- settlement. I simply found over many years that people have a
- better appreciation of things if they can get out on the
- ground, walk around, look at it and better understand really
- what's going on as it's happening than, as I said \sim as I see \sim
- in this letter, sitting in our air conditioned offices in
- Atlanta or Jackson. And we just recommended that all of us get 9
- together and get down on the ground and see how we could move 10
- the matter along. 11
- Q. Did you review your concerns as expressed in this letter, 12
- Mr. Palmer, with any of your partners at Butler, Snow? 13
- A. Yes. As I mentioned, from the outset my senior partner, 14
- Mr. Crawford, and I worked together on this case essentially in 15
- lock step. From time to time, as we needed to ask other 16
- members of the firm questions that were collateral to the 17
- environmental matters, yes, we would consult with those 18
- 19 attorneys.
- Q. Okay. I'm gonna show you what I've marked for 20 21
- identification as Defendants' Exhibit 812.
- MR. WITTMAN: And if we could screen that, Your 22 23
- Honor, without the jury seeing it on the Elmo? 24 THE COURT: All right.
- 25 BY MR. WITTMAN:

- Q. Do you recognize that as a -- an e-mail you sent to
- Mr. John Crawford on May 10th, 2000?
- 3 A. I do.
- ٠. Q. And who is Mr. Crawford?
- 5 A. Again, Mr. Crawford was my senior partner and the head of
- 6 the environmental practice group in the firm and essentially my co-counsel in the matter.
- Q. And was this e-mail sent on the date that it bears, May δ ō 10th, 2000?
- 10 A. Yes.

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- 11 MR. WITTMAN: I offer into evidence Defendants' 12 Exhibit 812, Your Honor.
- 13 THE COURT: Any objection?
 - MS. HARRIS: One moment, Your Honor.
 - Your Honor, I object on relevance of this and Irearsay within it.
- 17 THE COURT: They're still looking at it. 18
 - MR. WITTMAN: Did you want me to respond, Your Honor?
- 19 THE COURT: No. I thought Ms. Harris was not
- 20 finished. Are you finished, Ms. Harris?
- 21 MS. HARRIS: I'm finished. I would also just ask we 22
 - be provided these exhibits before they come up. We have not
- 23 seen these. And I'd like to review them before I'm put in this 24 position.
- 25 MR. WITTMAN: Your Honor, I can do that. I can give

- 1 A. Well, we got a letter.
- Q. Okay. Let me show you what's been received in evidence as 2
- Defense Exhibit 813 and ask if you recognize that as a copy of 3
- a letter sent to you by Ms. Thanne Cox of the Environmental 5
 - Protection Agency?
- 6 A. I m seeing only a portion of it, but it appears to be so,
- yes.

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- S Q. Okay.
- 9 MR. WITTMAN: May I hand the witness a copy, Your 10 Honor?
 - THE COURT: You may.
 - MR. WITTMAN: Your Honor, I'm not sure I offered this
- 13 document in evidence. I'm not sure. I'd like to just offer it at this time. I think I have
- 15 THE COURT: Give me the number again.
- 16 MS. HARRIS: No objection.
- 17 MR. WITTMAN: 813.
 - THE CLERK: It is in evidence.
- 19 THE COURT: It is already in evidence.
- 20 MR. WITTMAN: Thank you, Your Honor.
- 21 THE COURT: Credit for that rapid response goes to
- 22 the clerk of the court.
- 23 MR. WITTMAN: I'll manage to get her mixed up before
- 24 the day is up, Judge, I'm sure. But I'll try not to.
- 25 BY MR. WITTMAN:

- her a copy of everything I'm gonna use.
- Ζ. MS. HARRIS: That would be helpful.
 - THE COURT: Your objection is as to relevance then?
 - MS. HARRIS: And hearsay within it.
 - THE COURT: Mr. Palmer, was this e-mail communication provided to your clients, Mr. Lucas, or was this an interoffice e-mail that went only to — between you and Mr. Crawford?
 - THE WITNESS: Your Honor, as best I recall, this was strictly an interoffice communication.
 - THE COURT: Objection is sustained.
- 11 BY MR. WITTMAN:
- 12 Q. Let me ask you this, Mr. Palmer. What was your view of
- 13 the EPA's position at this time? And specifically, did you
- sense any overreaction on the EPA's part with respect to their 14
- dealings with Big Hill Acres? 15
- 16 A. My early assessments, as they would be in any enforcement
- 17 action and all of my years of experience, is to get a sense of
- the direction that the regulators are taking with respect then
- to my sense of the violations they are asserting. My early 19
- 20 sense, given what information we had been provided and
- 21 developing my just first impressions driving through the area,
- 22 was that the government's proposals were heavy handed.
- 23 Q. All right. Now, how did the Environmental Protection
- 24 Agency respond to your letter of May 10th, 2000, that you sent
- 25 to them?

- Page 3914 Q. How did the Environmental Protection Agency respond to
 - your request that it look into the activities of the timber
- companies? And I'll direct you to the last line on page 1 of 3
- that letter.
- A. The agency took the position that they were not going to
- pursue any prior owner -- in the way this was written, it would
- have to be the way I interpret it, not only the owner of the
- property but contractors acting on behalf of the owners at the time or subsequent to the sale. That they were not going to
- 10 pursue the possibility that these parties could have been
- responsible for and could be then held liable for environmental 11
- consequences associated with their timber cutting activity. 12
- And they extended an invitation somewhere in this paragraph for 13
- 14 us to reengage on that if we chose to.
- Q. Okay. Would it be fair to say, Mr. Palmer, that you, 15
- acting on behalf of Mr. Lucas and Dr. Beall and the companies,
- disagreed with the Environmental Protection Agency about how 17
- the timber companies and other third parties should be dealt
- with out at Big Hill Acres? 19
- 20 A. We did.
- Q. Okay. If I can ask you to turn to page 2 of the letter. 21
- 22 And the first paragraph, Ms. Cox appears to take issue, does
- she not, with \sim there we go \sim your statement in your May 10th 23
- letter regarding the Corps of Engineers' visit to the property 24
- 25' in 1996, doesn't she?

- 1 A. Yes, she does.
- Q. Did you review the report of that 1996 visit that wasprepared by Mr. Ephriam?
- 4 A. Yes. Some long time after this letter, we asked for a
- 5 copy of it via the Freedom of Information Act and we got a copy
- 6 of what you're putting on the screen now. We did not have this
- 7 contemporaneous with either my letter or Ms. Cox's reply. We
- 8 got it some period -- some substantial period later.
- 9 Q. All right. I've got Exhibit 89 -- Government Exhibit 89
- 10 on the screen, which is the report prepared by Mr. Troy Ephriam
- 11 with the Corps of Engineers. I take it you did not have this
- 12 report in May of 2000?
- 13 A. No.
- 14 Q. It was prepared in 1996 -- I misspoke. Did Mr. Lucas have
- 15 a copy of it in May of 2000?
- 16 A. Not to my knowledge, no.
- 17 Q. Did Ms. Cox ever send a copy of it to you?
- 18 A. No.
- 19 Q. Did Ms. Cox ever tell you that the Corps of Engineers
- 20 closed its file on Big Hill Acres in 1996 and took no action at
- 21 all?
- 22 A. No.
- 23 Q. I'm gonna show you what's been received in evidence as
- 24 Defendants' Exhibit 7 and ask you to take a moment and look at
- 25 it.

- 1 request is.
- 2 A. It's a mechanism available to citizens to obtain documents
- 3 from the federal government. It's called the Freedom of
- 4 Information Act. And folks may avail themselves of that law to
- 5 obtain official documents, records, information from the
- 6 federal government.
- 7 Q. Okay. So if you look back at Ms. Cox's letter on page 2
- 8 at the top where she is discussing with you your May 10th
- 9 letter, she didn't give you any documentation to back up the
- 10 position she took in that letter, did she?
- 11 A. No.
- 12 Q. If I could direct you to the last paragraph of her letter
- 13 on that page, the sentence beginning "Recognizing that selling
- 14 these property lots themselves is not prohibited by Section 404
- 15 of the Clean Water Act"?
- 16 A. Yes.
- 17 Q. Did Ms. Cox agree with you that the sale of lots at Big
- 18 Hill Acres was not prohibited by Section 404 of the Clean Water
- 19 Act?
- 20 A. Yes.
- 21 Q. Okay. What advice, if any, did you give to Mr. Lucas
- 22 about that, whether he had to follow the Clean Water Act to
- 23 sell lots out there?
- 24 A. Well, as I testified earlier, in our earliest
- 25 conversations with Dr. Beall and Mr. Lucas, we advised them --

- A. Mr. Wittman, I could take all day, but I can't read it.
- THE COURT: You didn't turn off the auto focus
- 3 function, did you? There you go. Thank you.
- 4 THE WITNESS: Thank you.
- 5 MR. WITTMAN: Bubba was teaching me how to use this 6 last night. Thank your Your Honor
- 6 last night. Thank you, Your Honor.
 7 THE COURT: That is a frightening prospect.
- 8 BY MR. WITTMAN:
- $9 \leq Q$. Mr. Palmer, this document is a document that was received
- 9 earlier. It's a micrographic system data report from the Corps
- 11 of Engineers. Do you see that?
- 12 A. I do.
- 13 Q. And it relates to the property at Big Hill Acres. And it
- 14 finds there's no waterway at Big Hill Acres, does it not?
- 15 A. That's what it says.
- 16 Q. When you get down to the type of final action down at the
- 17 bottom, what do those initials FNV stand for?
- 18 A. I understand that to mean finding of no violation.
- 19 Q. Okay.
- 20 A. Although, Mr. Wittman, we did not get this document from
- 21 the Corps of Engineers. We got the other document that you put
- 22 on the screen. But this document that you're showing me now, I
- 23 don't recall being disclosed by the Corps of Engineers when we
- 24 submitted our FOIA request.
- 25 Q. Tell the ladies and gentlemen of the jury what an FOIA

- Page 3918 to repeat myself -- that the Clean Water Act does not prohibit
- 2 the sale of property which does or might contain wetlands that
- 3 could be determined to be within the scope of that particular
- 4 section of the Clean Water Act.
- Q. Okay. What was the EPA's reaction to your attempts at
- 6 reaching an amicable resolution of this matter?
- A. Well, our efforts toward that end, Mr. Wittman, unfolded
- B over a number of months. And as reflected in a long series of
- 9 correspondence between our firm and first one attorney,
- 10 Ms. Cox, and then Mr. Paul Schwartz, who took the file after
- 11 Ms. Cox moved to another EPA region. But from the beginning,
- 12 we asked EPA to work with us to resolve all issues -- to
- 13 ultimately reach a global settlement in the matter as quickly
- 14 as we reasonably could, understanding that Dr. Sanders still
- 15 had work to finish. And there was still technical issues that
- 16 were certainly beyond the lawyers' control. But that we wanted
- 17 to work towards settlement.
- 18 Q. If you'll look finally at the last page of Ms. Cox's
- 19 response to you, she tells you that the EPA also desires to
- 20 enter into good faith settlement discussions; is that correct? -
- 21 A. Yes.
- 22 Q. Now, you told us a moment ago that you were aware that the
- 23 Corps of Engineers had issued a cease and desist order to
- 24 Mr. Lucas in June of 1999; correct?
- 25 A. Yes.

- Q. And I'm gonna show you what's in evidence as -- I believe
- 2 it's Government Exhibit 129, which is the June 3rd, 1999, cease
- 3 and desist from the Corps of Engineers, and direct your
- 4 attention to the last paragraph on that page. There it goes.
- 5 The paragraph will start "You're hereby directed to cease and
- desişt." Do you see that? 6
- A. Yes 7
- Q. And what activities was the Corps of Engineers ordering 8
- 9 Mr. Lucas to cease and desist from?
- A. Well, I can't see the whole page here. But earlier -- in 10
- earlier paragraphs, the Corps recited the standard language 11
- 12 from Section 404 of the Clean Water Act about discharging
- 13 dredged or fill material. And so what the cease and desist
- order directed these parties to do is to stop discharging 14
- dredgen or fill material into waters of the United States. 15
- Q. And is there a specific location that's referred to in 16
- 17
- 18 A. Well, I can't see the whole letter, unless --
- Q. I'm looking at the first paragraph there on your screen. 19
- 20 A. Yes. You have backed it up. In the very first paragraph,
- yes, there is reference to a specific location. And I'm trying 21
- 22 to remember if at some point the geographic description of
- these sections was denominated, the site, S-I-T-E. But yes,
- 24 there are sections indicated by section, township and range in
- 25 Jackson County, Mississippi.

- that's brought into an area from some other area and is
- deposited there and would be considered fill. But again, as
- has been mentioned, these statutes have definitions for the
- terms. But then those definitions have been tested many times
- 5 in many cases.
- 6 Q. Were there any dredging activities going on at Big Hill
- Acres when you were involved representing the company?
- A. I did not personally observe activities of that nature
- either with machines moving material around or dump trucks, if 9
- 10 you will, bringing material in. The times that I was down
- there. I did not personally observe any such activities to the
- 12 best of my recollection.
- 13 Q. Now, the Environmental Protection Agency also issued a
- cease and desist order of its own in -- let me get the exact 14
- 15 date -- August of 1999?
- 16 A. I believe that's correct.
- Q. August 4th, 1999. Was that essentially a follow-up of the 17
- order previously issued by the Corps of Engineers? 18
- 19 A. Essentially,
- \cdot Q. Let me show you this one portion of that order. Does what 20
- I have highlighted there at the bottom, Mr. Palmer, reflect
- 22 what Mr. Lucas and the companies were ordered to do?
- A. Well, that's what it says, Mr. Wittman. The parties that 23
- 24 were addressed here were told to immediately cease.
- participating in causing or allowing any additional discharges 25

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- Q. If you'll skip down to about the third paragraph, I think that's the paragraph you were looking at that defines what
- 3 Section 404 deals with?
- 4 A. Yes:
- 5 Q. That's that paragraph right there (indicating)?
- 6
- 7 Q. And it prohibits the placement of dredged or fill material
- into waters of the United States, including wetlands, without a
- Department of the Army permit? 9
- 10 A. Yes.

16

- Q. That's what this letter said. Okay. What are dredged or 11
- 12 fill materials?
- 13 A. Well, Mr. Wittman, frankly, there are many, many, many
- 14 court decisions that deal with those words. But from my
- 15 perspective, material that is -- that is in an area --
 - MS. HARRIS: Your Honor, I'm gonna object to this.
- 17 These terms are defined by statute, and I don't know that his
- 18 opinion is relevant to that.
 - THE COURT: Objection overruled. He may answer.
- 20 A. Materials that are in an area that is determined to be a
- wetland that are moved around, whether they are dug and 21
- 22 relocated or moved around by machines or if there are trees and
- 23
- debris that are moved around, that are moved into a regulated 24 area. I've always used that appreciation for the term dredged.
- 25. Fill material Tve always loosely considered material

- of dredged or fill material. And there's reference to the
- C.F.R. cite into the discharge area.
- Q. Which is essentially the same thing that the Corps of 3
- 4 Engineers had ordered?
- 5 A. Essentially. We would have to go back and lay the two
- cease and desist orders down side by side to see if there were
- differences in either the preamble or the mandates, but the
- gist of the two orders I would say is essentially the same.
- Q. And just to go back and do that and look at the beginning ō
- of that EPA order, that addresses, does it not, the same area 10
- of Sections 8, 9, 10 and 15 of Township 6 South, Range 8 West 11
- 12 in Jackson County, Mississippi?
- 13 A. It appears to, yes.
- 14 Q. Was it your understanding that those two orders were for
- 15 all practical purposes one and the same?
- A. Well, essentially the same. Without, again, doing a side 16
- by side line by line comparison, I can't say that they 17
- absolutely were. Our appreciation for these two government 18
- orders months after they were issued, though, was that 19
- 20 conclusion that they were essentially the same and directed at
- 2.1 the same activities in the same places.
- 22 Q. To your knowledge, did Mr. Lucas comply with those orders?
- 23 They represented to us that they did.
- 24 Q. To your knowledge, was any dredged or fill material
- deposited in what was described as the discharge area after the

defendants not present, as follows:) MS. HARRIS: In the materials that Mr. Wittman just turned over to me, there are these three additional letters that we have riever seen before that I think that's a discovery violation. Given that they have not been provided to us before

21 this time despite the existence of exhibit cutoffs and 22

everything else, we would ask they not be admitted. 23 24

THE COURT: What about the one that's on the screen

25 now?

18

19

20

22 A. I do. Q. Was that a concern of yours? 23

doing. Do you recall that?

Q. I think before we took the break, Mr. Palmer, I was asking

you about the EPA's direction of the work Dr. Sanders was

BY MR. WITTMAN:

24 A. It was.

18

19

21

25 Q. Why?

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- $1\otimes A.$ Because Dr. Sanders had been retained by Dr. Beall and
- 2 Mr. Luças to perform very specialized services as a consultant.
- 3 And we felt that that's what he should be allowed to do and be
- 4 prepared to ultimately defend his work product.
- 5 Q. And did you so advise Dr. Sanders and Mr. Lucas?
- 6 A. We did.
- 7 Q. When did Dr. Sanders complete his wetlands delineation?
- B A. I don't recall precisely. There are certainly letters
- 9 that will reflect several iterations, Mr. Wittman, of
- 10 Dr. Sanders' work. He had generated an initial series of maps.
- 11 He then from time to time I don't know how many times was
- 12 on the ground with one or more EPA representatives. I don't
- 13 know if Corps of Engineers' representatives were on the ground
- as well. But that led to some changes -- amendments to his work product.
- But there came a time when he finished producing the maps.
- 17 There were some substantial technical difficulties that arose,
- 18 frankly, beyond his control later on. But ultimately the
- 19 process ran its course sometime on into the year 2000.
- 20 Q. How long did it take the Environmental Protection Agency
- 21 to make a determination as to the adequacy of Dr. Sanders'
- 22 wetland delineation?
- 23 A. Well, as I recall, the final submission along with
- 24 Dr. Sanders' report, which we asked him to prepare to explain
 - 5 his professional approach, what he did, how he did it, where he

- ge beyond what was being asked for and begin to generate a
- series of additional aids in the form of maps that we thought
- would be more helpful to EPA than simply boxes full of paper.
- 4 Q. Okay. And did Mr. Lucas cooperate with the Environmental
- 5 Protection Agency?
- A. To the best of my knowledge, he did.
- 7 Q. Okay. And was his attitude one of attempting to
- 8 accomplish what you were trying to accomplish -- that is, to
- 9 see this matter resolved? ---
- 10 . A. Yes.
- 11 Q. In fact, while I'm on that subject, are you familiar with
- 12 the concept of an after the fact -- after the fact permit or an
- 13 a-t-f permit that the Corps of Engineers issues?
- 14 A. I am
- 15 Q. Would you tell us what that involves? What does that mean
- 16 to get an after the fact permit?
- 17 A. Well, as the term suggests, if someone conducts an
- 18 activity without first getting a permit that would be required.
- 19 for the activity and then that activity is discovered, then if
- 20 the Corps of Engineers chooses, it may require a remedy in the
- 21 form of either some changes to what's been done or mitigation
- 22 for what's been done and then they choose to issue a permit
- 23 after all that as though they would have done it beforehand if
- 24 a proper permit application had been submitted.
- 25 Q. Okay. And were you aware that Mr. Lucas was indeed

- 1 did it, what his conclusions were, what his final maps were.
- 2 After that was submitted in the Fall of 2000, October or
- 3 November, it was several months, as I recall, before EPA
- 4 finally agreed to our request and determined that that
- 5 submission would be the -- what's called the jurisdictional
- 6 determination for all the property.
- 7 Q. Now, during the period from April of 2000 through the
- 8 summer of the year 2000, how often did you communicate with
- 9 representatives of the Environmental Protection Agency on
- 10 behalf of Mr. Lucas and his companies?
- 11 A. Well, on an as needed basis, again, there are letters back
- 12 and forth between us. But it was -- I would say on a fairly
- 13 regular basis over those few months.
- 14 Q. Okay. Did you keep Mr. Lucas and Dr. Beall informed of
- 15 what you were doing with the EPA?
- 16 A. Absolutely. That's the firm's policy that we not only
- 17 would advise them orally of our communications with government
- 18 regulators but also provide them with copies of correspondence
- 19 that we exchanged with those government regulators.
- 20 Q. What advice, if any, did you give Mr. Lucas and Dr. Beall
- 21 concerning cooperation with the EPA? . . .
- 22. A. Well, that it was in their best interests to cooperate
- 23 fully with the government in terms of responding to requests
- 24 for information, to the production of documents and records.
- 25 And my own recommendation, along with Mr. Crawford, was that we

- 1 pursuing an after the fact permit for Big Hill Acres?
- A. Well, we discussed that as being an ideal outcome in an
- 3 ultimate global settlement. To then return everything, not
- 4 only the property but all the parties to status quo through a
- 5 global settlement resolution, that would involve after the fact
- 6 permits. It would also involve then whatever remedies that the
- 7 government would require in the form of restoration of certain
- 8 impacted areas, mitigation for other impacted areas. It would
- 9 be a global settlement.
- 10 Q. And was that a part of what Dr. Sanders was doing in his
- 11 work?
- 12 A. To the best of my understanding, it was because he was
- 13 generating the base maps that would be essentially the
- 14 predicate for decisions on all these points.
- 15 Q. And was that the main thrust of the work that you were
- 16 doing in the Summer of 2000 on behalf of Mr. Lucas?
- 17 A. Yes. That was our goal to move all matters along, like
- 18 Tve said already, toward resolution.
- 19 Q. If I may, I'm gonna show you a copy of a letter dated June
- 20 9th, 2000, that -- from you to Ms. Thanne Cox.
- 21 MR. WITTMAN: And if I may, Your Honor, approach and
- 22 give the witness a copy?
- 23 BY MR. WITTMAN:
- 24 Q. Do you recognize that letter?
- 25 A. Yes.

- C. And did you send it to Ms. Cox on or about the date that 2
- A, I did. We sent this letter to Ms. Cox covering the responses that Dr. Beall and Mr. Lucas were providing to
- questions -- information requests that the government had
- already sent to them. And so this is the package which ő 7
- consists of the answers that Dr. Beall and Mr. Lucas provided 3 as well as our covering letters.
- 9 MR. WITTMAN: Your Honor, I offer into evidence 10 Defendants' Exhibit 1193.
- 11 MS. HARRIS: No objection.
- 12 THE COURT: Without objection, it will be marked and 13 admitted
- 14 (Exhibit D-1193 marked and received in evidence) 15 BY MR. WITTMAN
- Q. I just want to go through this briefly, Mr. Palmer. The Ιá
- 17 first paragraph simply says what you just told us that you were
- 18 sending some materials to her. In the second paragraph, you
- 19 talk about you regret having to respond to the information
- requested in piecemeal fashion, but it was necessitated by the 20
- press of time. What kind of time constraints were you under in 21
- 22 the Summer of 2000?
- A. Initially when we were retained, the information request, 23
- as I recall, this one was out there. We advised EPA that we
- had been asked to provide representation in the matter and that

- And the date June 9, 2000, is at the top.
- Q Just as a matter of curiosity, why is it on Big Hill Acres stationary if you, as an attorney, were representing Big Hill
- 4 Acres at the time?
- A. Well, because the questions were not posed to us as
- counsel. The questions were posed to Mr. Lucas, Dr. Beall and 6
- to their companies. So it was their responsibility to prepare
- 8 answers.
- 9. Q. All right. Did you assist in the preparation of these
- 10 answers?
- A. We assisted to the extent that we explained very carefully 11
- the necessity of generating full, complete answers to all 12
- questions. And so when the initial drafts of the answers were 13
- 14 prepared, we went through them to satisfy ourselves that the
- questions not been accurately audressed and fully answered. 15
- 16 Q. Okay. That last line, I can't quite get. I just wanted
- 17 to set that up for the jury. The document goes through and
- 18 quotes each request, and then the response is set forth in bold
- 19 print; is that correct?
- 20 A. It is. We recommended that form. That's the form that
- our firm had used in the past for submitting replies. It is 21
- simply easier to restate the question and then to state the $\dot{}$ 22 23
 - answer and to distinguish the two in bold type.
- Q. I just have a few things I want to go over in this report 24
- with you. Specifically on page 3, you will see there's a

- it was simply not feasible to provide full and complete
- responses on the time frame they had specified when they sent 2
- 3 the information request to our clients. And we asked for an
- 4 extension of time, as I recall, of, I think, 60 days to reply
- 5 to their information request:
- Q. All right. And did the EPA grant you that request? ō
- A. No. As I recall, they gave us 30 days. But I would have
- 8 to go back and review the specifics of our letters here. I
- 9 think we got 30 days.
- 19 Q. Now, at the top of the second page, you tell Ms. Cox that -
- you're only covering the transmission of responses to the 11
- 12 information request and you're not responding to the rest of
- her May 30th letter that we looked at a moment ago; is that 13
- 14 correct?
- 15 A. That's what we said.
- 16 Q. And I think that covers -- one other thing I wanted to
- 17 cover is on the third page. Again, you express your
- 18 appreciation for her receptiveness to having a global meeting
- 19 to try and get a final resolution of all the issues in the
- 20 case; correct?
- 31 A. Correct:
- 22 Q. Now, let's turn to what was sent to Ms. Cox with that June
- 23 9th, 2000, transmission. And I think you have a copy of that
- before you as well. It's a part of Exhibit 1193 actually.
- 25 A. I do. It is on Sig Hill Acres, Incorporated, stationary.

- question about all persons that are consulted in the 1
- preparation of the answer. Do you see that?
- A. Which numbered question are you looking at?
- 4 Q. Question 2.
- 5 A. Yes.
- Q. Okay. So Mr. Lucas and Dr. Beall conferred, and they then б
- conferred together with you?
- A. Yes.
- 9 Q. And was anyone else at the Butler, Snow firm involved in
- those discussions?.
- A. Myself and Mr. Crawford. 11
- Q. Okay. All right. If you would -- that report goes on to 12
- provide a lot of information. I'm not going over all of -- all 13
- of them, but just a few illustrative examples. For example, or 14
- 15 page 4 in response to Question 7, you sent all of the
- conveyance instruments for the parcels sold by Big Hill Acres 15
- to the EPA back in the year 2000; is that correct? 17
- 18 A. Yes. That's what they asked for.
- 19 Q. All right. Then in response to No. 10 -- I'm gonna have
- 20 to fold this. The statement is made in the response that in-
- 21 some cases surveying an initial road and site preparation work
- was done even before Big Hill Acres, Inc., took title to the 22
- 23 property. What did you mean by that?
- A. Well, I was recounting the history of the development that 24
- Dr. Beall and Mr. Lucas had given to us going back to the \cdot

- inception of their initial purchase in 1994. So we were simply 2
- reciting -- they were -- in the answer here how they began 3
- actual development activities at the layout stage back in those 4 days.
- 5 Q. Okay. If you would, please; turn to page 5 and Question
- No. 11. And I'm not gonna take you through all of this. But
- the Question No. 11 asks for information about the old logging
- 8 roads being upgraded to meet county specifications; correct?
- And the construction of new roads for access to the property? 9
- 10 A. Yes.
- Q. And did you -- without taking us through everything in 11
- this report, did you for the next few pages go into some detail
- 13 with the EPA as to every road that was on Big Hill Acres?
- A. Yes. Dr. Beall and Mr. Lucas put to paper the history of 14
- 15 the emergence of linese roudways through these traces. And
- that's what this reflects is their story of how these roads 16
- 17 came to be.
- Q. Okay. And are all of the roads at Big Hill Acres county 18
- roads, Mr. Palmer? 19
- 20 A. To the best of my knowledge, they were dedicated as county
- 21 roads, yes.
- 22 Q. What does it mean to have a dedicated county road?
- 23 A. It generally means that when a subdivision is developed
- 24 and the roadways are then dedicated to the county, the intent
- is to make those public roadways subject to county maintenance 25

- testimony. But I'm just -- so the jury will understand what î"
- you're saying there, I'll just pick one and show it to you. Is
- 3 this the type map that you're talking about that was prepared? 4
- \mathbb{Q} Okay. And did you prepare several sets of these types of 5
- maps ouring the course of your dealings with the Environmental ć
- Protection Agency during the Summer of 2000?
- 8 A. We did. There were several versions of those. It's a
- series of Dr. Sanders maps. And we simply adapted his work to 9
- 10 this process of working with EPA to try to simplify our
- conversations with them about when properties were sold, who 11
- 12 developed what roads and when, what lots remained for sale or
- could be sold. It's the old business of a picture is worth a 13
- lot of thousands of words. 14
- i5 MS HARPIS: Your Honor, could I inquire as to what 16 exhibit number that was and whether it's been admitted?
- 17 MR. WITTMAN: It has not been admitted. I was using
- 18 it simply as a demonstrative at this point.
- 19 THE COURT: It's not yet been admitted.
- 20 BY MR. WITTMAN:
- 21 Q. In any event, all of the -- you say these were voluminous
- materials -- all of these voluminous materials were shipped out 22
- 23 to the EPA in June of 2000, which was roughly about -- less
- than two months after you were retained by Mr. Lucas and 24
- 25 Dr. Beall?

- and access.
- Q. And when they become county roads, is title to the roadway transferred to the county?
- 4 A. Yes, as best I recall.
- 5 Q. Did you in this report -- or did Dr. Beall and Mr. Lucas
- 5 in this report give the EPA full information regarding the
- 7 subdivision plan -- and I'll direct your attention to page 8 of
- 8 the report.

1

- 9 A. Yes. You must be referring to --
- 10 Q. Question 13.
- A. -- Question 13. 11
- 12
- 13 A. Yes. This is the answer that Dr. Beall and Mr. Lucas gave
- 14 to that question about subdivision plans and plats.
- 15 Q. And were copies of those plans and plats shipped to the.
- Environmental Protection Agency in response to their Question 16
- 17 No. 13?
- 18 A. As best I can recall, yes, they were. Now, again, I
- 19 mentioned awhile ago that because of simply the volume of
- 20 material and the difficulty of sorting through it document by
- 21 document, we recommended that we shift to a new set of maps
- 22 that would be much easier to understand and work with and would
- at a glance depict the answers to the questions on a map rather 23
- 24 than in words.
- 25 Q. I'm gonna get into some maps with you later on in your

- Page 3938 A. Yes, sir. Because as I mentioned, we had sought more time
- 2 than we were given to comply with the information request. So 3
 - a lot of activity had to happen in a short time to fully
- 4 respond to these questions.
- 5 Q. Had virtually all of the roads at Big Hill Acres been
- completed prior to June of 2000? 6
- A. As I answered when you asked me earlier, that was our 7
- 8 understanding.
- 9 Q. I had forgotten I had asked you that earlier. Thank you.
- Let me direct your attention to page 9 of that report and 10
- specifically to Question 16. That question dealt with what was 11
- 12 told to the purchasers of the property?
- 13
- Q. The question says lots which -- I'll read the question: 14
- "Prior to the sale of the lots located at the site property, 15
- what did respondent tell the purchasers about the low lying
- 17 property on the property lots which is subject to periodic
- flooding?" And in bold we have the response that Mr. Lucas and 18
- Or, Beall gave with your assistance; is that correct? 19
- A. This is the response that they gave. And this is a point 20
- because we were attempting to move them to prepare their 21
- answers to these questions when I drove across the property 22
- with them. And so with the questions in hand and I was asking 23
- what they were going to say, then this is what they said to me
- about this issue of flooding.

- Q. What was the -- the question I wanted to ask you is: What 1 2
 - was the problem with the fill and inadequate culverts installed
- 3 by Jackson County?
- 4 A: At one particular location, as I recall, on the south end
- of the property, Mr. Lucas and Dr. Beall pointed out an area
- where some road work had been done. Part of that activity, as 6
- I recall included the replacement of old culverts or the 7
- installation of new culverts or both. And the point they were 8
- 9 making is that the -- that larger culverts should have been
- used than were used. And in the wake of heavy rains, water 10
- could not get through the undersized culverts, which caused 11
- 12 water to back up at that location until it could then vent
- 13 through the culverts.
- 14 Q. Okay. Then finally, there's a question at the bottom of
- 15 page 9, which asked whether Mr. Lucas and Dr. Roall had
- 16 informed any purchasers of low lying properties of the
- 17 potential applicability of Clean Water Act Section 404. Do you
- 18 see that?"
- 19 A. I do.
- 20 Q. And the answer is in bold print?
- 21 A. It is.
- 22 Q. Goes over to the following page?:
- 23 A. It does.
- 24 Q. So it was not until May of 1999 upon being advised by the
- 25 Corps of Engineers of the potential applicability of Section

- A. There was no language that I recall in the cease and
- desist orders that specifically mentioned the word sales of 3 lots.
- Q. And in fact, the EPA in an earlier letter I showed you in 4
- May of 2000 had acknowledged that the cease and desist did not
- prevent the sale of lots, did it not?
- A. Yes, they did.

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- THE COURT: Mr. Wittman, would this be a good time to let the jury have a mid-morning break?
 - MR. WITTMAN: Yes, Your Honor.
- 11 THE COURT: Ladies and gentlemen, you may go back to 12 the jury room.
 - (Jury out at 10:51 a.m.)
- 14 THE COURT: We'll take about a 15 minute recess.
- 15 (Recess at 10:51 Julia, until 11:09 aud.) 16
 - THE COURT: Are you ready, Mr. Wittman?
- 17 MR. WITTMAN: Yes, Your Honor.
 - THE COURT: Is the government ready?
- 19 MR. GOLDEN: Yes, Your Honor.
- 20 THE COURT: Bring in the jury, please.
- 21 (Jury in at 11:10 a.m.)
- 22 MR. WITTMAN: May I proceed, Your Honor?
 - THE COURT: You may.
- 24 BY MR, WITTMAN:
- Q. I have one more question I want to ask you about that 25

- 404 that Mr. Lucas and Dr. Beall undertook to make purchasers
- 2 aware of that possibility; is that correct?
- 3 A. This is what they related to us. And at some point not
- 4 long thereafter, as a result of this conversation, I recall
- 5 that's when they decided to retain the services of Dr. Sanders.
- 6 Q. Were you aware, Mr. Palmer, that Mr. Lucas and Dr. Beall
- 7 were continuing to sell lots at Big Hill Acres in June of 2000
- 8 when this report was submitted?
- 9 A. Yes. I recall that their sales activities were still
- 10 ongoing -- at least I understood that from conversations with
- 11 them in early June.
- 12 Q. What advice, if any, had you given to Mr. Lucas and
- 13 Dr. Beall about continuing to sell lots at Big Hill Acres in
- 14 June of 2000?
- A. Well, the same advice that I mentioned earlier. We told 15
- them that the Clean Water Act does not prohibit sales of
- regulated wetlands properties. 17.
- 18 Q. Okay.
- 19 A. So -
- Q. And had you continued to advise them that the restraining 20
- 21 order or the cease and desist order that was in effect from the
- Corps of Engineers in '99-only applied to development type 22
- 23 activities with respect to dredged or fill materials?
- 24 A. That was the language of the orders themselves.
- Q. It didn't apply to selling any lots, did it? 25

- Page 3942 June 9th, 2000, report. And it relates to Question 17. And
- the answer, that again relates to -- well, the question is
- whether Mr. Lucas and Dr. Beall offer to provide services to 3 4
- address the periodic flooding which would occur in the low
- lying areas of the site property lots. And the response refers 5
- back to an earlier answer and reflects that Big Hill strongly б
- 7 disagrees with the contention that any of the property is
- 8 subject to flooding; correct?
- 9 A. That's correct. That's what Dr. Beall and Mr. Lucas
- represented to us. That was their answer. And their answer 10
- 11 was communicated to EPA.
- 12 Q. Several times?
- 13 A. Well, obviously at least twice in this document.
- Q. All right. Let me show you what's been received in 14
- evidence as Government Exhibit 133. It's a letter from Ms. Cox 15
- dated July 26th, 2000, and addressed to you. You have seen 16
- 17 that before, haven't you?
- 18 A. Yes, sir.
- Q. And the purpose of the letter is to follow-up on issues 19
- raised in the June 22nd meeting a June 22nd meeting held at 20
- 21 the Mississippi DEQ in Jackson?
- A. That's what it says, yes, sir. 22
- Q. Now, on the second page of the letter, I'd like to direct 23.
- you to the last paragraph of the order. Now, did you at that 24
- June 22nd meeting tell Ms. Cox that Mr. Lucas had and would 25

- 1 continue to lease and/or sell lots at Big Hill Acres and
- 2 Consolidated Investments?
- 3 A. I did not.
 - Q. Who else was at that meeting?
- 5 A. There were a number of persons from the Department of
- 6 Environmental Quality, including, as I recall, two of the staff
- 7 attorneys from the state Department of Health, including maybe
- 8 one of their attorneys, one or two people from U.S. EPA,
- 9 including Ms. Cox, and me.
- 10 Q. Were you surprised at the reception you had at that
- 11 meeting?
- 12 A. I was surprised at the number of people. I anticipated
- 13 sitting down with three attorneys -- with someone from DEQ,
- 14 someone from the Department of Health and then someone from
- 15 EPA -- and myself to try as best we could to advance settlement
- 16 discussions.
- 17 Q. And what did you understand the purpose of the meeting to
- 18 be, Mr. Palmer?
- 19 A. Well, I went out there to be sure that all of us were
- 20 focusing on the same contentions about violations, on the
- 21 wetlands front and on the wastewater front with the Department
- 22 of Health. There was yet another front that I had advised our
- 23 clients early on that could be raised by the Department of
- 24 Environmental Quality, and that is storm water issues. Also,
- 25 Clean Water Act issues. And we wanted I wanted to be sure

- parking lot and related that message to my law partner and
- 2 asked that he contact both clients as quickly as possible. And
- 3 that was done. And their response was communicated the next
- 4 day to Ms. Betty Ruth Fox who had hosted and chaired the
- 5 meeting.
- 6 Q. What did you advise Mr. Lucas and Dr. Beall to do
- 7 regarding the sale of lots at Big Hill Acres?
- 8 A. I advised them to voluntarily stop all sales transactions
- 9 immediately as the government had demanded to, again, show a
- 10 good faith attempt to promote settlement.
- 11 Q. And to your knowledge, did they do that?
- 12 A. To my knowledge, they did, yes. Again, that was
- 13 communicated the very next day by Mr. Crawford in my absence to
- 14 Ms. Betty Ruth Fox, as I recall.
- 2. And Ms. Berty Ruth Fox was with the Department of
- 16 Environmental Quality at that point as an attorney?
- 17 A. She was the senior attorney in the room on the 22nd. As I
- 18 remember, the junior attorney with her was Ms. Kelly Riley, as
- 19 I recall.
- 20 Q. So the Mississippi DEQ had been made aware as of June
- 21 23rd --
- 22 A. Yes.
- 23 Q. -- that there would be no further sales of lots at Big
- 24 Hill Acres pending the resolution of the matter?
- 25 A. That is what was communicated to them as the response of

Page 3944

- 1 that we were all prepared to move forward toward the global
- 2 settlement that I've referred to several times today.
- 3 Q. And if you would, please, describe for the ladies and
- 4 gentlemen of the jury what happened at that meeting.
- 5 A. Well, of course, we had a ranging discussion. The
- 6 meeting, to the best of my knowledge, was not recorded. So
- 7 everybody simply took notes and went away with their own notes.
- 8 But right near the end of the meeting, Ms. Cox on behalf of EPA
- 9 made a demand to me that all lot sales -- all lot sales cease.
- 10 And I told her that I would immediately communicate that demand
- 11 to Dr. Beall and to Mr. Lucas and to reply back with their
- 12 answer as quickly as I could get to them.
- 13 Q. And that meeting that you attended was on June 9th, I
- 14 believe?
- 15 A. No, sir. That was June 22nd.
- 16 Q. I'm sorry. June 22nd. Okay. Now, this letter from
- 17 Ms. Cox is dated July 26th, 2000; correct?
- 18 A. That's correct.
- 19 Q. And getting back to her statement to you that -- there we
- 20 go -- about your client continuing to lease and/or sell lots at
- 21 Big Hill Acres, you said you didn't tell her that?
- 22 A. I certainly did not suggest anything of the sort in the
- 23 meeting. Again, I told everybody in that room that I would
- 24 communicate the government's demand to Dr. Beall and Mr. Lucas.
- 25 which I did literally as I walked out of the building in the

- 1 our clients to the government's demand.
- 2 Q. Is Mr. Lucas continuing to sell lots that were not
- 3 delineated as wetlands by Dr. Sanders?
- 4 A. I don't know what was happening on the ground. After the
- 5 23rd of effective the 23rd of June, we understood that all
- 6 sales transactions -- all sales transactions had been stopped.
- 7 Q. And that was communicated to Ms. Fox?
 - A. Yes.

- 9 Q. Was it communicated to Ms. Cox?
- 10 A. It was communicated to Ms. Fox because she had convened
- 11 and hosted the meeting.
- 12 Q. Okay. Now, even though that was done on the 23rd of June,
- 13 on the 26th of July, Ms. Cox has issued a Section 309
- 14 administrative order; correct?
- 15 A. That's correct.
- 16 Q. And did you review the order that was issued at that time?
- 17 A. Yes, we did.
- 18 Q. Before we get into the administrative order, tell us, if
- 19 you would, Mr. Palmer, what is an administrative cease and
- 20 desist order?
- 21 A. It is a directive issued pursuant to federal statute,
- 22 which allows in this case EPA to order the cessation of certain
- 23 activities. It is tantamount to an administrative injunction,
- 24 if you will,
- 25 Q. And I'm gonna refer you to that administrative order,

- which the jury has seen before. It is a government exhibit. 2
 - MR. WITTMAN: And I believe it's Government Exhibit
- 3 133. Your Honor.
- BY MR. WITTMAN: 4
- Q. That's just the first page of the administrative order;
- 6 correct?
- 7 A. Well, it appears to be so.
- 8 Q. Let me direct your attention back to page 4 of the order
- 9 and specifically to Paragraph 16.
- 10 A. Excuse me?
- 11 Q. To Paragraph 16, which is not on your screen.
- 12 A. Okay. I thought my eyesight was failing there.
- 13 Q. Okay. Now, Paragraph 16, is that the portion of the order
- 14 which directs Big Hill Acres to cease marketing, selling,
- conveying or otherwise transferring title of the property until-15
- after receiving EPA approval of the maps that Dr. Sanders was 16
- 17 working on?
- A. That is correct. 18
- 19 Q. Did you discuss this with Mr. Lucas?
- 20 A. Yes.
- 21 Q. What advice, if any, did you give Mr. Lucas about this
- 22 provision of the order?
- 23 A. Well, I told Mr. Lucas how surprised we were that the
- government would be ordering them to do something that they 24
- 25 stopped doing a month earlier.

- areas that might be left alone and mitigate, all of those 1
- things had to be deferred until we could get Dr. Sanders' work 2
- 3 to closure.
- Q. And did you press Ms. Cox to get that accomplished, to get
- those delineations approved?
- 6 A. Yes.
- Q. Let me show you what's been marked as Defendants' Exhibit 7
- ĸ 824.
- MR. WITTMAN: If I could show it just to the witness 9
- 10 first, Your Honor?
- 11 BY MR. WITTMAN:
- Q. Do you recognize this as a copy of a letter that you sent 12
- 13 to Ms. Cox on August 3rd,2000?
- 14 A. It appears to be so, yes.
- 15 MR. WITTMAN: Your Honor, I offer into evidence
- 16 Defendants' Exhibit 824.
 - THE COURT: Any objection?
- 18 MS. HARRIS: No objection.
- 19 THE COURT: Without objection, it will be marked and
- 20 admitted.

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- (Exhibit D-824 marked and received in evidence)
- 22 MR. WITTMAN: May I exhibit it to the jury?
- BY MR. WITTMAN:
- Q. And the second paragraph of that letter, Mr. Palmer, does
- that refer to the subject you were just talking about with

Page 3948

- Q. Okay. In your opinion, was there a need for an
- 2 administrative C and D?
- A. Welf, I didn't think so. But that was my viewpoint from 3
- 4 the vantage point of attempting, again, to move all of these
- 5 parties, especially the attorneys, along the lines of
- settlement. And especially since in good faith, our clients
- had told us that they were going to stop marketing activities.
- And we communicated that back to the government and had no 8
- 9 reason to doubt that they were complying with their word.
- 10 Q. Did you have any conversations with Ms. Cox at the EPA 11
- following the issuance of this administrative C and D? 12
- A. As I recall, we sent a reply letter, yes. 13 Q. And other than that, did you have telephone conversations
- 14
- 15 A. I don't recall. I could have. But I would have to go
- 16 back and look at Butler, Snow records that I haven't seen in-
- 17 four years to give you an accurate answer on that.
- 18 Q. Okay. What were you doing, if anything, in this time
- frame regarding getting approval of Dr. Sanders' wetland 19
- 20 delineation?
- 21 A. Well, of course, we were making every effort to get that
- 22 essential piece of this -- of this matter to closure because so
- many things rested on it. Not only the issue of resumption of 23
- 24 the sale of lots, but then all attempts to craft a plan to give
- to EPA, a work out in terms of areas that might be restored

- Page 3950 respect to approval of the delineation maps of Dr. Sanders?
- Q. Now, did you also respond to the July 26th cease and
- desist order from the EPA?
- A. I believe we did, yes.
- Q. Let me show you what has been, I believe, received in
- evidence as Defendants' Exhibit 818, the letter dated September
- 12th, 2000, addressed to Ms. Cox.
- MR: WITTMAN: And if I may, Your Honor, I'd like to
- hand the witness-a copy because he can follow along a little 10
- 11. easier?

- 12 THE COURT: You may.
 - THE WITNESS: Thank you.
- BY MR. WITTMAN:
- Q. And I want to show you just a few portions of that letter, 15
- if I may. First of all, though, before I take the first page
- off, that references in that first paragraph your hope that
- Ms. Cox had reviewed Dr. Sanders' wetlands report? 18
- 19 A. Yes.
- Q. Okay. All right. And if I may, just to move through 20
- this, direct your attention over to page 3. This refers to a \cdot
- 22 development evolution map?
- 23 A. Yes.
- Q. Do you see that? Did you send this map to Ms. Cox with 24
- your letter of September 12th?

- A. Let me take a moment, Mr. Wittman, to see if we said here we did include it or that it would be sent later. Apparently, we did include it with this letter, yes. 3
 - MR. WITTMAN: Your Honor, if I could switch over to the screen. And I'd like to exhibit to the jury what has been. received in evidence as Government Exhibit 142.
- BY MR. WITTMAN:
- Q. Is that a copy of the map that you sent to Ms. Cox,
- Mr. Palmer?

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- A. It appears to be, yes. 10.
- Q. Okay. And in this letter, you talk about the development
- 12 having evolved like a patchwork quilt. Do you recall that?
- 13 A. 1 do.
- 14 O. What did you mean by that as you look at the exhibit you
- 15. sent?
- 16 A. Very early on, we asked Dr. Beall and Mr. Lucas to give us
- 17 first an itemization of the specific parcels by section,
- township and range that were included in both the Big Hill
- Acres and Consolidated Investments portions of what had come to
- 20 be known, as I've testified already, as Big Hill Acres. Once
- we got the list, the itemization, again, my preference was to 21
- 22 depict all of that on a map so that the evolution of what at
- 23 that point in time appeared to be a large development did not
- 24 begin life that way but wound up that way over a number of
- 25 years through the acquisition of first one parcel, then another

- particular recitations, mainly the assumptions that were there. 1
- Q. Okay. And in the next paragraph, you tell her, do you
- not, that you're assured by Big Hill Acres and Consolidated
- 4 that all sales transactions cassed on Friday June 23rd, 2000?
- 5 A. That's correct.
- 6 Q. And that's just what you communicated to Ms. Betty Ruth
- 7 Fox?
- S A. It is.
- Q. Okay. Now, if you would, I'd like you to tell the ladies ō
- and gentlemen of the jury what efforts Big Hill Acres and
- Mr. Lucas had made to comply with the EPA's demands through 11
- this period of time that you're responding to the 12
- 13 administrative C and D. You came aboard in April of 2000;
- 14 correct?
- 15 A. That's right. Our firm --
- Q. You're now into September of 2000, about five months? 16
- A. Yes. But what we were attempting to do here, Mr. Wittman, 17
- is to recount for EPA activities that had taken place during 18
- those few months when our firm was engaged here as well as to 19
- also recount work that had already been undertaken by 20
- 21 Dr. Sanders and by others not only to get the wetlands
- 22 delineation work done but efforts that had been undertaken by
- 23 our clients to stabilize areas that had been subjected to
- erosion and things like that to simply make the government 24
- aware of the efforts that were being exerted and the relative

Page 3952

- parcel and they were all purchased in a way that there was
- some -- they were contiguous, but they certainly were not all
- bought at one time.
- Q. And this was your effort to explain how the project had
- 5 evolved?.
- 6 A. Yes, it was.
- Q. Going back to your response to the administrative C and D
- issued in July of 2000, I want to turn your attention, if I
- 9 could, to page 5 of your response.
 - MR. WITTMAN: And if I could have back the Elmo, Your
- 11 Honor?

- 12 BY MR. WITTMAN:
- 13 Q. In that second paragraph on that page, you say, "It's
- 14 unfortunate that the 309 order was based on these assumptions,"
- 15 and referring to a portion of Ms. Cox's letter to you in which
- 16 she enclosed the administrative C and D; is that correct?
- A: Yes. 17
- 18. Q. And why did you disagree with Ms. Cox and call her
- 19 assumptions erroneous?
- 20 A. Orders that are issued pursuant to this and other sections
- 21 which empower EPA to issue these orders follow the format that
- begins with recitations. Those recitations then are followed 22
- 23 by mandates. So we took issue with several of the recitations
- that she set forth in the order, which then became the basis
- for the mandates. And so we expressed our objections to those

- Page 3954 costs associated with those efforts to deal with the issues · 1
- that had been raised.
- Q. What, if anything, had Big Hill Acres done to deal with
- erosion at the site?
- 5 A. Well, as best I recall, it would be typical management
- practices, placing hay or maybe planting grass, other things 6
- like that that would either stop or certainly impede the 7
- progress of erosion that had commenced when the timber was 8
- removed and left the land largely unprotected. 9
- Q. Okay. Is some measure of erosion control necessary when 10
- you've had large scale timber operations on a tract of land? 11
- A. Well, there again, the answer to your question depends on 12
- whether or not the timber cutting operations are a regulated or 13
- 14 exempted activity.
- 15 Q. Okay.
- 16 A. And if they are a regulated activity, then yes, loggers
- 17 must employ what's called best management practices in the
- furtherance of their logging operations. If the exemption is 18
- 19 invoked and 404 doesn't apply, then those protective measures
- 20 are not required. Only in limited circumstances, as I
- understand it, with respect to access roads and that sort of 21
- thing. But the actual logging operations are then exempted. 22
- Q. Whether it's regulated or unregulated by the EPA, isn't 23
- some effort at erosion control necessary where you have had 24
- large scale timber operations?

the earlier request for information that they had received from Page 3957

A. As far as we knew, they had. And that's why I mentioned

it in this paragraph.

Q. Okay. And you go on to say it didn't appear that a final

proposal and final resolution would occur soon enough to

forestall severe and irreparable harm. What did you mean by

A. As I mentioned a few moments ago, an ultimate settlement

of all issues could not occur until the work product from

Dr. Sanders had been finished, had been accepted and then could

be used for the additional activities that had to follow in

terms of wetlands assessments and mitigation planning.

Everything depended on getting that done. And we were simply

not there. So it was necessary that we ask for this relief

before Dr. Sanders' work was finished.

Q. Would that also be true of the after the fact permit that

Mr. Lucas was trying to get?

A. Oh, yes. That -- if it ever would have occurred, it would

have occurred only at the end of the entire process.

Q. Okay. Now, did you receive a response from the EPA

granting Big Hill Acres the permission to sell certain lots?

A. We did. We were very pleased to get that response. It

was in the form of a letter.

25 Q. Okay. And this letter is in evidence, I believe. I don't

Page 3956

was admitted as that. But if so --

THE COURT: Is Government's 134 admitted, Molly?

THE CLERK: It has been.

THE COURT: That's Government's 134 aiready.

MR. WITTMAN: If I may, Your Honor, I'll refer to it

as Government 134, and we'll not offer yet another copy of it.

THE COURT: Very good.

8 BY MR. WITTMAN:

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9 Q. I just want to refer you to the last paragraph on that 10

page. And tell the jury, if you would, what you were asking

11 the EPA to agree to in this letter.

12 A. Well, as I've already testified, Mr. Wittman, Dr. Beall

and Mr. Lucas advised us and we in turn advised the government,

specifically DEQ, that they had ceased sales operations on

15 June 23rd. Here we were October 20th, almost three months.

15 later, with no income from that source coming in. And we then

17 asked the government -- this was probably our first request of

18 several -- to release some of those parcels for marketing and

19 hopeful sale to begin to regenerate some cash flow.

20 Q. And you were dealing in this request specifically with 55

21 lots?

22 A. Yes, in this request.

23 Q. I just direct you to the last paragraph on page 2- or

the second to last paragraph on page 2. By October 20th of

25 2000, had Big Hill and Consolidated substantially complied with

have the exact government exhibit. I have the --

2 MS. HARRIS: It's 135.

MR. WITTMAN: Let me make sure it's the same. It's

4 135?

3

5

6

MS, HARRIS: Uh-huh.

MR. WITTMAN: Again, I have a defense exhibit number,

but I will use the government's exhibit to avoid duplication. 7

8 BY MR. WITTMAN:

9 Q. Let me show you what is in evidence, Mr. Palmer, as

Government Exhibit 135. And let me give you a copy. 10

11. MR. WITTMAN: May I approach, Your Honor, so --

12 THE COURT: You may.

Q. It may help you to follow along. Is that your response 13

from the EPA with respect to your request for relief? 14

15 I believe it is, yes.

Q. Okay. And did the EPA grant permission for Big Hill Acres 16

17 to sell additional lots?

A. As I just said, they did. We were very pleased with that. 18

There were some inadvertent mistakes in this letter, which were 19

20 corrected, but yes.

Q. Okay. And there were several different categories of lots 21

that were included in this response from the EPA, were there 22

23 nnt?

A. That is correct. 24

Q. And the first category which we have on the screen right.

- 1 now relates to property that clearly didn't contain any
- 2 jurisdictional wetlands that could be marketed and sold
- 3 immediately?
- 4 A. That's right. This is what both we and EPA came to call
- 5 the Category 1 lots, lots which according to Dr. Sanders' work
- 6 product did not contain jurisdictional wetlands. And so
- 7 they -- they were released.
- B Q. And the second category was some lots that the EPA claimed
- 9 contained some jurisdictional wetlands but which had not been
- 10 impacted; correct?
- 11 A. That is correct,
- 12 Q. And I'm just gonna fold this so we can see the second half
- 13 of this letter or this page. And permission was given to self
- 14 those lots as well?
- 15 A. Yes. Of course, as I mentioned, some corrections had to
- 16 be made. Thankfully we were working from those colored maps,
- 17 not from boxes of paper or this would have been nightmarish,
- 18 very tedious. But yes, EPA did release some of the lots in
- 19 Category 2, those that Dr. Sanders had delineated as having
- 20 some jurisdictional wetlands, but also had found that none of
- 1 those particular areas showed signs of any of the impacts that
- 22 EPA had categorized, as I mentioned earlier.
- Q. The EPA was saying those lots could be sold if you made a
- 24 disclosure of wetlands?
- 25 A. Yes. EPA, as a condition for releasing these what I would

- the extent that they can't be avoided, then proposed impacts
- 2 must be minimized to the maximum extent possible. And whatever
- is laft over that can't be avoided and minimized, then must be
 mingated.
- 5 And mitigation occurs in several different ways -- can
- 5 occur in several different ways. There may be additional
- 7 tracts on the property that would be acceptable to the
- 8 government for mitigation. There may be tracts off the
- 9 property owned by the developers. And if all that fails, there
- 10 are mitigation banks that are available to satisfy those -
- 11 what's called compensatory mitigation requirements.
- 12 Q. So is what you're saying that if someone has developed a
- 13 subdivision and there's some wetlands that happen to be in that
- 14 subdivision, that it's possible to go to a wetlands bank and
- 15 provide mitigation property -- different property, it you
- 16 will -- to make up for the property that was inadvertently
- 17 included in the subdivision?
- 18 A. Well, the bank can be used to compensate for the wetlands
- 19 losses -- that's called functions and values losses -- of that
- 20 particular wetland ecosystem. And once an assessment is done
- 21 of the losses, then the developer will be required to
- 22 compensate for those losses in any one of several ways I've
- 23 just described.
- 24 Q. Just to keep it simple for me. You essentially replace
- 25 wetlands that have been somehow included in a subdivision with

- call Category 2 lots, said that they would insist that, at the
- 2 point of sale or advertising for sale, prospective purchasers
- 3 be given written notice that -- if it applied. That in this
- 4 case, certainly in Category 2, it did apply. It did not apply
- 5 to Category 1. That a portion of the property that they were
- 6 considering for purchase did contain some delineated wetlands
- 7 according to Dr. Sanders' maps.
- 8 Q: Then finally, the third category consisted of lots the EPA
- 9 contended contained jurisdictional wetlands which had been
- 10 impacted; correct?
- 11 A. That's correct.
- 12 Q. And that group of lots, the EPA said could not be sold at
- 13 all?
- 14. A. Well, no. EPA said that these Category 3 lots as
- 15 conditions for sale would, of course, require the notice that
- 16 they would require for Category 2, but then they would be
- 17 reviewed only on a case by case basis, as the letter states.
- 18. But then the additional condition would be premitigation of
- 19 four of those identified alterations or impacts that appeared
- 20 on Dr. Sanders' maps.
- 21 Q. What do you mean by premitigation?
- 22 A. When a subdivision is submitted to the Corps of Engineers
- 23 for review and approval, if there are delineated wetlands on
- 24 the property, then the law is going to require that those
- 25 wetlands areas first be avoided, if at all possible. And to

- Page 3962 other wetlands that can compensate for it; is that right?
- A. Yes. And of course, that would apply not just to
- 3 subdivisions but industries or anything else, any development
 - where regulated wetlands are involved.
- 5 Q. All right. Did you advise your clients they could sell
- 6 the lots that had been released by the EPA?
- 7. A. I did. As I mentioned earlier, our firm requires that we
- 8 transmit correspondence like this to our clients. We did. And
- 9 our instructions, as we said earlier, were to meticulously
- 10 comply with what the government had specified here so that they
- 11 could begin to regenerate some income.
- 12 Q. Okay. Did you respond to Ms. Cox on or about November
- 13 1st, 2000?
- 14 A. I believe I did, yes.
 - Q. And I'll show you what is in evidence as Defendants'
- 16 Exhibit 822, which is a letter from you to Ms. Cox?
- 17 A. Yes. It appears to be so, yes.
- 18 Q. You responded pretty quickly, dian't you?
- 19 A. Well, if the dates --
- 20 THE REPORTER: I didn't hear what you said.
- 21: BY MR. WITTMAN:
- 22 Q. You have got a letter dated October 31, and you responded
- 23 November 1?
- 24 A. I would call that quick.
- 25 · Q. You were in a hurry to sell some lots, were you?

- A. I wasn't, but the clients were.
- 2 Q. And you then go on to say or discuss with her -- I think
- 3 you referred earlier in your testimony to some typographical
- errors or whatnot. I don't want to get into that. But you --
- 5 to summarize, you discussed some minor inconsistencies between
- 6 what you had requested and what they agreed to; correct?
- 7 A. That's right. This is very intricate analysis, and some
- 8 inadvertent mistakes were made in EPA's review. We called
- those to their attention, which they then they later 9
- 10 corrected.
- 11 Q. All right. Then you tell her, do you not, on page 2 that
- you understand her position on the third category of lots right 12
- 13 here, but you wanted to study that some more; right?
- 14 A. Yes.
- 15 Q. And finally, in the second to last paragraph, you tell her
- 16 that additional lots were coming available for resale because
- of defaults and resulting foreclosures. That's the portion I 17
- highlighted there. What did you mean by that when you talked 18
- 19 about the additional lots becoming available for resale?
- A. Well, we learned from Dr. Beall and Mr. Lucas that -- bear 20
- in mind now, this was late 2000 and properties had been sold 21
- 22 for a period in excess of six years by this time. In the
- 23 course of those six years, some of these sales transactions had
- 24 failed for various reasons causing the property to be returned
- 25 to the inventory of the corporations. And those -- the

- own. But we did say, given what the government was insisting
- upon in that letter, that it was absolutely essential that with
- respect to Category 2 lots, that the disclosure statement be
- ÷ used in every case and that the disclosure statement and
- attending contract be submitted to EPA, as EPA required.
- ١έ Q. Okay.
 - A. We recommended strict compliance with the government's
- δ protocols.
- 9 Q. Did Dr. Beall and Mr. Lucas include language in the
- contracts after that time identifying possible wetlands? 10
- 11 A. Well, they included the notice that the government
- 10 required and that the government prepared in those sales
- contracts. As I just mentioned, I recall two changes that they 13
- 14 made in their own sales agreement. I don't recall the specific
- nature of the second change. But they did add some language to 15.
- their own sales agreement. That was not part and parcel of the 16
- 17 EPA required notice.
- 18 Q. Are there any magic words in the Clean Water Act that
- would be required notification language that you know of? 19
- 20 A. Not in the Clean Water Act, no.
- 21 Q. And -- well, are there any specific regulations in there
- that tell you what kind of language you're supposed to use? 22
- 23 A. Clean Water Act regulations?
- 24 Q. Yes.
- 25 A. I'm not aware of any.

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- 1 , locations of those lots were, of course, at random all over the
- development. Since they came back into inventory, then our
- clients wanted to have the opportunity to remarket them -- to
- 4 resell what had already been sold, developed and occupied in
- 5 years past.
- Q. In the normal course, would the resale of a lot that had 6:
- 7 been sold years earlier involve any need to be concerned over a
- Section 404 permit from the Corps of Engineers or the EPA?
- A. Well, it depends on where the lot is. First of all -- but
- 10 in terms of the sale of the property itself, we've covered that
- several times. We're back to the fact that there is no 11
- prohibition in Section 404 pertaining to sales. 12 -
- Q. There would be no prohibition on resale, I take it? 13 .
- 14 A. Well, a resale is a second sale.
- 15 -Q. Okay. Fair enough. After you got Ms. Cox's letter of
- October 31, 2000, what advice, if any, did you give Mr. Lucas -15 -
- 17 and Dr. Beall regarding language in the sales contracts that
- 13 they were using to notify purchasers that the property may
- 19 contain wetlands?
- 20 A. When we got copies of the -- what I call the transactional
- 21 documents, the contracts, that had been used to effect the
- 22 sales of these lots over a number of years early on, the
- 23 firm said our job is wetlands and environmental issues. We're
- 24 not going to presume to deal with your transactional documents.
- 25 They had made one or two changes to those documents of their

- Q. Okay. Did you advise Mr. Lucas to make any use of the delineation maps -- the wetlands delineation maps that
- 3 Dr. Sanders was working on?
- 4 A. We did.
- 5 Q. What did you tell them to do?
- A. Dr. Sanders' work had progressed substantially by that 6
- time. As I mentioned earlier but did not explain, Dr. Sanders
- 8 was having some significant technical difficulties with his
- cartographer, his contractor, in converting field data through 9
- a computer system to maps. But notwithstanding that, we 10
- 11 recommended that these maps be -- I remember specifically
- recommending that they be mounted and made available at the 12
- sales office wherever folks were talking about buying property 13
- so that not only they could be -- they could discuss it, but 14
- they could actually see on Dr. Sanders' maps the specific 15
- 16 conditions that he had depicted on those maps.
- Q. And did you also suggest they make copies of the wetlands 17
- delineations available to prospective purchasers? 18
- 19 A. Yes.
- Q. Now, moving on through the fall -- we're down to, I guess, 20
- 21 the last thing I showed you, November 1st of 2000. Throughout
- the fall of the year 2000, Mr. Palmer, would you describe what 22
- 23 you did to assist your clients in complying with the concerns
- of the Environmental Protection Agency to resolve this matter? A. As I mentioned several times, the main effort that we were 25

trying to move along was the Sanders' work. And I've said

repeatedly that that was the main thing that stood in the way

3 · in our view of negatiating a final settlement with EPA.

4 Nov., colleteral to the wetlands issues and all of that, of course, there were ongoing issues with the state Department of 5

Health about on site wastewater systems. But in terms of what

we were trying to do is simply, again, to repeat myself over

and over, move the matter towards settlement. We had asked for 8 :

9 an on site meeting with representatives of EPA and the

Department of Justice, which occurred, so that we could all 10

drive the property. So we were doing things like that, again, 11

12 trying to move the matter along.

13 Q. In that connection, did you recommend to Mr. Lucas and

14 Dr. Beall that they rerain additional experts to assist them in

15 drafting a comprehensive mitigation plan? We talked about

mitigation a moment ago. Did you advise them to do that? 16

17 A. I did. We did. Mr. Crawford and I did.

18 Q. Did they do it?

19 A. They did. But it came a little bit later. But we got to

20 a point where the Sanders' work was essentially complete. I

21 say essentially because, frankly, we were not able to resolve

the technical difficulties that Dr. Sanders was having with his 22

23 cartographer. And the time simply came to put the work to bed.

24 And so we put the work to bed, acknowledging that there

25 probably were errors in the work. But we were hoping -- and

referring to. 1

Q. Well, let me show you what's been received in evidence as

Government Exhibit -- it's actually a defense exhibit, too.

Defense Exhibit 823. I don't have the government's number.

Have you ever seen this public notice dated November 3, 2000? 5

õ A. I have.

7 Q. And when did you first see it?

8 A. Well, as best I recall, either on or after November 3rd.

9 2000.

Q. Did Ms. Cox or anybody else at the EPA give you any notice 10

that the EPA intended to send this notice out?. 11

12 A. Not this specific notice. In an earlier letter before

Ms. Cox left Region 4 and Mr. Schwartz took over the file, she 13

14 said in one of the letters that she sent to me that they were

i5 concerned about public reaction to these exhibits and the

public awareness of these issues. And that they were about to 16

17 embark upon a public information and outreach campaign of some

sort. She did not, as I remember in that letter, specify what 18

it would be. But we then ultimately took this to be that. 19

20 Q. And did she ever tell you that they were gonna send this

21 to all residents of Big Hill Acres?

A. We had no discussions, as I remember, at all about this 22

document prior to the time it was released. And as memory 23

24 serves me correctly, even thereafter.

25 Q. Okay. And what was your reaction to this notice?

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EPA as well -- that the errors would be relatively 1 2 insignificant in the larger scale of things.

3. But then the next phase of our efforts to craft a work out 4

had to then begin. We recommended after conversations with 5 Dr. Sanders that new team members be brought in to do two

6 specific things." That is, the wetlands assessment -- I

7 referred to that a little bit ago -- to take Dr. Sanders' work

8 product and then get on the ground and do their specialized

9 work to do wetlands assessments. And then based on their own

10 conclusions about restoration versus mitigation or both, to

prepare a plan to be submitted to EPA for consideration as the 11

ultimate basis for resolution of the wetlands issues. 12

13 Q. And who were those people?

14 The firm is Wildlife Technical Services, Incorporated.

It's in Vicksburg, Mississippi. The principals at that time -15

15 I don't know if they still are -- were Mr. Bill Tomlinson and

17 Mr. Mike Goff.

1S Q. Did anything happen in November of 2000 to cause a problem

19 for Big Hill Acres in terms of resolving this matter?

20 A. Well, I don't know what you're referring to, Mr. Wittman,

21: but the situation in the whole community had become very

22 agitated and unsettled over not only the wetlands issues.

There was a good bit of press coverage of those issues and the 23

24 wastewater issues. The degree of tension in the community

about that time had risen substantially, if that's what you're 25

Page 3970 A. Well, our concerns, of course, again, were to try to work

2 through these very difficult issues, to deal with other

problems that were arising with respect to septic systems that 3

4. people were reporting not working properly. And I honestly $ext{--}$

my personal opinion about this was that it was -- it was beyond 5

simply informative. It was inflammatory. 6

Q. All right.

MR. WITTMAN: May I have just the screen for the witness, Your Honor?

10 BY MR. WITTMAN:

Q. Let me show you what's been marked for identification as 11

12 Defendants' Exhibit --

THE COURT: You want the document cam?

14. MR, WITTMAN: I'm sorry. I just wanted the witness

to be able to see it, not the jury. That's all. 15

THE COURT: I'm sorry. I misunderstood what you 16 17

said. Go ahead. 18

MR. WITTMAN: Okay.

19 BY MR. WITTMAN:

Q. I'm gonna show you what's been marked for identification 20

21 as Defendants' Exhibit 825 and ask if you can identify that.

A. It appears to be a letter from me to Dr. Beall and 22

23 Mr. Lucas.

24 √Q. Okaγ.

25 MR. WITTMAN: Your Honor, I offer into evidence

Defendants' Exhibit 825.

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THE COURT: Any objection?

MS. HARRIS: Your Honor, we've already addressed this at the bench.

THE COURT: What is your objection? I know you addressed it at the bench. Specifically what is your objection to this document?

MS. HARRIS: That it was not provided in discovery, and it's irrelevant.

10 THE COURT: You can mark it for identification purposes, and the witness can testify regarding what occurred. MR. WITTMAN: Okay.

13 (Exhibit D-825 marked for identification)

14 BY MR. WITTMAN:

15 Q Well, tell us -- tell the jury, if you would, Mr. Palmer,

based upon your recollection of events at the time -- and if

that letter refreshes, you may refer to it -- what advice, if 17

18 any, you gave to your clients after that EPA public notice was

19 issued.

20 A. Well, I can't see the whole letter. I see a couple of

21 paragraphs. Could I see the whole letter, please?

22 Q. There you go.

A. Okay, 23

24 Q. I think that's it.

25 A. Well, this is an example of a lawyer being mad: And I toxics management division in EPA Region 4.- One of the senior

staff members there. At the time I wrote this letter to her,

she was the director of the water management division and had

just assumed that new responsibility, as I recall, in Region 4.

5 Q. I want to direct your attention, if I may, to the last

paragraph on the page. You tell Ms. Banister that a

jurisdictional determination had not been made; is that

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9 A. That's correct.

10 Q. And one of the central issues in this case before this

jury is whether the federal government has any regulatory power 11

12 over Big Hill Acres and Mr. Lucas under Section 404 of the

13 Clean Water Act, isn't it?

14 A Yes

15 Q. Did you continue to press for an on site meeting? I think

you've mentioned that earlier. 15

17 A. Yes.

18 Q. And why did you want an on site meeting at this point in

19 December of 2000?

20 A. Well, at that time -- and I don't remember exactly when it

occurred -- the Department of Justice became involved in the 21

matter along with EPA Region 4 personnel, both program and 22

legal. So I simply reiterated my belief that we would all be 23

24 better served by getting together down here near the

25 development so that we could all -- especially for the new

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was. And I was writing to my clients because they were as

2 well. And I just expressed my feelings on that point. But in

3 the face of that, I still came back to our efforts to move

4 forward to try to get to resolution.

5 Q. Did you believe that the Environmental Protection Agency

6 was employing unethical tactics?

7 A. Well, I said it in this letter. And if I didn't believe

8 it. I wouldn't have said it:

95 Q. Did you advise your clients what recourse, if any, they

10 had at this point?

11 A. Well, it's right there on the screen. These processes

12 ultimately, ultimately will lead to a point where respondents,

in this case in an administrative action, will have their day 13

14 in court. But they don't get there for a long time.

Q. Despite all of that, did you continue to try and reach an 15

16 amicable settlement of this problem with the EPA?

17 A. Well, of course. We had no reason to deviate from our

18 plan.

19. Q. Let me refer you, if I may, to Defense Exhibit 827 and ask

20 you if you identify that as the letter you wrote on December 7,

21 2000, to Ms. Beverly Banister --

22 5 A. Yes:

23 Q. -- with the EPA. And first of all, tell us who is

24 Ms. Banister?

25 A. Ms. Banister now is the director of the air pesticides and

Department of Justice personnel -- recall and reflect on

everything that had gone on and to then move from this

inspection of the premises, as we would call it, into our 3

4 settlement discussions.

Q. Okay. And let me show you what's been marked --

· MR. WITTMAN: I think Exhibit 827 has been received in evidence. I'm not sure. So I'll offer it again just to make certain. We would offer Defense Exhibit 827.

THE COURT: Has it got a corresponding government's exhibit number? Because it has not been admitted as a defense exhibit.

MS. HARRIS: It does not, Your Honor,

THE COURT: You can show it to the witness.

MR. WITTMAN: He's identified it.

THE CLERK: He just did.

MR. WITTMAN: He just did. He identified it.

MS HARRIS: To everybody.

MR. WITTMAN: I thought it had been offered. But I

19 was in error. But I will now offer it.

THE COURT: Any objection?

MS. HARRIS: Not at this point, Your Honor.

22 THE COURT: Without objection, it will be marked and 23 admitted.

(Exhibit D-827 marked and received in evidence) 24

THE COURT: Please try to remind me -- since I am the

one controlling the video, if there is a document that's not

2 been admitted, either side, please remind me to. 3

MR. WITTMAN: I thought that one had. That was not one counsel indicated an objection to this morning. I thought it had been admitted. Let me make sure.

THE COURT: It's admitted now.

MR: WITTMAN: Any objection to that?

MS. HARRIS: No.

BY MR. WITTMAN

10 Q. I show you a copy of a letter dated September 21st, 2000,

Mr. Palmer, from the Environmental Protection Agency and ask

you if you recognize that as a response from Mr. Schwartz to 12

13 your earlier letter.

14 A. I do.

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15 Q. Okay.

MR. WITTMAN: Offer into evidence, Your Honor,

17 Defendants' Exhibit 828.

MS. HARRIS: No objection:

19 THE COURT: Without objection, it will be marked and

20 admitted.

(Exhibit 0-828 marked and received in evidence)

22 BY MR. WITTMAN:

Q. And I just want to show you one thing on the second page

in the second to last paragraph. Mr. Schwartz tells you that

the Department of Justice is now involved in this case and will

1 A. Yes.

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2 MR. WITTMAN: If I may, let me approach the witness 3

and give him a full copy of that, Your Honor,

BY MR. WITTMAN:

Q. This is Defense Exhibit 829.

MR. WITTMAN: And we would offer Defendants' Exhibit

7. 829 into evidence at this point.

MS...HARRIS: No objection.

9 THE COURT: Without objection, it will be marked and

10 admitted.

(Exhibit D-829 marked and received in evidence)

12 BY MR. WITTMAN:

13 Q. You mentioned earlier some problems that Dr. Sanders was

14 having with maps. And take a look at what you have described

15 here as the cartographer issue. And tell the jury, if you

would, what problems Dr. Sanders was having with respect to the 16

17 aerial photography.

18 A. As best I recall -- and to condense what would otherwise:

19 be a long answer -- Dr. Sanders in the field generated various

20 kinds of data. Some of that data was recorded manually on

21 field notes. Some of that data was recorded, as I recall,

22 electronically with various modern devices that these gentlemen

23 and ladies use.

24 He then took his field notes and data to a cartographer,

25 Ms. Ann Eldridge, I believe, and asked her to convert his field

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participate in all negotiations to resolve the enforcement

Z case?

3 A. Yes.

4 Q. Was that your first notice that the Department of Justice

5 had become involved in this case?

A. I believe it is, yes. 6

Q. What significance, if any, did you attach to that?

8 A. Well, I appreciate it much more now in my current position

than I did then. But at a point in these enforcement cases,

EPA must make a decision about going forward at the regional 10

11 level or referring the matter, as it's called, to the

12 Department of Justice, which then brings DOJ into the matter

13 and could bring in all of the various components within the

14 Department of Justice.

15 · Q. Okay. And even after the entry of the Department of

16 Justice, did you continue into the year 2001 to work toward

what you've called an ultimate resolution of the matter? 17

18 A. Oh, yes. We did have the meeting down here. We had

19 another one, I think -- I'm trying -- yeah, must have been one

20 after the one on the Coast. We met in Atlanta in a continuing

21 effort to, as I keep saying, move the matter along.

22 Q. Okay. Let me refer you to a letter dated February 28th,

23 2001. Get us into the year 2001 now. It's a letter from you

24 to some people at the Department of Justice and also to the

EPA; correct?

work into maps using her computers, her plotters and, of

course, the software that had to take Dr. Sanders' work and

convert it magically in a computer to produce maps like the one

you've already shown. And he was having difficulty-somewhere

5 in the software. The transfer of the data was not coming out .

5 on the maps precisely as he thought it would.

7 Q. Was the problem the computers weren't producing what he

8 had actually seen -- observed on the ground?

9 A. Correct.

10 Q. Now, moving on, if we may. Ask you to turn to page 4 and

11 ask you did you continue to have concerns over the failure to

include the timber companies in these discussions? 12

A. Well, we did because we got to a point in -- what I 13

14 referred to a moment ago as the hand off that occurred from

Dr. Sanders to Mr. Gorf and Mr. Tomlinson, who would then do 15

16 the wetlands assessment and generate the mitigation report.

17 And it is at that point that the actual impacts to delineated

18 wetlands were going to be given a serious review by these other

19 two men.

20 And we simply raised, again, that at this point we

21 contended that it was very difficult to precisely allocate

22 responsibility for who did what, when and where, but that we

23 would move ahead anyway and work toward a global resolution by

24 settlement. And though, if that settlement effort failed, then

25 we reserved the right — as I said in the middle of that page $_{\scriptscriptstyle \parallel}$

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- 1 then we would continue to assert our original contentions about
- 2 the obligations of other parties.
- 3 Q. Directing your attention to the bottom of the page, did
- 4 you have discussions -- did you address the issue of failing
- 5 septic systems?
- 6 A. Oli, absolutely.
- Q. And what was your evaluation of the septic system issue?
- 8 A. Well, as I mentioned earlier, Dr. Beall and Mr. Lucas
- 9 advised us early and at several points during these months $\cdot \cdot$
- 10 intervening months that they were getting reports from property
- 11 owners that septic systems were not working properly. By the
- 12 time we got to this stage of the situation with the conditions
- 13 in the community very tense, our main focus was to simply fix
- 14 Ithings. And that was our recommendation to Mr. Lucas and
- 15 Dr. Beaff, that every effort be made to respond to problems
- 16 that were reported regardless of whose lot they were on, when
- 17 they were installed, why the malfunction occurred. That we
- 18 Felt it was in everybody's best interests to help people who
- 19 needed help...
- 20 Q. And that's essentially what you say at the top of page 5
- 21 of this letter, is it not?
- 22 A.- Yes.
- 23 Q. Providing relief to a particular property owner?
- 24 A. Yes.....
- 25 Q. What was your understanding as to how many failing septic

- 1 repairs made to failing septic systems regardless of the reason
- 2 for the failure?
- 3 A. As best I remember, they did. Or whether warranties had
- 4 expired, that really didn't matter. These two men said, "Given
- 5 the tensions in the community, we just need to solve problems."
- 6 Q. Okay. If I may refer you to page 6 of the letter, in
- which you again deal with the subject of the resale of
- 8 additional lots for resale -- release of additional lots for
- 9 resale; correct?
- 10 A. Yes.

14

- 11 Q Explain to the jury, if you would, Mr. Palmer, what you
- 12 were trying to do with respect to the release of these
- 13 additional lots for resale.
 - A As I mentioned earlier, we and EPA gravitated to a point
- 15 of talking about these lots in terms of categories. And again,
- 16 the first category were lots on which Dr. Sanders found no
- 17 wetlands to delineate. The government had already released a
- 18 number of those unconditionally. The second category were lots
- 19 where Dr. Sanders on his maps did delineate wetlands, but did
- not delineate any alterations or impacts to those wetlands.
 And the third category were lots, as I've already mentioned.
- 21 And the third category were lots, as I've already mentioned,
- 22 where Dr. Sanders not only delineated wetlands, but also
- 23 depicted on his maps evidence of alteration or impact according
- 24 to the categories that EPA had earlier specified. And we were
- 25 attempting -- and these letters so state -- we were really

- 1 systems had been reported at this point in time?
- 2 A. Well, as I recite in the next paragraph, when we asked
- 3 that question of our clients, we were told that they understood
- 4 that there were about a dozen lots of approximately 600 that
- 5 were out there. About a dozen problem systems.
- 6 Q. Okay. And did you make any effort to find out what was
- 7 causing the problems to the systems at Big Hill Acres that had
- δ been reported?
- 9 A. Well, we didn't in the firm. We asked Dr. Beall and
- 10 Mr. Lucas to try to get information. And either they got it
- 11 individually from talking with landowners or they made inquiry
- 12 through their installer that had installed these systems. I
- 13 don't know where they got their information, but we asked them
- 14 to help us better understand what these problems were that were
- 15 being reported,
- 16 Q. Did you have any understanding as to whether
- 17 malfunctioning septic systems had been reported on lots where
- 1S there were no wetlands at all?
- 19 A. That's what our clients said to us, yes, that there were
- 20 instances where there were problems reported on lots where
- 21 there were no wetlands delineated.
- 22 Q. What was Mr. Lucas' position regarding repair of
- 23 malfunctioning septic systems?
- 24 A. To go fix them:
- 25 Q. Okay. Did Mr. Lucas and Dr. Beall undertake to have

- 1 focused on the Category 3 lots because ---
- 2 Q. Why is that?
- 3 A. Well, as I mentioned earlier, the condition that had --
- 4 the conditions which had been specified for sale were not only
- 5 case by case review, but premitigation of the impacts per lot.
- 6 And so we raised concerns in this letter about that because we
- 7 were -- we were trying to work toward a settlement that would
- 8 mitigate all impacts everywhere or restore some where
- 9 restoration was agreed to. And we felt that EPA was just 🔔
- 10 straining regarding the Category 3 lots. And so we went back
- 11 again and asked for relief there.
- 12 Q. Did you tell Mr. Schwartz that at the bottom of page 7 of
- 13 the letter we were just discussing? I'm referring to the last
- 14 sentence on that page.
- 15 A. Yes.
- 16 Q. Okay. You said it would not enhance our restoration
- 17 mitigation plan or otherwise just like Category 2 lots;
- 1S correct?
- 19 A. That's true. Because we at that time had Mr. Goff and
- 20 Mr. Tomlinson at work. And they were looking at the -- at the
- 21 entire area, as I recall. And it may have even been reflected
- 22 in this letter. We all realized, as did EPA, that we had no
- 23 current imagery for the site that was more current than like
- 24 1996. Our clients offered to have an overflight done and to
- 25 pay for it. That was done to provide not only our wetlands

1 consultants but also EPA wetlands personnel the most current your request for me to reverse myself is denied. 1 2 imagery to work with, to then look at mitigation and 2 I'll see you at 1:30. 3 restoration issues, to then prepare the plan. 3 (Recess at 12:21 p.m.) THE COURT: Let's try to hold that thought and taxe 4 5 the noon recess: Ladies and gentlemen of the jury, it seems 5 6 like an opportune time for you to take the noon recess. We're 6 7 going to get back in the habit, as you may recall, of me 7 8 telling you what to do during your noon recess. 8 9 Please don't talk with anyone about this case or permit 9 anyone to talk with you about it. In the event that anyone 10 10 attempts to approach you concerning this case, you should 11 11 12 report that to the Court immediately. In the event that this 12 13 case is reported in the media, please don't read anything about 13 14 it in the newspaper. Please don't listen to any radio or 14 15 television newscasts concerning it. 15 16 And as always, during the noon recess or any other time, 16 for that matter, do not attempt to make any independent 17 17 investigation or research concerning this case on your own. 18 18 19 You are to be guided solely and exclusively by the evidence 19 20 that you hear here in the courtroom. 20 21 I'll see you at 1:30. Thank you. 1:30, yes. That should 21 22 be plenty of time. 22 23 (Jury out at 12:20 p.m.) 23 24 THE COURT: Very well. We'll be in recess until 24 25 1:30. 25 Page 3984 MS. HARRIS: Your Honor, could I ask one thing before we leave? 3 THE COURT: I'm sorry. I didn't hear you. MS. HARRIS: I'm just waiting for the door to shut. $\mathsf{S} \in \mathsf{I}$ would ask that the Judge reverse its ruling on treating this witness as adverse. I think he's shown himself to be anything 7 but adverse. And that there be no more leading from here on 8 out. 9 THE COURT: Well, adverseness -- my interpretation of 10 the rule is, is the witness sufficiently identified with one 11 side or the other to permit some leniency. I think under the 12 circumstances, Mr. Palmer, who is now head of the region, the 13 EPA, is sufficiently identified with government that some. leniency should be provided. And I intend to provide that leniency to both sides. 15 16 MS. HARRIS: Just for the record, I point out he made it clear when he started to testify that he was here in his 17 18 personal capacity and not as the regional administrator. 19 THE COURT: I'll let the jury evaluate. 20 MR. WITTMAN: As a matter of fact, given that 21 position, he's required to have that statement made. That's

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why I asked the question.

THE COURT: I think Mr. Palmer is making his best

efforts to be candid and truthful. And I'll give both sides some leniency on leading questions. If it requires a ruling,

worthards

1 (February 9, 2005, 1:36 p.m.)

2 (Off the record discussion)

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- 3 THE COURT: Are the parties ready to proceed?
- 4 MR. WITTMAN: Yes, Your Honor.
- 5 THE COURT: Bring in the jury, please.
- 6 (Jury in at 1:37 p.m.)
- 7 MR. WITTMAN. May 7 proceed, Your Honor?
- 8 THE COURT: You may. Thank you.
- 9 BY MR. WITTMAN:
- 10 Q. Good afternoon, Mr. Palmer.
- 11 A. Good afternoon, Mr. Wittman.
- 12 Q. Before the noon break, we were looking at a letter that
- 13 you had written to Mr. Schwartz of the EPA on February 28th,
- 14 2001. Do you recall that?
- 15 A. I do.
- 16 Q. I just have a couple more things to talk to you about on
- 17 that letter. If you would, turn to page 8 of the letter. And
- 18 that second to the last paragraph on the page about midway
- 19 down, you refer to an apparent campaign or an apparent crusade
- 20 to destroy Big Hill Acres. What did you mean by that?
- 21 A. This was my characterization -- and again, another example
- 22 of a lawyer being mad when you write a letter -- of my
- 23 impression of the situation that had come about in the
- 24 community with several meetings in the community. Newspaper
- 25 articles attributing statements to various folks, including

- 1 government officials, which -- and I used the word earlier
- 2 inflammatory. And it just struck me as -- here we were trying
- 5 to move matters along to a satisfactory end. And the situation
- 4. in the community was not only agitated, was being exacerbated.
- 5 And that was the opinion I was expressing there.
- 6 Q. At the end of that page, did you refer specifically to the
- 7 involvement of EPA officials in that activity?
- 8 A. I did.:
- 9 Q. And finally, if you would, turn to the last page and the
- 10 first full paragraph.
- 11 A. Yes,
- 12 Q. What did you mean by saying that the government had
- 13 decided to run a real estate business located in Jackson County
- 14 from remote offices in Atlanta and Washington?
- $\hat{1}\hat{5}$ \hat{A} . As $\hat{1}$ mentioned perore the lunch break, we had made some
- 16 substantial progress, frankly, with EPA with respect to two of.
- 17 the three categories of lots. We had gotten substantial relief
- 18 with respect to the Category 1 lots.
- 19 We had gotten substantial but conditional relief with
- 20 respect to the Category 2 lots, lots where, as I mentioned,
- 21 Dr. Sanders had delineated not only the presence of wetlands,
- 22 but did not depict any alteration or impact. And as I said
- 23 earlier, we agreed with the requirements of EPA that any
- 24 proposed sale of those properties be accompanied by full
- 25 disclosure. We talked about using Dr. Sanders' maps in the

- MS. HARRIS: No objection.
- THE COURT: Without objection, it will be marked and admitted.
- 4 (Exhibit C-S32 marked and received in evidence)
- 5 BY MR. WITTMAN:
- Q. Let's just -- I want to turn to page 2. And just looking
- 7 at the portion I've highlighted on the screen, just to set
- 8 , us -- this letter is in response to your November 1st letter; \cdot
- 9 | correct?
- 10 A. Yes.
- 11. Q. And dated March 19th? So there had been some five months
- 12 that had elapsed during which you had no response concerning
- 13 your request for approval of sale of additional lots?
- 14 A. That's correct.
- 15 Q. I want to refer you to one -- toward the end of the
- 16 letter, if you would. Down toward the bottom of the page.
- 17 Second paragraph from the bottom. Mr. Schwartz tells you,
- 18 doesn't he, that any hardship created by the EPA's
- 19 restrictions, he claims are attributable to your clients'
- 20 serious and widespread violations of the Clean Water Act. Do
- 21 you see that?
- 22 A. I do.
- 23 Q. Did you disagree with Mr. Schwartz's contention that your
- 24 client had violated the Clean Water Act?
- 25 A. Well, I disagreed with the way Mr. Schwartz phrased his

context of that.

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- We were stuck still on the Category 3 lots where the
- 3 agency offered to review things on a case by case basis. 1
- 4 understand that perfectly well, and I did then. But my point
- 5 that I was making here and made additionally is the practical
- 6 reality of doing that when a prospective purchaser appeared to
- 7 consider a parcel and became interested in it and was ready to
- 8 go forward and at that point then whoever was handling the
- 9 transaction for the companies would say, "Well, we have to stop
- 10 and call Atfanta, Georgia, and get EPA into the sales process
- 11 with this approval." And my the point of my concern is that
- 12 the risk of losing that opportunity was substantial. And
- 13 that's the point I was making.
- 14 Q. And did Mr. Schwartz respond to your letter?
- 15 A. I believe he did.
- 16 Q. Let me show you what's been marked as Defendants' Exhibit
- 17 832, a letter dated March 19th, 2001, to you from Mr. Schwartz.
- 18 MR. WITTMAN: And if I may, Your Honor, I'll hand a
- 19 copy to the witness so he can follow us.
- 20. BY MR. WITTMAN:
- 21 Q. Can you identify that as a copy of the letter, Mr. Palmer?
- 22 A. Yes, it appears to be.
- 23 MR. WITTMAN: Your Honor, I offer into evidence
- 24 Defendants' Exhibit \$32.

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THE COURT: Any objection?

- Page 3990

 point. Frankly, I took it as another example of a lawyer
- 2 writing when he was mad.
- 3 Q. Why did you disagree with Mr. Schwartz?
- 4 A. Well, he characterized the violations that the government
- asserted as being widespread and intentional. I simply took
- 6 umbrage at the characterization of the situation at hand.
- 7 Q. Had your clients intentionally violated the Clean Water
- 8 Act, Mr. Palmer?
- 9 A. Well, as I said when we started this morning, our clients
- 10 told us at the outset they didn't know what Section 404
- 11 wetlands were.

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- MS. HARRIS: Your Honor, I object to that.
- 13 THE COURT: What is the basis of your objection?
- 14 MS. HARRIS: Whether they violated the Clean Water
- 15 Act is for the jury to decide.
 - THE COURT: Objection is overruled. You may proceed with your answer, Mr. Palmer.
- 18 A. As I said earlier, after they said to my partner and
- 19 myself initially that they -- that they did not understand what
- 20 Section 404 wetlands were and proceeded to describe the
- 21 evolution of their -- of their development out in this area,
- 22 then repeatedly they contended that they never intended to
- 23 violate any law,
- 24 Q. And did the actions that were taken after June of 1999 by
- 25 Mr. Lucas and Big Hill Acres represent their efforts to make up

- for any possible alleged violation of Section 404?
- A. Well, as I answered your question this morning, they
- immediately began to be as responsive as they could be, at
- least to the knowledge of my firm, with EPA and EPA's
- requirements and demands.
- ĉ Q. Let me refer you now to a letter -- you responded, of
- 7 course, to Mr. Schwartz, did you not?
- 8 A. I likely did. The letter, though, Mr. Wittman, is at a
- 9 point when there was a hand off going on in the lawyer ranks at
- EPA. The earlier letters that you have shown me were sent by
- Thanne Cox. At this point in time, as I have already 11
- 12 mentioned, Ms. Cox moved from Region 4 to another region.
- 13 So the file then came under new management, as it were, by
- 14 Mr. Schwartz. And as Mr. Schwartz said in this letter, there
- 15 was a bit of a fumble during that hand off that took a long
- 16 time to recover the fumble, but I accepted what he said in
- 17 explanation of that.
- 16 Q. Okay. Let me show you what's been marked for
- 19 identification as Defendants' Exhibit 830. Let me hand you a
- copy of that. Is that a copy of your response to Mr. Schwartz? 20
- 21 A. It appears to be, yes.
 - MR. WITTMAN: Your Honor, offer into evidence
- 23 Defendants' Exhibit 830.

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- THE COURT: Any objection?
- MS. HARRIS: I don't know what it is.

- central wastewater system -- maybe central water and wastewater system be installed intoughout this area.
- Q. Okay.
- ÷ MS_HARRIS: Your Honor, if I could correct the
- record, Government Exhibit 136 is a different March 2, 2001.
- ő letter, not this one, "I'm sorry about that,
- 7 THE COURT: Do you have any objection to Defendants' 8
- Exhibit 830? 9. MS. HARRIS: No. Your Honor, I don't.
- 10 THE COURT: All right. Then, without objection,
- Mr. Wittman, you may mark and the clerk will admit Defendants' 11
- 12 Exhibit 830 into evidence.
- 13 MR. WITTMAN: Thank you Your Honor.
 - (Exhibit D-830 marked and received in evidence)
- 15 BY MR. WITTMAN:

14

- 16 Q. Did you explore the possibility of getting a central
- wastewater collection system at Big Hill Acres? 17
- 18 A. Well, we did it reacting to events in the area that had
- 19 already begun to unfold. The West Jackson County Utility
- 20 District had begun considering an expansion of their system to
- 21 the east. And at a point in time when they were attempting to
- 22 meet the requirements of their enabling legislation in order to
- 23 initiate an expansion, they contacted Dr. Beall and Mr. Lucas
- about supporting the concept. 24
- 25 But that support was going to require certain specific

- MR. WITTMAN: I gave you a copy of all those this morning.
- MS. HARRIS: I don't know which one it is. No objection. That's actually already in evidence.
- THE COURT: What is the corresponding government's exhibit number?
 - MS. HARRIS: That is Government's Exhibit 136.
- THE COURT: Thank you, Ms. Harris.
- MR. WITTMAN: I will accept the government exhibit,
- 10 Your Honor, and remark mine.
- 11 BY MR. WITTMAN:
- 12 Q. I just had one question on this document I'd like to have
- 13 you clear up for us, if you would, Mr. Palmer. In the first
- 14 paragraph of the letter, the part that I've highlighted relates
- 15 to your decision to support or oppose the WJCUD expansion
- 16 proposal on a possible supplemental environmental project.
- 17 What was that all about?
- 18 A. In an earlier letter, I believe, over the signature of
- 19 Thanne Cox that you've not shown me today thus far, I don't
- 20 think she outlined on behalf of EPA the elements of a
- 21 conceptual settlement, which we had asked for. And in that
- 22 letter, she identified, I think, four specific components of a
- 23 conceptual settlement, each of which; of course, left a lot of
- 24 further work and discussion ahead. But one of the, I think,
- four components was the government's interest in seeing that a

- Page 3994 actions on the part of Dr. Beaff and Mr. Lucas to comply with
- 2 the obligations of the district to meet their -- their
- 3 threshold for even proposing to expand. And that's what we
- were addressing in this letter.
- 5 Q. Okay. What ultimately happened to the efforts to get a
- ō central wastewater collection system at Big Hill Acres?
- A. I don't know what ultimately happened. I know when I
- stepped out of this matter on October 19th of 2001, no progress 8
- had been made that I recall toward the expansion of this
- 10 district to provide central wastewater and water
- 11 infrastructure.
- 12 Q. Just to elaborate on that a little bit, would it have.
- 13 required the approval of all of the residents at Big Hill Acres
- 14 at that time in 2001 to get a central wastewater system
- installed at Big Hill Acres? 15
- 15 A. As I recall, the protocols that the district was obligated
- 17 to follow was a multipart test, at least two pieces. One was
- 18 getting the owners of property which exceeded, I think, 160
- 19 acres in size to support the concept. But then in addition to
- that, there was a requirement to obtain the support by
- 21 signature of a certain number of individual property owners.
- 22 And there was a setback provision of where they lived with
- 23 respect to certain thoroughfares. And so Jackson County was
- 24 attempting to meet that initial requirement by getting
- signatures of support from property owners.

- Q. And was Jackson County providing this service for free or 2 would there be an assessment levied against the property owners
- 3 for the privilege of having a central wastewater system
- installed at Big Hill Acres?
- 5 A. Well, the Jackson County Utility District -- West Jackson
- County Utility District is just that, it is a utility. The 6
- 7 utility capitalizes the installation of its infrastructure,
- water and wastewater. And then those who become participants R
- 9 in those services will ultimately be assessed user fees,
- 10 probably monthly user fees. There would possibly be an
- 11 additional ad valorem tax associated with the expansion of the
- district. So yes, there would be additional costs associated 12
- with the use of such a system if it were ever expanded to cover 13
- 14 this area.
- 15 Q. And that would include a cost to the property owners at
- 16 Big Hill Acres?
- 17 A. Yes. Because the discussion was expanding in the
- 18 direction of Big Hill Acres to encompass the entirety of that
- 19 emerging development.
- 20 Q. Okay. Let me ask you a few questions about septic system
- repairs, Mr. Palmer. Did you have discussions with the 21
- 22 Mississippi Department of Health regarding repairs to
- 23 malfunctioning septic systems at Big Hill Acres?
- A. We did. 24

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25 Q. Let me show you what's been marked as Defendants' Exhibit

- of Health about that issue?
- A. Well, the Mississippi Department of Health is the agency
- of state government that is responsible for the administration 3
- and enforcement of a body of state law called the Mississippi
- 5 individual on site wastewater disposal.
- ċ Q. System?
 - A. Law. And system may be in there somewhere.
 - Q. All right. And why were you asking Mr. Boggan for help?
- 9 A. Well, for two reasons. One, they are the cognizant state
- agency that has oversight over these individual systems of
- 11 various kinds. After the Department of Environmental Quality
- takes the first step that the law requires in what's called a
- feasibility study to determine whether or not these individual
- systems are even going to be allowed. And then the health
- 15 department takes over to oversee not only the types and kinds
- of systems that are approvable, but also to certify certain
- 17 individuals who propose to engage in the business of installing
- and removing these kinds of systems. 18
- 19 Q. Was there a concern at that time over the installers of
- 20 the systems at Big Hill Acres taking steps to repair the
- 21 systems?
- A. There was concern about one. And it was reported to 22
- Mr. Lucas, who in turn reported it to Mr. Crawford and me. The
- individual that had installed, I think, most of the systems
- throughout these parcels became very concerned from rumors he

- 844,
- 2 MR. WITTMAN: With Ms. Harris' consent, Your Honor, 1 will mark this exhibit Government Exhibit 136, and I will
 - withdraw Defendants' Exhibit 844 and use the government
- 5 exhibit, if that's okay.
 - THE COURT: Very well,
- 7 BY MR. WITTMAN:
- 8 Q. This is in evidence already, Mr. Palmer, so you don't need
- 9 to identify it. Did you have reports of malfunctioning septic
- 10 systems at Big Hill Acres in March of 2001?
- A. We did. And as I testified earlier, even earlier than 11
- 12 that.
- Q. Okay. And in the first page of your letter; you talk 13
- about approximately a dozen residences that are experiencing 14
- 15 problems?
- 16 A. Yes. And this letter is my record of the telephone
- 17 conversation I had already had with Mr. Boggan. And I then
- 18 wrote him to memorialize the conversation we had and to put in
- 19 writing the concerns that we had and the approach that we
- 20 wanted to take.
- 21 Q. Your letter indicates that you had called him once on
- 23. Friday, February 2nd, and again on Monday, February 19th. Did
- 23 you ever talk to him?
- 24
- Q. Okay. And why were you writing the Mississippi Department

- Page 3998 had heard that his certification would be in jeopardy if he
- attempted to effect any repairs.
- Q. Okay. Would you turn to page 2 of the letter, please, 3
- sir? And if you would, take a look at the portion that I've 4
- highlighted there. Does that paragraph explain what the
- concerns were on Mr. Shields' part? 5
- 7 A. Yes.
- S Q. He was concerned, as this indicates, that some adverse
- action might be taken against him by the Department of Health?
- A. Well, he was. And this is the individual, like I just 10
- said, from what we learned from Dr. Beall and Mr. Lucas, who 11
- had installed most of these systems and would be most 12
- 13 knowledgeable about how they were installed and would be the
- first person logically to go to to seek help in repairing these 14 15 .
- problems, whatever they were. But he was not comfortable at
- all undertaking repairs for fear that his certification might 1ó
- be, as I said, placed in jeopardy. 17
- 18 Q. If you would, turn to page 3. Does that describe what
- your proposal was to the Department of Health with respect to 19
- 20 taking care of problems that had been reported with respect to
- 21 malfunctioning septic systems?
- 22
- Q. And it goes on -- so if I can show the whole paragraph. 23
- 24 Does that whole paragraph reflect your proposals to what would
 - be done with respect to repair of septic systems that were

- reported to be malfunctioning at Big Hill Acres?

 Yes. This is our proposal to the Department of Health.

 And you say there if the health department declines to intricipate in finding a solution. Mr. Shields will then
- 5 proceed as in his judgment conditions warrant; is that correct?
- 6 A. Weil that's what we proposed. Because as I said maybe
- 7 several times earlier in this letter and I testified earlier
- 8 today, Dr. Beall and Mr. Lucas expressed to us their concern
- 9 that problems be addressed, problems be fixed, period.
- 10 Q. Did you receive a response to this letter from Mr. Boggan?
- 11 A. I'did.
- 12 Q. Let me show you what I've marked for identification as
- 13 Defendants' Exhibit 845, and let me give you a copy of it so
- 14 you'll have it before you. Is that a copy of your response?
- 15 A. Yes.
- 16 MR. WITTMAN: This is also a government exhibit, Your
- 17 Honor. It's Government Exhibit 137, I'm told. So I'm gonna
- 18—use that number rather than adding another document to the
- 19 record.
- 20 BY MR. WITTMAN:
- 21 Q. So you now have in front of you what used to be Defense
- 22 Exhibit 845 and is now Government Exhibit 137. And I'd like to
- 23 ask you a few questions about it. First of all, the
- 24 highlighted portions I've got in Paragraph 2, Mr. Boggan tells
- 25 you that every effort should be made to repair these systems;

- 1 A. The letter itself as addressed to me is not addressed to
- anyone else. And below Mr. Boggan's signature, there's no
- 3 indication that copies were sent to any party. What we did, of ...
- course, immediately was forward the letter again, according to
- 5 firm policy, to Dr. Beall and Mr. Lucas.
- 5 Q. That letter is dated March 5th; correct?
- A. Yes.
- 8 Q. And there's no copy shown to anyone?
- 9 A. No.
- 10 Q. Now, let me show you what's been marked as Defendants'
- 11 Exhibit 843, which is a letter dated March 6th, 2001, from
- 12 Mr. Schwartz of the EPA to Mr. Riley of the Mississippi
- 13 Department of Environmental Quality. Do you see that?
- 14 A. I do.
- 15 MR. WITTMAN. Your Honor, I offer into evidence
- 16 Exhibit 843.

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- MS. HARRIS: I believe it might be Government's 138.
- 18 MR. WITTMAN: Okay. If that's correct, I will accept
- 19 that, Your Honor, and withdraw 843.
- 20 BY MR. WITTMAN:
- 21 Q. And looking at Government Exhibit 138, in the first
- 22 paragraph, it reflects, does it not, that the EPA requested
- 23 Mr. Lucas coordinate with the Department of Health to implement
- 24 temporary fixes for these problems; correct?
- 25 A. Yes.

- 1 correct?
- 2 A. He did, which we very much appreciated his recognition of
- 3 our common goal to deal with the problems.
- 4 Q. And he tells you that the staff of the Department of
- 5 Health is available to make recommendations, does he not?
- 6 A. He did.
- 7 Q. And that these repairs should be done in accordance with
- 8 applicable regulations when possible; correct?
- 9 A. Yes.
- 10 Q. And if you do that, he says the Department of Health will
- 11 take no action against a licensed installer attempting to make
- 12 those repairs?
- 13 A. That's what the letter recites.
- 14 Q. All right. And then he goes on in the last paragraph to
- 15 restate that proposition, does he not?
- 16 A. He does.
- 17 Q. And he restates several points. His assistance is going
- 18 to be making inspections or offering recommendations; isn't
- 19 that right?
- 20 A. Yes.
- 21 Q. And he says they will not undertake an enforcement action
- 22 against a licensed installer -- that would be Mr. Shields, for
- 23 example -- attempting to make such repairs?
- 24 A. That's what the letter says.
- 25 Q. And who got copies of this letter?

- Page 4002 Q. And it goes on to say in the second paragraph that the EPA
- 2 doesn't intend to take any action if the activities recommended
- 3 to address failing septic systems arguably involve some
- 4 discharge regulated under Section 404 of the Clean Water Act?
- 5 A. That's what it says. And this letter, like the letter I
- 6 wrote to Mr. Boggan, Mr. Wittman, come after, as I recall, a
- 7 personal conversation I also had with Mr. Schwartz about the
- 8 matter.
- 9 Q. And you did show -- Mr. Schwartz did send you a copy of
- 10 his letter, did he not?
- 11 A. He did. It's shown on the letter itself.
- 12 Q. Okay. And a copy also went to the Department of Health,
- 13 Ms. Simpson?
- 14 A. That's correct.
- 15. Q. And to Mr. Palmer Hough?
- 16 A. That's correct.
- 17 Q. Now, to your knowledge, did the Mississippi Department of
- 18 Health ever make any inspections or offer any recommendations
- 19. for the repair of failing septic systems at Big Hill Acres?
- 20 A. I don't know. We were not involved as counsel in any
- 21 subsequent matters involving failing systems or discussions
- 22 with regulators or attempts to repair systems.
- 23 Q. But the EPA had requested Mr. Lucas to make temporary
- 24 repairs to those systems, had it not?
- 25 A. Well, that's what Mr. Schwartz's letter said.

MR. WITTMAN: May I just have the screen without the

MS. HARRIS: Your Honor, that one's not in evidence.

2 jury, Your Honor?

3 BY MR. WITTMAN:

4 Q. Okay. Do you recognize this as a letter you sent on March

5 9th, 2001, to Mr. Lucas and Dr. Beall?

б A. Yes.

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7 Q. Okay.

8 MR. DEAN HOLLEMAN: It's still on.

identification as Defendants' Exhibit 833?

MR, WITTMAN: The jury is still on?

10 THE COURT: I beg your pardon. You can go ahead.

I'm sorry. 11

12 Q. Okay. Do you recognize your signature there?

13

14 MR. WITTMAN: All right, Your Honor, I offer into 15

evidence Defendants' Exhibit 833.

MS. HARRIS: Your Honor, this is one we addressed earlier, and you sustained my objection.

17

MR. WITTMAN: May we approach on that, Your Honor? 18

19 THE COURT: You may.

20 (Bench conference on the record with all counsel;

21 defendants not present, as follows:)

MR. WITTMAN: I understand -- during the noon hour, I

checked this out. I understand there was a CD-ROM that was

furnished to the government which had these exhibits on it.

And that they have indeed been furnished. I'm just wondering

Page 4006 if nothing else. If it wasn't provided during discovery, it's

MS. HARRIS: That's what I thought.

THE COURT: All right. I'm going to be consistent,

excluded. But the witness can testify to what he did and what

3 he said.

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MR. WITTMAN: Okay. I'll do that. Thank you, Your'

5 Honor.

6 (Bench conference concluded)

BY MR. WITTMAN:

8 Q. Let me ask you this; Mr. Palmer. Did you regard this

9 exchange of correspondence between the EPA and the Mississippi

Department of Health to be major progress? 10

A. Yes, sir. I thought that's what I just said. 11

12 Q. Did anyone from the Environmental Protection Agency ever

13 tell you that Mr. Lucas or the companies were required to

14 obtain a Clean Water Act Section 402 permit, also referred to

as an NPDES permit, for the septic tanks installed at Big Hill 15

Acres before they could be repaired? 16

17 A. No.

Q. Did anyone from the Mississippi Department of 18

19 Environmental Quality ever tell you that?

20 A. No.

21 Q. And under Mississippi law, is the owner of a septic system

required to get a permit for effluent discharge on his own 22

23 property?

24

Q. Okay. Did you ever advise Mr. Lucas that he needed to

- apply for a Section 402 NPDES permit for any of the septic 1
- 2 tanks installed in wetlands at Big Hill Acres?
- 3 A. No. Not as long as they conformed to the provisions of
- the Mississippi on site wastewater disposal law.
- 5 Q. And to your knowledge, did Mr. Lucas and Dr. Beall attempt
- 6 to comply with that law by hiring a licensed professional
- engineer and a licensed installer to install those septic
- 8 systems?
- 9 A. Yes.
- 10 Q. Okay. Now, in April of 2001, did you finally complete the
- mapping of the parcels of land at Big Hill Acres that you were 11
- 12 trying to get released for sale at Big Hill Acres and send them
- 13 on to the EPA?
- 14 A. The date, I can't be precise about. But that sounds about
- 15 right, in the Spring of 2001.
- Q. Let me show you an exhibit that I've marked as Defendants'
- 17. Exhibit 834, a letter dated April 18th, 2001, to Mr. Schwartz,
- who had replaced Ms. Cox, as I understand it; correct? 18
- 19 A. That is correct.
- 20 Q. All right. And do you recognize this as a copy of a
- letter you sent to Mr. Schwartz on or about April 18th of 2001? 21
- A. Yes. 22

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- 23 MR. WITTMAN: Your Honor, I offer into evidence
- 24 Defendants' Exhibit 834.
- 25 MS. HARRIS: No objection.

- Q. And if you would, please, refer to page 3. And I've got just one question there with respect to the relief you were
- requesting. I'll direct you just to the last paragraph on that 3
- page. Again, you take issue with the EPA, do you not,
- regarding their position as to the Category 3 lots being
- б unreasonable? 🛝
- A. We do.
- Q. I don't want you to repeat it. That's for the reasons you R
- mentioned, I think, even before lunch and briefly after lunch; 9
- 10 correct?
- 11 A. Yes.
- Q. Now, did all of the lots -- I'm sorry. Did some of the
- lots at Big Hill Acres contain very small amounts of property
- that was arguably considered to be wetlands?
- A. Weil, they did. And we refer to that either in this 15
- letter or another one that you've shown me. The work that
- Dr. Sanders had basically completed at that point reflected
- that in a number of cases -- and I don't remember how many --
- 19 the line which depicted some degree of impact, again, according
- 20 to the categories that EPA specified, the lines showed
- extremely small areas, areas that I believe we referred to in
- 22 one of these letters -- maybe this one -- as areas that would
- 23 be measured in square feet, not in acres.
- 24 And so we took the position that for lots with extremely
- 25 small delineated impact areas, that we should be allowed to

Page 4008

THE COURT: Without objection, it will be marked and admitted.

(Exhibit D-834 marked and received in evidence) BY MR. WITTMAN:

- S Q. Now, if you would, please, turn to page 2 of that letter.
- And I'll ask you: Was Big Hill Acres experiencing any 6
- 7 financial problems as a result of the EPA's cease and desist
- order that had been issued back in July of 2000?
- 9 A. They were.
- 10 Q. And tell the jury, if you would, briefly, what the nature
- 11 of those problems were.
- 12 A. As Dr. Beall and Mr. Lucas kept us apprised of their
- 13 financial status, they focused on their income as well as their
- 14 other obligations, which included expenses -- maintenance
- 15 expenses, operational expenses across these two
- 16 developments. It included certainly their professional and
- 17 legal fees. It included obligations to lenders from whom they
- 18 had borrowed substantial sums of money, not only as to
- 19 repayment of interest. But as I recall, at some point a
- 20 requirement to begin to repay some principal.
- 21 So we asked them to simply prepare for us -- as simple as
- 22 could be, put together a cash flow matrix showing monthly
- 23 obligations and monthly receipts. So that would give us a
- 24 better picture of their -- of their fiscal situation. And they
- 25 did that.

proceed with them essentially as Category 2 lots and to move 2 forward.

- 3 Q. Okay. Let me ask you to turn to page 4. And you
- basically made the proposal that the EPA release all of the
- remaining lots and other parcels and inventory that could be
- marketed for sale now; is that correct?
- A. We did. And as I mentioned earlier, Mr. Wittman, we got
- δ to a point, in an effort to bring to closure all of this work,
- of proposing that even though we reserved our prerogative to
- argue about who did what where and what impacts were 10
- 11. attributable to what activities, that we were asking Mike Goff
- 12 and Bill Tomlinson to simply prepare a plan for EPA to consider
- 13 that did not differentiate among any of that, but simply took
- 15 into account all of Dr. Sanders' work and then prepare a work
- 15 out accordingly.
- 16 Essentially, we proposed to mitigate and/or restore
- 17 everything regardless of who might have originally caused the
- problem. And that's why we were struggling to understand EPA's
- 19 unwillingness to release the Category 3 lots when we were
- proposing to mitigate for everything. 20
- Q. Okay. And did you include with your letter to
- Mr. Schwartz a series of color coded maps to give what you
- describe as the big picture of the situation we are dealing 33
- 24 with?
- 25 A. . We did.

- Q. I'm gonna ask if you can identify for us these four
- 2 maps -- and I have mounted on a board for ease of presenting
- 3 them to the jury -- as the maps that accompanied your letter.
- 4 A. They appear to be. Certainly from looking at that first
- one, it has the features that are described in this letter.
- 6 And if Livere to see all the others -- there should have been
- 7 one each for Dr. Sanders' plats -- then yes, that would be the
- 8 set that we sent with this letter to Mr. Schwartz.
- 9 Q: Look familiar?
- 10 A. Yes.

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- 11 Q. Okay. And again, all five have the various multicolors
- 12 that are described ---
- 13 A. Yes.

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- 14 Q. -- in your letter?
- 15 A. Right. I natione also.
- 16 Q. And finally?
- 17 A. And that's the fifth one.
- 18 MR. WITTMAN: Your Honor, we'd offer these maps in 19 evidence as part of Defendants' 834.
- 20 MS. HARRIS: No objection.
- 21 THE COURT: Let me ask you this. Defendants 834,
- 22 that's collectively all five maps?
 - MR. WITTMAN: Yes. And the letter that accompanied
- 24 them. I can mark the map separately if you would prefer.
- 25 THE COURT: I was going to ask you if you had the

- testimony. I would ask that you please try to use this microphone so the jury and the court reporter can hear you.
 - THE WITNESS: Yes, Your Honor.
 - THE COURT: Counsel for government may move anywhere
- 5 in the courtroom that they can see these maps, if you would 6 like to.
- 7 MR. WITTMAN: It would help if you turn these things 8 the right way, doesn't it? I'm running out of easels. We can
- 9 go from there. Can you step over here, please, Mr. Palmer?
- And step to the mike -- well, I'll get the microphone so you
- can use it.
- BY MR. WITTMAN:
- 13 Q. I've tried to set these up, Mr. Palmer, running from left
- to right to reflect the property as it appears as you move from 14
- east to west across the north property line? 15
- 16 A. Yes, sir.
- 17 Q. And referring first to the board on the left-hand side,
- can you tell us what that depicts and what those colors stand 18
- 19 for?
- 20 A. If you will allow me, Mr. Wittman, since it's been almost
- 21 four years since I have pored over these documents and
- certainly these plates to refer to the letter that's already 22
- 23 been admitted into evidence.
- 24 Q. Please do.
- 25 A. To explain what the color codes were intended to do and

- maps in a smaller version that could be included in the record.
- MR. WITTMAN: I can get a copy. I couldn't show them to the jury, though, without mounting them. So that's why Idid it this way.
- THE COURT: Does the government have any objection to allowing Mr. Wittman the opportunity to get some smaller versions of what the jury will see to include in the record?
- 8 MS. HARRIS: No, Your Honor.
 - MR. WITTMAN: Actually, Your Honor, it will be the
- 10 same version. We just numbered these on a board. The maps
- 11 themselves are right there. I mounted them here simply for 12: ease of presentation.
- 13 THE COURT: If you will get me something that's, for 14: lack of a better term, foldable and filable.
 - MR. WITTMAN: We can do that, Your Honor.
- 16 THE COURT: Without objection then, Defendants'
- 17 Exhibit 834, which is the letter and the accompanying maps.
- 16 will be marked and admitted.
 - (Exhibit D-934 marked and received in evidence)
 - MR. WITTMAN: Your Honor, it's difficult to question
- 21 the witness there about these. Can I set these up on an easel
- 22 and have the witness leave the witness box to come explain all
- 23 this?
- 24 THE COURT: Yes. Please set up the microphone.
- Mr. Palmer, sir, you may step down during this portion of your

- Page 4014 did do when we had these maps prepared, as you see on page 4 of 1
- the letter, the lots that have been either sold or are 2
- 3 available for sale are shaded pink. And you've got three of
- those others that I don't know that the jury can see if $you_{\rm max}$
- put those other two down there.
- ć But the areas that were shaded pink are lots that had
- 7 already been sold or were available for sale. The roads are
- colored blue and orange. The roads that were constructed in
- 9 whole or in part by Jackson County, we shaded blue. The roads
- .10 that were constructed by Dr. Beall and Mr. Lucas using their
- forces or their contractors are shaded in orange. 11
- 12 The lots that are shaded in yellow are the ones that we
- were asking at that point to have released for sale. And I 13
- made note here about those yellow lots, that there are some 14
- 15 that are not shaded because they were intended to allow access.
- This one I spot right here, which is not shaded. And beyond 16
- 17 that, the areas that are shaded green are the areas that at
- that point in time Mr. Goff and Mr. Tomlinson were already 18
- 19 recommending be considered for set aside as part of their
- emerging mitigation plan for EPA. So that is the -- that 20
- 21 explains the multicolor maps that you see.
- Q. And does this exhibit reflect graphically, if you will, 22
- what you and I have been talking about for the past couple 23 -
- hours during your examination with respect to lots that have
- been sold, lots you were proposing to sell and lots that were

- gonna be used possibly to mitigate -- serve as mitigation in
- your discussions with the Environmental Protection Agency? 2 ż
- A. Yes. That was the intent behind preparing these maps and 4 submitting them to EPA.
- 5 Q. Okay. And just so we're clear, actually this map should really-look something like this in terms of it's a land along 6
- Jim Ramsey Road; is that correct? 7
- A. That's correct. It's a county road that runs east to 8
- 9 west. Across this extent of the property is the blue line.
- And the way these have been mounted, they just don't match up 10
- exactly. There are a couple of things to note, though. This 11
- is an overlap area. That's why it's not shaded. That's just 12
- the way Dr. Sanders wound up having his maps prepared. 13 14
- And there is one area over here that is left impolored at all. And I think we may have mentioned that somewhere in this 15
- letter. And it was one of the areas where there was 16
- substantial sediment deposition in those heavy rains that 17
- 18 washed material from this ridge into this swale. And we left
- it uncovered because that was one of the areas that EPA had 19
- aiready begun to talk about as a restoration area rather than 20
- 21 using that as a mitigation area.
- Q. And we've heard some testimony about Consolidated 22 23
- Investments owning some property as well. Does this map 24
- reflect, if I can put it over here, the acreage that was owned 25
 - by Consolidated Investments as well?

- A. Well, it's very tedious work, Mr. Wittman: It's the kind 1:
- of work, honestly, that I as a professional engineer would
- enjoy doing. But it's very expensive when lawyers are doing 4
- it. But it simply had to be done, in our opinion, to continue 5
- to give the government a very accurate pictorial representation 6
- of what would have been extremely difficult to work with if we
- Just, as I've said many times, had worked with stacks of paper. 8
- Q. Did you continue to represent Mr. Lucas and Dr. Beall
- throughout the spring and the summer of 2001? 10
 - A: I did. Our firm -- well, as I mentioned, my involvement
- in the matter ended on the 18th of October, as I recall. So I 11
- was involved with Mr. Crawford throughout the spring, summer 12 13 and early fall of 2001.
- 14 Q. And let me show you what's been marked
- MR. WITTMAN: Can I show this just to the witness, 15 16
- Your Honor?
- 17 BY MR. WITTMAN:
- Q. Let me show you what I've marked as Defendants' Exhibit 18
- 835 for identification. Do you recognize that as a letter that 19
- 20 you sent to Mr. Schwartz -- that you received from
- 21 Mr. Schwartz, I should say --
- 22 A. Yes.
- 23 Q. -- on May 3rd, 2001?
- A. Yes.
- Q. Okay. And Mr. Schwartz tells you that he agrees to a

Page 4015

- A. We're gonna have to dance a little bit, Mr. Wittman, here.
- 2 Q. I'm sorry.
- A. Yes, it does. As I recall, the property that Consolidated 3
- Investments acquired is the easternmost tract, which is bounded
- on the north by Jim Ramsey Road. And it is depicted on this
- map essentially in Section 11, as I recail. 6
- Q. And then, finally, this last section, is that a section 7
- that adjoins the property on the south over here? 8
- A. It does, Mr. Wittman. But I want to believe it's somewhat q
- more to the east of where you are. Somewhat more down in here. -10 11
- Because that's Section 15, as I recall. And it would it 12
- would fall where these -- where the -- there's some roads that 13
- would have to match up, but that's where that would go. It 14
- would not be on the end over there.
- Q. That depicts the entirety of the entire 2,600 acres 15 16
- approximately?
- 17 A. Yes, sir.
- 18 Q. Okay. I think you can resume your seat, now. And thank
- you very much. Mr. Palmer, did it take a lot of effort and 19
- time to compile all these maps and to do the kind of work you 20 21
- were doing at Big Hill Acres in April of 2001?
- A. I'm sorry. As I was sitting down, I was distracted. 22 23
- Would you repeat your question? 24
- Q. What kind of time and effort dig it take to put all this
- 25 together and present it to the government?

- meeting and thinks it's a good idea? 1 2
- A. Yes.
- Q. Did you, in fact, go to Atlanta in July of 2001 to meet 3
- with Mr. Schwartz?
- A. I did. As I recall, we struggled with calendars and wound 5 6
- up having July 3rd as the only date that we could all be there. 7
- Mr. Goff, Mr. Tomlinson and I met with Mr. McDermott,
- Ms. Tonglao and several -- Mr. Schwartz. And as I recall, 9
- Mr. Hough was there. And I believe Mr. Wylie was there.
- MR. WITTMAN: Again, Your Honor, if I may have the 10 11 screen just for the witness.
- 12 BY MR. WITTMAN:
- Q. Let me show you a copy of a letter dated July 6th, 2901, 13
- addressed to you from Mr. Schwartz. Do you recognize that 14 15
- letter as a copy of a letter sent to you on or about July 6th,
- 16 2001?
- A. I recognize the part of it that I see. 17
- Q. Okay. Let me turn to the second page. Do you recognize 18 19
- Mr. Schwartz' signature?
- 20 A. Yes.
- MR. WITTMAN: Your Honor, offer into evidence 21
- 22 Defendants' Exhibit 836.
 - THE COURT: Any objection?
- 24 MS. HARRIS: No objection. 25
 - THE COURT: Without objection, it will be marked and

admitted.

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- (Exhibit D-636 marked and received in evidence)
- 3 BY MR. WITTMAN:
- Q. Had virtually all of the lots at Big Hill Acres been sold
- prior to the issuance of the EPA's administrative cease and
- 6 desist order in August of 2000?
- A. Well, I don't know that I can say virtually all because I 7
- don't know what that means. I know that, having been in 8
- 9 business for some five years by that time in 1999 and then by
- 10 the time the two C and Ds were issued in '99, a number of lots
- 11 had been sold. I don't know exactly how many.
- 12 Q. As we just saw on the maps we showed the jury a moment ago.
- 13 that accompanied your letter of April 2001, the lots all shaded
- 14 in pink had been sold; correct?
- A. Yes. 15
- Q. Okay. I just want to refer briefly to your letter -- the 16
- 17 letter of July 6th, 2001, from Mr. Schwartz to you. And I just
- 18 have a couple questions about it. He tells you in the second
- 19 paragraph of the letter, does he not, that many aspects of the
- 20 plan prepared by Wildlife Technical Services were satisfactory;
- 21 correct?
- 22 A. Yes.
- 23 Q. And he goes on to deal with other areas that he wanted to
- 24 comment on; correct?
- 25 A. He did. The main goal of this meeting for us and, I

- Q. Okay. But there were this -- indeed notwithstanding what
- that exhibit showed you, there were some lots that had not been
- sold you were seeking a release for; correct? 3
- A. That's correct.
- Q. And you got some of those lots released as time went on, 5
- 6 did you not?
- 7 A. Yes, we did.
- 8 Q. Now, did there come a time in the Fall of 2001,
- Mr. Palmer, when you were, I guess, requested to join the EPA 9
- 10 and serve as its regional director?
- 11 A. Yes, sir.
- 12 Q. And when did that occur?
- 13 A. I received word, as best I recall, on the afternoon of
- :4 October 19th. I was on a trip in South Mississippi and got a
- 15 call, not directly from the EPA White House liaison, but
- indirectly. He was not able to catch me, but the deputy 16
- regional administrator called to tell me that they had gotten 17
- word that my appointment had been announced. 18
- 19 Q. And when you learned that, what, if anything, did you do
- 20 with respect to your representation of Big Hill Acres?
- 21 A. The very next day, I completely disengaged from all
- 22 matters in which I was involved in the firm involving EPA, the
- 23 Mississippi Department of Environmental Quality, the
- 24 Mississippi Department of Health and two other agencies which
- 25 administer and enforce certain EPA delegated programs in

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- believe, for EPA as well was to have our first conversation
- 2 about the work out plan that Mr. Goff and Mr. Tomlinson had
- 3 progressed substantially on. Now, we had been told in that
- letter that you just showed me from Mr. Schwartz that they
- wanted a copy of the document that Mr. Goff and Mr. Tomlinson
- would be talking from at least three days before the meeting. 6 7
 - And that was done, as I recall.
- 8 So the main goal of the meeting was to really begin to get
- 9 the wetlands scientists from EPA and the wetlands consultants
- 10 that had been retained by Mr. Lucas and Dr. Beall fully engaged
- on the intricacies of the plan that Mr. Goff and Mr. Tomlinson 11
- were proposing. 12
- 13 Q. Okay. I asked you a moment ago if you were familiar with
- 14 the amount of property that had been sold by Big Hill Acres by
- August of 2000. And we referred to the maps and so forth. ${f F}$ 15
- 16 want to refer you to another exhibit in evidence as Government
- 17 Exhibit 123(a). And that's a summary of the lots sold at Big
- 18 Hill Acres that was introduced during the government's case.
- 19 That reflects, does it not, that the total sold by August 2000
- 20 was 670 lots?
- 21 A. That's what this table shows.
- 22 Q. Okay. And that's the point in time at which the EPA
- 23 issued its administrative C and D restricting the sale of all
- 24 future lots?
- A. Yes, sir. 25

- Page 4022 Mississippi. One is the Mississippi Oil and Gas Board. The
- other is the Mississippi Department of Agriculture and 2
- 3 Commerce. I had to immediately disengage from all activity
- 4 involving all those agencies and any other activity that might
- 5 in any way present a potential conflict of interest for me or
- 6 them. .

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- 7 Q. Were you able to give any further advice to Mr. Lucas or
- 8 Big Hill Acres after the announcement of your appointment -
- 9
- Q. -- to EPA? And did you, in fact, not give any advice to 10
- 11 them after that time?
- 12 A. That is correct.
- 13 MR. WITTMAN: Your Honor, if I could have just one 14 moment
 - (Off the record discussion between defense counsel)
- 15 MR. WITTMAN: Thank you, Mr. Palmer. Your Honor, I
- 17 tender the witness.
 - THE COURT: Cross-examination?
- CROSS-EXAMINATION 19
- 20 BY MS. HARRIS.
- 21 Q. Good afternoon, Mr. Palmer.
- 22 A. Good afternoon,
- Q. Now, you began representing Mr. Lucas and you said 23
- Mr. Beall, Big Hill Acres and Consolidated Investments in April 24
- 25 of 2000?

A. That is correct.

- 2 . Q. And you've mentioned several times that you did this along
- 3 with your partner, John Crawford?
- 4 A. That is correct.
- 5 Q. And after your representation ended, Mr. Crawford's
- 6 continues?
- 7 A. That's my understanding.
- S Q. Okay. And it continued for at least a year, didn't it?
- 9 $\,$ A. I don't know how long, but I understood that the firm did
- 10 maintain an open file. Mr. Crawford would have succeeded me as
- 11 the file manager. That's why all of the correspondence was
- 12 over my signatine. The firm assigns a file manager to each
- 13 case. And I had been the file manager. And Mr. Crawford
- 14 stopped in to take the file, although he had been working with
- 15 me from the beginning.
- 16 Q. Okay. So Mr. Crawford's involvement with Mr. Lucas was
- 17 more extensive than yours?
- 18 A. Well, to the extent that there was involvement after I
- 19 withdrew, yes.
- 20 Q. Okay. And Mr. Crawford's not in the awkward position of
- 21 leading the agency enforcing this criminal action against his
- 22 former client, is he?
- 23 A. Excuse me. Say that again.
- Q. I said Mr. Crawford is not in the awkward position of
- 25 leading the agency, EPA, which is enforcing this criminal

- Page 4025 course. One, you are correct in that the mandates are broad.
- 2 Interestingly, the reference to section numbers is less broad.
- 3. But regardless, this was a broad -- broadly drawn cease and
- 4 desist.
- 5 Q. And Mr. Lucas, you learned, had responded in writing to
- 6 that cease and desist order on June 15th, 1999. And I'm
- 7 referring you to Government Exhibit 130.
- 3 A. Mr. Lucas advised us that he had signed the letter that
- 9 was addressed to the Corps of Engineers responding to that
- 10 cease and desist, yes.
- 1 Q. And in that letter, he assured the Corps that there would
- 12 be no additional activities in wetlands, didn't he?
- 13 A. That's what it says.
- 14 Q. And he assured the Curps that there would be no additional
- 15 sales of lots in wetlands without authorization?
- 16 MR, WITTMAN: Objection, Your Honor. It misstates:
- 17 the letter.
- 18 THE COURT: The letter is in evidence. The jury can
- 19 determine what it says.
- 20 BY MS, HARRIS:
- 21 Q. And as you pointed out, the United States Environmental
- 22 Protection Agency had also issued what you call a cease and
- 23 desist?
- 24 A. Yes.
- 25 Q. That, too and I'm referring to Government Exhibit 131,

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- 1 action against his former client, is he?
 - MR. WITTMAN: Objection, Your Honor. Argumentative.
- 3 THE COURT: Objection sustained.
- 4 BY MS. HARRIS:

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- 5 Q. In any event, you're testifying here today, not
- 6 Mr. Crawford; correct?
- A. That's correct.
- 8 Q. And do you think that your current position as regional.
- 9 administrator of EPA has anything to do with that?
- 10 A. Well, I was the one that was subpoenaed. And my name is
- 11 on all of the letters.
- 12 Q. By the time you got involved in this matter in April of
- 13 2000, several things had happened; right, already?
- 14 A. Yes.
- 15 Q. You mentioned one of those being the United States Army
- 16 Corps of Engineers had issued a cease and desist order?
- 17 A. Yes.
- 18 Q. And that was -- and I'm directing your attention to
- 19 Government Exhibit 129. That was a very broad order, wasn't
- 20 it?
- 21 A. It was.
- 22 Q. In fact, it directed that your clients basically stop
- 23 constructing their subdivision?
- 24 A. Well, the mandates are clear. I won't interpret them
- 25 beyond what they say. There are two things about the order, of

- Page 4026 Which was issued on August 4th, 1999 -- was a very broad order?
- A. It was. I can't read it, but I know it was.
- 3 Q. Okay. Let me see if I can make it a little closer. Broad
- 4 in the sense that it ordered that Mr. Lucas cease participating
- 5 in or causing discharges in wetlands?
- δ A. Yes.

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- 7 Q. And cease all work in wetlands?
- 8 MR. WITTMAN: Your Honor, I'm gonna object to her
- 9 characterization of --
- 10 THE REPORTER: Her characterization of what?
 - MR. WITTMAN: I'm gonna object to her
- 12 characterization of the order. The document speaks for itself,
- 13 and she's mischaracterizing what the order says.
- 14 THE COURT: Again, that order is before the jury.
- 15 The jury can determine what it says.
- 16. BY MS. HARRIS:
- 17 Q. And you learned in April of 2000 that your client had also
- 18 responded to the Environmental Protection Agency in writing?
- 19 A. Yes. Mr. Lucas provided a copy of this to us.
- 20 Q. I'm showing you his response of August 8th, 1999; which is
- 21 Government Exhibit 191.
- 22 MR. WITTMAN: What is the exhibit you have on the
- 23 screen, please, Ms. Harris?
 - MS. HARRIS: 191.
 - MR. WITTMAN: Thank you.

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- A. Yes. I see that date in the upper left-hand corner right
- 2 at the top of the screen.
- 3 Q. Right?
- 4 A. Yes. I do see that date.
- 5 Q. And Mr. Lucas states that he's complied with the order;
- correct? 6
- A. That's what it says.
- Q. Okay. But as of the time that you began your
- 9 representation in April, you knew that Mr. Lucas had, in fact,
- 10 continued to develop Big Hill Acres, didn't you?
- A. We knew that some lots had been sold. And that was not in 1.1
- 12 doubt. As to additional development activities in the sense of
- 13 roads and that sort of thing, we were told at the outset that
- that had been completed. 14
- 15 Q. Told by Mr. Lucas?
- 16 A. Yes.
- 17 Q. You then learned that it was not just the Army Corps of
- 18 Engineers and the Environmental Protection Agency that
- 19 Mr. Lucas had been involved with; correct? That he had also
- 20 heard from the Department of Health -- the Mississippi State
- 21 Department of Health?
- 22 A. That is correct.
- 23 Q. And you knew that because Mr. Lucas gave you copies of
- 24 letters that he had received from the Department of Health?
- 25 A. That is correct.

- MS. HARRIS: The letters are in evidence. But so far before the jury, Mr. Lucas has claimed he hasn't seen the letters that were sent to Mr. Thompson.
- 4 MR. WITTMAN: Mr. Lucas hasn't explained anything to 5 this jury.
- 6 MR. TIMOTHY HOLLEMAN: Your Honor, may we approach? 7 May we approach, Your Honor?
- 8 THE COURT: You may. Seems like a good time to get a 9 cup of coffee. I don't know about you. Thank you, ladies and gentlemen of the jury. Why don't you go back to the jury room. 10 11 (Jury out at 2:47 p.m.)
- 12 MR. WITTMAN: Your Honor, may the witness step out?
- 13 THE COURT: Would you, Mr. Palmer?
- 14 THE WITNESS: You see Thank you, Your Harve
- 15 THE COURT: You can take a little break, too.
- 16 MR. TIMOTHY HOLLEMAN: Ready, Your Honor? Your 17 Honor, comes now the Defendant Robbie Lucas Wrigley and renews
- 18 her motion for a mistrial and adds as grounds for the motion
- 19 for mistrial Ms. Harris' comment in the presence of the jury
- 20 that Mr. Robert Lucas claimed. And she made a statement after
- 21 that about what Mr. Lucas was claiming. That's a comment for
- 22 the second time on the defendants' right to testify or against
- 23 his right not to testify and to remain silent. And we, again,
- renew our motion for a mistrial. That's the second time the 24
- 25 Assistant U.S. Attorney has done that in this trial.

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- Q. And these were copies of letters that were addressed from
- the Department of Health to him to Robert Lucas?
- 3 A. I remember one addressed to him. And there was at least
- one more or two more addressed to Mr. Thompson. But I believe
- 5 I remember one that was addressed to him.
- ô Q. And do you remember that that one addressed to him advised
- 7 him of erroneous recommendations regarding wastewater treatment
- 8 systems?
- 9 A. I don't remember the content of the letter. If you can
- 10 show it to me, it may refresh my memory. But I don't remember
- 11. the substance of that or even when the letter was sent, what
- 12 year. I don't have any recollection of that right now, the
- 13 substance of it.
- 14 Q. Do you remember, as you stated, that at least one or more
- letters from the Department of Health addressed to M.E.
- Thompson were provided to you by Mr. Lucas? 15
- 17 A. Yes.
- Q. And those were letters warning Mr. Thompson that he was 15
- 19 placing underground septic systems in saturated soils; correct?
- 20 MR. HOLDER: I object to that because I think the
- 21 letters speak for themselves. They're in evidence and have
- 22 been testified to before.
- 23 THE COURT: What is it you seek to test here,
- 24 Ms. Harris, through this witness if the letter is already in
- evidence, whether he received them or not or knew about them?

THE COURT: Anybody else?

MR. HOLDER: We join in the motion, Judge, if you will allow me to join.

MR. WITTMAN: As do we, Your Honor, on behalf of Mr. Lucas

THE COURT: Does the government wish to respond? MS. HARRIS: First of all, Your Honor, I was merely responding to your question. And I think that it's clear to the jury that the defense can make assertions through their counsel. I was not commenting on anybody's failure to testify or right to silence. I was commenting on what has been

presented in cross-examination of government witnesses. THE COURT: Okay.

MS. HARRIS: I also believe that I was commenting on something that's relevant to Mr. Palmer's advice to his client given that these letters were provided by Mr. Lucas to him.

MR. HOLDER: The only thing I'd say in response to that, Judge, I don't know that any claim has been made at all that Mr. Lucas said he didn't get any notification --

THE REPORTER: That he didn't get any notification 21 what?

22 MR. HOLDER: That he didn't get any notification of any letters that were sent to Mr. Thompson. I think there 23 might — may be some that Thompson didn't get a letter from the 24 Department of Health, but I'm not aware of any claim by 25

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Mr. Lucas that he didn't get any letters.

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THE COURT: All right. In all fairness to Ms. Harris, I really don't see how the comment that she made can be characterized as a comment on Mr. Lucas' testifying in this case one way or the other. Looking at the record itself.— and Ms. Harris was responding to a question by the Court. And my question was this, and I quote: What is it you seek to test here, Ms. Harris, through this witness if the letter is already in evidence, whether he received them or not 10 or knew about them? And then Ms. Harris replies: The letters are in evidence. But so far before the jury, Mr. Lucas has claimed he hasn't seen the letters that were sent to Mr. Thompson.

I presume what Ms. Harris was responding to is comments made by counsel so far may tend to indicate Mr. Lucas had not seen these letters. I have great difficulty characterizing that as a direct and intentional comment on the part of the government on Mr. Lucas' failure to testify or whether he should testify in this case.

In an abundance of caution, however, I will instruct the 21 jury, once again, that they're to disregard any such comments. I find that Ms. Harris' comments -- again, I have great 22 23 difficulty characterizing them as a comment on Mr. Lucas' failure to testify. But even if so construed -- and that would 25 be a stretch -- they were not intentional. And Ms. Harris'

(Jury in at 3:09 p.m.)

THE COURT: All right. Ladies and gentlemen of the jury, before we proceed any further, you may recall that I've told you many times that during the trial I may need give you an instruction. And it's come time for me to give you such an instruction. And I'll ask that you listen very carefully.

Ladies and gentlemen, the government's attorney made a comment during an objection which may have been taken by you as an indication that Mr. Lucas would or should testify in this case. First, I want to remind you the defendants are presumed innocent until proven guilty. The burden of proof is on the 12 government until the very end of the case. The defendants have 13 no burden to prove their innocence or to present any evidence 14 or to testify

Since the defendants have the right to remain silent, the law prohibits you from arriving at your verdict from considering that the defendants may not have testified. I instruct you that Mr. Lucas has absolutely no duty to testify. 19 And you are not to hold it against him or to consider that in any way as to whether or not he is guilty or not guilty of the 21 crimes that are charged against him in the indictment.

22 He has an absolute right under the Constitution of the 23 United States not to testify. And that is not to be held against him by the jury. And I want you to keep that in mind at all times. I don't know whether Mr. Lucas will testify or

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comment was in response to my question.

In the future, I think it would be prudent if the government would be circumspect before they make any mention about the defendants doing anything in response even to a question asked by the Court. My question was intended to determine whether you were just trying to get the witness to corroborate what's already in evidence or whether you were getting to the point, which is whether or not the contents of these letters were made known by this witness to his clients, which may go to the issue of knowledge. And if I misled you, Ms. Harris, for that I am truly deeply sorry.

MS. HARRIS: No, Your Honor. I apologize to the Court.

THE COURT: That's all right. I don't think there's -- quite frankly, I don't think there's any harm done. Motions for mistrial are denied.

Why don't we take a short break as well. And again, I will instruct the jury upon their return that -- if they even heard the comment, that they're to disregard it.

MR. WITTMAN: Thank you, Your Honor.

THE COURT: We'll be in recess.

(Recess at 2:53 p.m., until 3:08 p.m.)

THE COURT: Are we ready to proceed?

MS. HARRIS: Yes, Your Honor,

THE COURT: Please bring in the jury.

not. However, any remarks counsel for the government may have

made that might lead you to expect Mr. Lucas to testify should

be put out of your minds entirely. Thank you, ladies and 4. gentlemen.

You may proceed with cross-examination, Ms. Harris.

6 MS. HARRIS: Thank you, Your Honor. If I could have the doc cam -- Elmo back -- doc cam.

BY MS. HARRIS:

9 Q. Mr. Palmer, I think you had stated earlier that it was the

April 11th, 2000, letter from EPA with the proposed consent 10

order that led to Mr. Lucas and Mr. Beall contacting you for 11

12 representation?

13 A. Yes. It was the communication from EPA which proposed the

14 entry into a consent order, as I recall, the document was

15 captured -- was captioned, rather.

16 Q. And showing you that April 11th letter, which is

17 Government Exhibit 178. In that letter, EPA expresses concern

18 about the continuation of sales at the development before the

19 delineations are completed; is that correct?

20 A. That's correct.

21 Q. And they indicate that that concern arises out of a site

22 visit that two EPA employees made, Palmer Hough and Lee Pelej,

23 on March 7th of 2000; is that correct?

A. That's what it says. 24

25 Q. That's what it says. Did you have some reason to doubt

- 1 the veracity of that statement?
- A. It's not a matter of veracity. It's that one thing you
- 3 just asked me to look at talked about sales, and the next thing
- 4. talks about dredged and/or fill material. And I am again
- 5 looking at these things for the first time in a long time. And
- 6 what I was looking for is something that connects the sale of
- 7 property to the allegations of dredged or fill material
- 8 associated with a sale:
- 9 Q. Could it be that a sale of a lot containing wetlands
- 10° involving putting inhabitants on it who will then fill the lot
- 11 in the course of living there?
- 12 MR. WITTMAN: Objection, Your Honor. Calls for
- speculation.
 THE COURT: He can testify to what he perceived.
- 15 Objection overruled.
- 16 A. Well, a lot of things could happen after a sale is made.
- 17 Q. In any event, the proposed order stated respondent shall
- 18 immediately cease marketing, selling, conveying, et cetera.
- 19 And that was never signed; right?
- 20 A. No. That was the proposed order.
- 21 Q. Now, up until this point, Mr. Lucas and his partner,
- 22 Mr. Beall, had been representing themselves?
- 23 A. It appears that that is the case. I'm not aware --
- 24 certainly during the time period of the cease and desist order
- 25 by the Corps or the cease and desist order by the -- by EPA or

- 1 A. Yes.
- Q. And you reviewed the law?
 - A Yes.

- 4 Q. And you assessed the risks that your clients faced?
- 5 A. Which is -- yes. That's what lawyers do.
- 6 Q. Right. And then you advised them?
- A. Yes.
- 8 Q. And you didn't say to them at the time: "This is
- 9 outrageous; we're gonna fight this"?
- 10 A. No
- 11 Q. You didn't say to them that the government has no
- 12 authority over this property?
 - 3 A. No, I didn't say that.
- 14 Q You, in fact, told them that they should pursue a
- 15 settlement with all parties?
- 16 A. That's exactly right.
- 17 Q. And you told them this because you know that when there's
- 18 a significant risk of losing, it's best to negotiate?
- 19 MR. WITTMAN: Objection, Your Honor. Calls for
- 20 speculation.

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- THE COURT: Overruled.
- 22 A. It's best to negotiate regardless of the risk. Settlement
- 23 is far preferable in my opinion than protracted and expensive
- 24 legal fights.
- 25 Q. In any event, your first letter to EPA was on May 10th.

- 1 the proposed order that EPA sent and you just put on the
- 2 screen, I'm not aware that they were represented by legal
- 3 counsel anywhere.
- 4 Q. So your understanding was that they had been dealing with
- 5 the Department of Health, the Army Corps of Engineers and the
- 6 EPA with no legal counsel?.
- 7. A. Yes, ...
- 8 Q. And you had been head of MDEQ for the prior 12 years; is
- 9 that right?
- 10 A. Yes. From September of 1987 until January 1st of 2000.
- 11 Q. And there was a big notice in the paper when you left DEQ
- 12 and joined the law firm of Butler, Snow?
- 13 A. Yes. The law firm published an announcement.
- 14 Q. And your clients mentioned to you that they saw this
- 15 notice when they sought you out for representation?
- 16 A. Dr. Beall specifically mentioned that to me, yes.
- 17 Q: So they came to you for guidance?
- 18 A. Yes.
- 19 Q. And they came to you because of your wealth of experience
- 20 in dealing with these environmental matters?
- 21 A. That's what they said...
- 22 . Q. And they came to you -- let's not be modest -- because you
- 23 were considered one of the tops in the field?
- 24 A. Well, some would say that.
- 25 Q. Ckay. And so you reviewed the history of the case?.

- Page 4038

 And in that letter, which is Défense Exhibit 811, your entire
- 2 representation of Mr. Lucas was premised on the fact that Big
- 3 Hill Acres do contain jurisdictional wetlands?
- 4 A. Would you show me what you are referring to, please?
- Q. I'm directing you to page 3 where it states: "To be sure,
- 6 we now know that some of these development activities were
- 7 conducted in regulated wetlands, but most were not."
- 8 A. That's what we said based on the initial information we
- 9 gathered from Mr. Lucas and Dr. Sanders.
- 10 Q. And what regulated wetlands meant was that they were
- 11 covered under the Clean Water Act under Section 404?
- 12 A. Regulated wetlands are covered under the Clean Water Act,
- 13 Section 404.
- 14 Q. And you also stated down here, I think right here, that
- 15 jurisdictional wetlands have been affected?
- 16 A. That's what it says.
- 17 Q. That's right. And there were several other references to
- 18 regulated wetlands in your first letter?
- 19 A. Yes.
- 20 Q. There is also a -- I'll get a little closer -- statement
- 21 that and I'm referring down here to what's highlighted —
- 22 that Dr. Sanders has pointed out, I assume to Mr. Lucas, that
- 23 several areas that he recognized not only as jurisdictional but
- 24 impacted wetlands?
- 25 A. That is correct. Dr. Sanders, following the protocols

that were is that were required of him in doing wetlands.

- cellineations end impact delineations, had made that statement.
- 3 Q. And Dr. Sonders told Mr. Lucas or recommended to Big Hill
- 4. Acres that it rehain from further sales until the complete
- 5 | celineation is done?
- A. Refrein from further sales in areas that he pretiminarily
- 7 had determined were going to be wetlands areas.
- Q. But in any event, refraid until the complete
- 9 Relineation -- is that what it says?
- 10 A. That's what the setter says.
- 11 Q. And the delineation was not completed until August 1st of
- 17 | 2000; correct?
- 13 A. That's approximately correct. Again, the reference nere
- 4 s to chose areas Dr. Sanders had thegaco crateminarity as, in
- 15 his opigion, wetlands areas.
- 16 Q. And once again, terming to page 5, you state in your
- 17 letter that as pledged by Big Hill Acres to both the Corps and
- LR SPA after the June 3rd 99 cease and desert there have been no
- 19 additional development activities?
- 20 A. Triat's right.
- 21 Q. And that's based entirely on what your client told you?
- 22 A. It is. And when we asked them to differentiate among the
- 23 various kinds of activities that had occurred on the ground for
- 24 a number of years, which included roadway activity, tree
- 25 removal activity, house pad preparation activity, criveway.

it was the event in 1999 when they said they fast began $\omega = 0$

- understand this concept of Section 404 wotlands.
- 3 Q. Well, I take you imply in this letter that there was a
- 1996 visit from the Colps of Engineers; correct?
- 5 : A. There was . .
- Q. And a was your understanding, based on conversations with
- 7 your clients, that at that time the Corps of Engineers Messed
- B This subdivision?
- 5 A. I wouldn't use the word blessed. They gave me --
- 10 Mr. Luces, not Dr. Beall because it was Mr. Lucas having the
- phone conversaoon with Mr. Ephrism Mr. Lucas gave me his
- 22 account of that conversation. And it was essentially that as
- 13 long as your stay up on the high ground with what you're duing.
- 14 you're stray. But I would'll mad the earth Messaul.
- 15 Q. Well, you subsequently got a copy of Troy Ephriam's
- 16 incident report from that August 7th, 1996, visit?
- 17 A. Yes. Someonie later -- s inelengthy, time later, yes, we
- 18 ox
- 19 Q. And you saw first that report specifically stated that the
- 20 Corps warned Mr. Lucas about further development without a
- 21 permit?
- 22 A. That's what Mr. Ephram said he did.
- 23 Q. That's right. And you saw that in that report,
- 24 Mr. Ephrism doubled Mr. Lucas was being honest about his
- 25 intentions?

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- preparation activity, all of those activities and then sales of
- property. When we referred to development activities, we were
- 3 referring to activities that were physically undertaken to
- accomplish a real estate development.
- 5 Q. And according to the April 11th letter on March 7th, 2000.
- Palmer Hough and Leg Pelej withessed orgaing development
- 7 activities; is that correct?
- A. Well, that's what they reported.
- Q. And that's contrary to what your client was telling you?
- 10 A. Well, If they say they saw something and my client said.
- 11 differently, then your assumption is correct.
- 12 Q. You then argue in this lotter that the timber company
- 3 should be help accountable?
- 34 A. Yes.
- 15 Q. And you argue in this letter that the purchasers of the
- 16 lots should be held accountable?
- 17 A. If they have conducted activities that are not exempted.
- 18 pader Section 404, trial is our argument.
- 39 Q. And you state in this letter, as Mr. Willman pointed
- 20 out -- you state in sayeral letters that Mr. Lucus had no view
- 31 that Sig (9): Acres contained weglands? I believe that was
- 22 Somejyzere on page Z, you said that
- 23 A. Yes. That's what Or, Beell and Mr. Luces sold to
- 24 Mr. Crawford and me in our very first conversation. And then
- 25 gives back to their original activities in 1894. As I regall,

- A. Welf, that's what Mr. Epiletich said in his report.
- 2 . Q. And you knew that this report didn't square with what your
- 3 Client had told you?
- A. When I reed it, I immediately concluded that it didn't
- 5 Gecause that's not what Mr. Lucas said happened.
- 6 Q. Okay. And at that point in time, did you have any season
- 7 to doubt the versoity of the United States Army Corps of . .
- 8' Engineers' employee, Troy Ephriam?
- 9 A. I con't even know Mr. Ephrlam. But again. I'm talking.....
- 16 about a client with gives one his account of a situation and then
- 11 months later find a government record that deviates from that
- 12 I will, at first blush, always accept the accounting of my
- 13 client.
- 34 J. Q. Ms. Cox of Phancie Cox responded to your May 10th letter on
- 15 May 30th, Gefense Exhait \$13. And she actually had looked
- 16 ixed your suggestion that the timber companies by held
- 17 accountable and disagreed with your argument; isn't that
- 18 correct?
- 13 A. Thal's correct.
- 20 Q. She, navertheless, invited you to present more awarence,
- 21 either facts or law of timber company accountability, if your
- 73 had any, ('dn't she? + -
- 23 A. Yes. That's what her letter says.
- 34 Q. Anil you never that take ther up on that offer, did you?
- 25 A. No. We considered the dintensions of damp that.

- : Cr. Sanders had already gotten enough into his work that we
- 2 asked him if he would be able to at that point in time
- 3 differentiate among the types and kinds of impacts that he had
- 4 observed and attribute those types and kinds of impacts to
- 5 particular parties doing particular things. And Dr. Sanders
- 6 said that he could not. We were faced with a decision of
- 7 pressing forward to try to promote a settlement or stopping and
- 8 launching into collateral litigation to press this party point
- 9 at the time. And we chose not to.
- 10 Q. So the answer was no? You didn't?
- 11 A. We didn't pursue it further for those reasons.
- 12 O. She also looked into your suggestion that the property
- 13° owners themselves were liable and pointed out to you, 1
- 14 believe, on page 2 that the purchasers are lower income.
- 15 families who are first time purchasers and working people who
- 16 need affordable housing. And she was quoting there from one of
- 17 the answers that Mr. Lucas and Mr. Beall gave in their
- 18 information request or maybe just Mr. Lucas. She also pointed
- 19 out, didn't she, that these people were not made aware of the
- 20 fact that there were wetlands on their property?
- 21 A. The exact words, Ms. Harris, are: Most were not aware of
- 22 the existence of wetlands and are not aware of the legal
- 23 ramification of fill activity on their lots, which is exactly
- 24 the same position that Dr. Beall and Mr. Lucas advanced to
- 25 Mr. Crawford and me at our first meeting.

- THE COURT: Objection sustained. What is relevant
- here for our purposes, Ms. Harris, is what this attorney may
- 3 have told his client, which goes to knowledge. So let's try to
- 4 focus on that. Objection sustained.
- 5 BY MS. HARRIS:
 - Q. Would you agree that selling property containing wetlands
 - by misrepresenting the nature of that property is fraud?
 - MR. WITTMAN: Objection, Your Honor,
- 9 THE COURT: Objection sustained.
- 10 Q. You went over a June 9th letter that you submitted to EPA
- 11 containing responses to information request. That was Defense
- 12 Exhibit 11937
- 13 A. Yes.

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- 14 C. Do you recall that one? And in that June 9th letter,
- 15 there's a specific question and that's Question 11 —
- 16 about -- do you have a copy of that?
- 17 A. Yes, I do.
- 18 Q. About roads. The question asking: When did respondent.
- 19 begin to update old logging roads and then construct new roads?
- 20 Provide the dates when work began. Now, this description of
- 21 the road construction goes on for nearly three pages; correct?
- 22 A. Correct.
- 23 Q. And as I stated, this was submitted June 9th, 2000?
- 24 A. Yes.
- Q. Now, this description of the roads in Big Hill Acres does

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- 1 Q. Well, it's here that, I believe, EPA through Ms. Cox first
- 2 indicate that the fact that this information is not making its
- 3 way apparently to the homeowners is the reason why they are
- 4 going to have to engage in community outreach; correct?
- 5 A. Yes. I testified to that earlier.
- 6 Q. Now, you advised both EPA and your clients that the sale
- 7 of lots containing wetlands in and of itself did not violate
- 8 Section 404 of the Clean Water Act?
- 9 A. I did. And they agreed.
- 10 Q. But you would agree, wouldn't you, that the placement of
- 11 underground septic systems into federally protected wetlands
- 12 does violate Section 404 --
- 13 A. Yes.
- 14 Q. -- if done without a permit?
- 15 A. Doing anything in a regulated wetland, which is regulated
- 16 under Section 404, unless it is specifically exempted is
- 17 subject to the regulatory requirements of Section 404.
- 18 Q. And you would so advise any client?
- 19 A. Yes. Because that's the law.
- 20 Q. And you would also agree, wouldn't you, that the placement
- 21 of an underground septic system into a wetland violates
- 22 Mississippi State law, the regulations regarding individual on
- 23 site wastewater disposal systems?
- 24 MR. WITTMAN: Again, Your Honor, object to relevance.
- 25 Violation of Mississippi law.

- 1 not mention Sugargate Road, does it?
- A. I would have to read each of the paragraphs and see. I
- 3 can't recall from memory, without doing that, if it does or
- 4 doesn't. But if you say it doesn't, then I will accept that,
- 5 that it doesn't.
- 6 Q. I've highlighted the road names on this copy, if it will
- 7 help.

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- 8 A. I don't see, at first blush, a reference to Sugargate, no.
- 9 Q. And you don't see either a reference to Barksdale, do you?
- 10 A. Excuse me?
- 11 MR. WITTMAN: Objection. The document is in
- 12 evidence. And Ms. Harris represents the road is not in there.
 - 3 We can proceed with that.
 - THE COURT: Are you testing his ability to see?
- 15 MS. HARRIS: No, Your Honor. I'm just testing what
- 16 information was provided and what roads were actually built
- 17 after June 9th, 2000.
 - THE COURT: This witness can shed no more light than
- what is already in evidence, the document itself. Objection is sustained.
- 21 BY MS, HARRIS:
- 22 Q. Just to summarize then, if I may, the following roads are
- 23 not mentioned, are they? Sugargate, Barksdale, Regale,
- 24 Burgundy, Redgate, Roanoke.
- 25 MR. WITTMAN: Objection.

- THE COURT: I just sustained that objection. Sustain it again.
- 3 MS. HARRIS: I'll move on.
- BY MS. HARRIS:
- 5 Q. Would you agree that roads that are not mentioned in
- 6 Question 11 are not mentioned because they were being
- 7 constructed at that time or at a later time?
- 8 MR. WITTMAN: Again, Your Honor, object to 9 speculation.
- 10 THE COURT: He can testify if he knows. Objection
- overruled.
 A. And I don't know the answer to that question, about why
- 13 any roadway was not mentioned.
- 14 Q. I'll move on to a letter written June 15th, 2000, to
- 15 Mr. Lucas from the Mississippi Department of Environmental
- 16 Quality and the Department of Health. It's Government
- 17 Exhibit 132. And I don't know if Mr. Wittman went over this
- 18 one. But do you recall being provided this letter by your
- 19 client?
- 20 A. I do recall this letter, yes. It's difficult to read on
- 21 the screen. But because it's dated June 15, 2000, it would
- 22 have been after we commenced representation of Dr. Beall and
- 23 Mr. Lucas. And so we expected them to bring to us any and all
- 24 correspondence from any governmental entity.
- Q. And you recall that it was yet another cease and desist

- A. It appears to be such, yes.
- Q. And it's an e-mail from Thanne Cox to Palmer Hough and Les
- 3 Pelej and others involved in this case?
 - A. Uh-huh.

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- Q. And it references a site visit that Ms. Cox and Mr. Hough made on July 20th?
- 7 MR. WITTMAN: I'm going to object to her testifying 8 what's in the document until she offers it.
 - THE COURT: Objection sustained.
 - MS. HARRIS: Your Honor, I can link it up.
 - THE COURT: You want him to just identify it?
 - MS. HARRIS: It indicates --
- THE COURT: Don't tell me what it indicates. You want this winness to identify it? Is he capable of identifying
- 5 it? Do you know what that is, Mr. Palmer?
- THE WITNESS: No, sir. Ms. Harris characterized it as an internal EPA document. But it's not one of my firm's documents.
- 19 THE COURT: All right. He doesn't know what it is.
- 20 BY MS. HARRIS:
- 21 Q. Did you receive a telephone call or do you recall getting
- 22 a telephone call from Thanne Cox shortly after July 20th of the
- 23 year 2000 regarding continuing work in Big Hill Acres,
- 24 specifically on Roanoke Road, Regale and Sugargate Roads?
 - A. I don't recall getting the phone call. But that's four

- order, do you not?
- 2 A. Yes. It was -- would you flip to the last page? I think
- 3 I remember the signatories. But yes, it is a joint directive.
- 4 issued by representatives of the Department of Environmental.
- 5 Quality and the state Department of Health.
- 6 Q. You mentioned the June 22nd, 2000, meeting in Jackson with
- 7 a whole cast of people; correct?
- 8 A. Yes.
- 9 Q. And on June 23rd, that's the date that -- having the topic
- 10 arise at the June 22nd meeting regarding continuing sales, you
- 11 had Mr. Crawford speak to Mr. Lucas and your other clients; and
- 12 they agreed on June 23rd not to sell any more lots, period,
- 13 without authorization?
- 14 A. Yes.
- 15 Q. And you conveyed that to Betty Ruth Fox?
- 16 A. Betty Ruth Fox.
- 17 Q. Now, let me show you what I'm marking as Government
- 18 Exhibit 213, which you have seen before.
- 19 (Off the record discussion between government and defense
- 20 counsel)
- 21 BY MS. HARRIS:
- 22 Q. Now, let me show you what's been marked as Government
- 23 Exhibit 213, which I believe you may have seen one time before.
- 24 A. Yes.
- 25 Q. This is actually an internal EPA document; correct?

- and a half years ago. But I do not recall right now getting a
- 2 call. But we were engaged. And if anyone from EPA, certainly
- 3 Ms. Cox, the attorney of record, had called, I would have or
- 4 Mr. Crawford would have responded.
- 5 Q. Do you remember anything at all about further development
- 6 in July of 2000 in Big Hill Acres?
- 7 A. No, I would not. I was not on the ground -- being in
- 8 Jackson -- in the developments in Jackson County. I was not
- 9 down-there.
- 10 Q. Mr. Wittman next went to the July 26th, 2000, letter,
- 11 which contained the second cease and desist from the EPA.
- 12 A. Excuse me. The July?
- 13 Q. The July 26th, 2000, letter, which contained a second
- 14 cease and desist from the EPA, which I believe is Government
- 15 Exhibit 133. And in this letter, I believe, once again, EPA
- 16 outlined their evidence of ongoing activity, which was
- 17 basically through site visits; is that correct?
- 18 A. That is correct.
- 19 Q. And I think that it might be this letter -- it might be
- 20 the next one -- where they indicated that between the cease and
- 21 desist of June 3rd, 1999, and that following year, Big Hill
- 22 Acres had sold 117 additional lots; is that --
- 23 A. Well, that's what they set forth in their recitals as a
- 24 predicate for their mandate. So it's there. That's what they
- 25 said.

Q. The sale of these 117 additional lots would be contrary to what Mr. Lucas told the Corps in his June 15, 1999, letter;

3 correct?

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MR. WITTMAN: Objection, Your Honor, Mischaracterizes the letter.

6 THE COURT: Overruled. He can testify if he knows.
7 A. I would have to go back and look at the language in the

7 A. I would have to go back and look at the language in the 8 letter. And I will if you can retrieve it since you're

letter. And I will, if you can retrieve it, since you're

9 asking me to compare one set of facts with an earlier.

10 representation.

11 Q. Okay. Going back then to the June 15th, '99, letter --

12 I'm gonna get the exhibit number, which I believe is

13 Government's Exhibit 130.

14 A. Yes.

15 Q. Tive just underlined it.

16 A. Yes.

17 Q. It states: "No additional lots containing impacted

18 wetland will be sold without authorization from your office"?

19. A. That's what it said.

20 Q. I'm gonna show you something that you have not seen

21 before, but what's previously been admitted as Government's

22 Exhibit 209. This is an -- a graphic prepared by Peter Stokely

23 of the Environmental Protection Agency that depicts the

24 boundaries of Big Hill Acres. You can see that, can't you?

25 A. Yes.

1 own work product, substantial numbers of lots that by his own

2 opinion contained wetlands. There are also substantial numbers

3 of lots that don't contain any. So to say that somebody would

4 be hard pressed to buy one that didn't, then I would not agree

5 with that. I would call it an over characterization.

Q. On August 1st, 2000, Government Exhibit 122, you submitted

7 to the EPA the D.R. Sanders' delineation; correct?

A. Yes.

9 Q. And the stated purpose of this delineation was to

10 determine federally regulated wetlands; correct?

A. The stated purpose was to give to EPA Dr. Sanders'

12 opinions of where wetlands areas were located on the property

13 and to also identify, again, as required by EPA before we

14 become engaged, the identification of cortain kinds of impacts.

15 That was the purpose of the Sanders' work at that point before

16 we then later asked him to prepare a summary report.

17 Q. You, I think, implied in your direct testimony that

18 Dr. Sanders had some issues with Mr. Hough and there were some

19 disagreements on the actual delineations?.

20 A. Yes, according to Dr. Sanders' conversations with me.

Q. Were you aware that when Mr. Hough pointed out areas where

22 they disagreed to Dr. Sanders, that Dr. Sanders did, in fact,

23 agree that there were errors?

24 A. I'm aware that in some situations Dr. Sanders did, in

25 fact, agree to amend his call. And in other areas, Dr. Sanders

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1 . Q. And the jurisdictional wetlands determination made by D.R.

2 Sanders, which would be the green lines, if you could see that.

3 A. I can. And what's the date of this view?

Q. I believe this is a 2003 aerial satellite image -- aerial,

5 I mean.

6 A. Thank you.

7 Q. And each one of the lots -- each one of these red dots

8 represents a lot in Big Hill Acres that contains wetlands on

9 it.

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MR. WITTMAN: Your Honor, I'm gonna object to this line of cross-examination. This witness has not seen this

12 document before.13 THE COUR

THE COURT: What is your question?

MS. HARRIS: My question, if I could get to it, is

there are 656 red dots on this graphic in Big Hill Acres. And

16 I would ask --

MR. WITTMAN: Your Honor, I'm gonna object to her testifying.

MS. HARRIS: That was testimony -

THE COURT: Overruled. Let me hear the question.

21 BY MS. HARRIS:

22 Q. Would you agree with me that one would be hard pressed to

23 sell a lot in Big Hill Acres that did not contain wetlands?

24 A. I'm not going to agree with you on the characterization of

5 hard pressed. There are certainly, according to Dr. Sanders'

1 declined to do that.

Q. Were you aware that when these errors were usually pointed

3 out, Dr. Sanders said it was because of his son or Arville

4 Touchet?

5 A. Well, I'm not aware of that detail of conversation between

6 these people on the ground.

7 Q. And are you aware that the area in which there was any.

8 disagreement at all comprised less than six acres of the entire

9 2,600 acre tract?

10 A. I'm not aware of the number, no.

11 Q. Moving on to your September 12th, 2000, letter, which is

12 Defense Exhibit 818, you, once again, assured or were assured

13 by Big Hill Acres that all sales transactions had ceased on

14 Friday, June 23rd; correct?

15 A. We were assured that this had occurred, yes.

16 Q. And that was, again, based on what your clients had told

17 you?

18 A. Yes.

19 Q. And you also pointed out or took the opportunity to point

20 out that you had spent quite -- your clients had spent quite a

21 sum of money in delineations, \$150,000; and in efforts to

22 stabilize the area through grass seed and hay, I believe you

23 said, to the tune of s375,000?

24 A. Yes.

Q. Now, you wouldn't have encouraged your clients to spend

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- that kind of money if you felt that the government had no regulatory authority over this property, would you?
 - MR. WITTMAN: Objection, Your Honor:
 - THE COURT: Overruled.
- A. No. Again, as I have testified repeatedly today, we began
- 6 our attempt to represent these clients with a viewpoint of
- 7 promoting settlement. Given Dr. Sanders' work, we were looking
- at the prospects ultimately of government requirement to do δ
- 9 restoration, additional stabilization and mitigation. And so
- we encouraged our clients to continue to work wherever there 10
- was destabilized soil to prevent any further erosion, all in an
- effort to demonstrate a good faith approach to resolving these 12
- 13 issues.
- 14 O. On October 20th, 2000, in a letter from you to FPA,
- 15 Government Exhibit 134, you were seeking interim relief
- regarding 55 particular lots and seeking to sell these lots to
- stem the -- what, the cash flow loss? 17
- 18 A. Yes.
- Q. And shortly thereafter, as you've pointed out earlier,
- there was a response. And particular lots were specified as
- lots that could be sold; some that could be sold with a 21
- disclaimer; and others that could not be sold? 22
- 23 A. That's right. And I've also said that I was very
- 24 appreciative of EPA's granting this relief. It was rationally
- 25 based. And it really helped our clients deal with their fiscal

- BY MS. HARRIS:
- Q. Once again, you stated that your clients had agreed to
- cease all sales as of June 23rd, 2000?
- A. That's correct.
- Q. Now, Government Exhibit 212(n) is the sale of lot AI-15 on 5
- July 6th of 2000; correct?
- 7 A. That's what it says.
- Q. And Government Exhibit 212(o) involves the sale of lot F-8
- 9 on August 17th of 2000; correct?
- 10 That's what it says.
- 11 Q. Government Exhibit 212(p) involves the sale of lot FR-20.
- And you can tell from the sheet attached to it that that was on 12
- 13 August 24th of 2000; correct?
- 14 A. Let me look because there's no date on the cover sheet.
- 15 Where are you looking for a date on the second sheet?
- You can tell the date right there (indicating). 16
- 17 A. Okay.
- 18 Q. That's where they also indicate the date.
- 19 A. I see it,
- 20 Q. And Government Exhibit 212(q) involves a rental or lease
- 21 of lot YY-8 on September 28th, 2000?
- 22 A. That's the date shown.
- 23 Q. And Government Exhibit HH-5 involves the sale of lot
- 24 HH-5 -- I'm sorry. Government Exhibit 212(r) is the sale of
- 25 lot HH-5 on October 27th, 2000; correct?

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- difficulties. 1
- 2 Q. And you stated that you were familiar with the Big Hill
- 3 Acres contracts; correct?
- A., We had been given copies of the documents that they had
- been using over a number of years to effect their sales, yes.
- 6 Q. Can you identify the following Government's Exhibit 212(n)
- 7 through 212(q) -- (r). I'm sorry, 212(r).
- 8 A. These are marked 212(n) through 212(r).
- 9 Q. And they are Big Hill Acres contracts for the sale of property; correct?
- 10
- 11 A. That's what they are captioned. So I presume yes, they
- are. And the parties that are named at the outset below the 12
- header reflect Big Hill Acres, yes. 13
- 14 MS. HARRIS: Your Honor, I'd move for admission of 15
- Government's Exhibits 212(n) through (r).
- 16 MR. WITTMAN: Are those covered by a prior 17 stipulation?
- 18 MS. HARRIS: They're just contracts we got. These 19
- arose in the course of his testimony.
- 20 MR. WITTMAN: No objection as to authenticity, Your 21 Honor. They appear to be authentic documents.
- 22 THE COURT: If there's no objection then, they'll be 23 marked and admitted.
- 24 (Exhibits G-212(n) through G-212(r) marked and received in
- 25 evidence)

- A. That's what this shows.
- 2 Q. Were you aware of these sales of property?
- 3 A. No.
- 4 Q. Were these contrary to the agreement that had been made
- 5 with the Environmental Protection Agency not to sell property?
- 6 A. Yes.
- Q. Turning your attention back to this particular set of lots
- that were listed as the do not sell lots, at least without
- 9 authorization and a premitigation plan, in Government Exhibit
- 135. I want to show you what's been marked as Government 10
- Exhibits 212(a) through (n), I believe. And once again, ask 11
- 12 you if you can identify these as the sale of lots by Big Hill
- 13 Acres.
- 14 A. Well, these are copies of contracts, which, as the ones
- 15 you just showed me, appear to be records of sales transactions
- 16 involving Big Hill Acres properties.
- 17 MS. HARRIS: Your Honor, I'd move for the admission
- of Government's Exhibits 212(a) through -- 1 think it's (n) --18
- 19 (m), as in Mary.
 - THE COURT: Any objection?
 - MR. WITTMAN: It would take a lot of time to go
- 22 through all these individually. We've just seen them for the .
- first time here. They do appear to be authentic. If counsel 23
- represents they are documents that are received from us, I will 24
- 25 accept that representation.

20

MS. HARRIS: They were, Your Honor.

THE COURT: Without objection, they'll be marked and admitted Government's Exhibit 212(a) through (m).

(Exhibits G-212(a) through G-212(m) marked and received in evidence)

6 BY MS. HARRIS:

Q. Turning your attention to Government's Exhibit 212(a), 7

that is a contract for sale between Big Hill Acres and someone

9 buying lot AB-9 on June 16th, 2001; correct?

10 A. That's what it says.

11 Q. Okay. And lot AB-9, there's one of those listed in the do

12 not sell category in your October 31st, 2000, letter; is that

13 correct?

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14 A. That is what the chart in the letter shows.

Q. And this was a letter that you forwarded to your clients? 15

A. Yes. 16

17 Q. Government's Exhibit 212(b) involves the sale of lot AJ-5

18 on May 12th, 2001. AJ-5 being in Section 11, which is also

19 listed on that chart; correct?

20 A. Correct.

21 Q. Government Exhibit 212(c) involves the sale on May 4th,

2001, of lot P-10, which is also on that list of do not self 22

23

A. Yes. Now, I'm switching back and forth from the screen to 24

25 the documents trying to follow you here. I think I can concur

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Q. That would affect the statement you made, wouldn't it, in your October 20th, 2000, letter that Big Hill Acres was not having any new income; correct?

> MR. WITTMAN: Objection to argumentative, Your Honor. THE COURT: Objection overruled.

A. If I had known about these transactions, which I did not.

then yes, it would have certainly affected any representation about losing income. But I've testified that I was not aware ā

10 of what you now have introduced into evidence. And so the

11 statement that I wrote at the time, having no knowledge of

12 this, would stand.

13 Q. I'm not trying to impugn your integrity. I'm just saying

that they were, in fact, making money, weren't they? You

clients were, in fact, making money because they were selling 15

16 lots?

17 A. Well, these contracts reflect transactions that called for.

18 the payment of proceeds to the sellers, yes.

19 Q. And they were, in fact, not missing opportunities, as one

20 of your other letters said, referring to lost opportunities.

21 because they couldn't sell property?

22 A. Well, I don't know about the relative numbers of these

23 things that you're talking about and how big a lost opportunity

it would be. But certainly to have made a flat statement that 24

25 all opportunities would have been lost in the face of some

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with what you just said.

2 Q. Okay. If it helps, lot P-10 is written on the last

3 line -- the first one in the last line under Section 8 and Fox

Run extension on your screen. 4

5 A. Give me the exhibit number again, please.

6 Q. P-10 was Government Exhibit 212(c).

A. 212(c). Okay. I see P-10 written under description of

8 land parcel.

7

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9 Q. And you see it on the list on the last line as under the

10 do not sell column?

A. Yes, I do. 11

12 Q. Government Exhibit 212(d --

THE COURT: Ms. Harris, do you intend to go through each one of these contracts and simply have this witness confirm and compare between one exhibit and another?

16 MS. HARRIS: I just have a few more. I do intend to

17 do that. I could just list them.

13 THE COURT: I think the jury is very capable of 19 making the same comparison and reaching the same conclusions

20 without the necessity of this witness going over it. Let's

21 move along to something that this witness can be helpful with.

22 BY MS. HARRIS.

23 Q. Were you aware of the fact that your clients were selling

24 properties after the October 31st, 2000, letter that were

25 specifically on the do not sell list?

transactions would have been a misrepresentation. 1

Q. Would you agree that it looks like your clients were

telling you one thing and doing another?

MR. WITTMAN: Objection, Your Honor. Argumentative. THE COURT: Objection sustained.

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BY MS. HARRIS:

7 Q. Just one more note on that October 31st letter because it:

did come up. In that last paragraph, Ms. Cox does tell you -8

9 that she is leaving the office and that Paul Schwartz will be

10 taking over; correct?

11 A. Yes, she does.

12 Q. You mentioned in that -- in your direct testimony that at

a certain point -- and it might have been the October 20th 13

letter -- you approached EPA with the idea of selling land that 14

15 had been previously inhabited?

A. Yes. The letters will reflect that we asked EPA about 16

17

Q. And I believe that was the October 20th, 2000, letter; 18

19 correct?

A. Well, I've gotten so much paper here, I really need to 20

21 clear the desk, if you don't mind.

Q. Let me see here. I've got a lot of paper, too. 22

23 A. Did you say the October or September 28th, October 28th?

24 Which letter, please?

25 Q. I'm wrong. It was the November 1st letter, which was -

- 1 I'm not sure what exhibit that was.
- 2 MR. WITTMAN: Defendants' Exhibit 822, I think.
- 3 BY MS. HARRIS:
- 4 Q. Defense Exhibit 822, where I think you bring up the idea
- 5 of selling lots that had been foreclosed upon?
- 6 A. Yeah: I was looking for the letter. I just don't have it
- 7 here in this stack.
- 8 Q. I've got it on the screen for you.
- 9 A. Okay.
- 10 Q. And you indicate in this letter that you will compile a
- 11 list and submit it for review regarding these particular
- 12 properties?
- 13 A. That's what we said. It was being compiled and will be
- 14 submitted for review. Would you back up and let me see the
- 15 remainder of this letter, please, so I can see the context of
- 16 what was being said?
- 17 MR. WITTMAN: I think he wants to see the first page
- 18 of this exhibit.
- 19 MS. HARRIS: Oh, the first page.
- 20 BY MS. HARRIS.
- 21 Q. I thought you wanted --
- 22 A. Yeah. I just would like to see what paragraphs come
- 23 before.
- 24 Q. This was that one day turnaround, if you recall, where you
- 25 tried to correct the errors on the original EPA list that we

- Q. Mr. Wittman showed you a letter, which I don't happen to
- have, I believe written on 12-21, 2000, where you first learned
- 3 of the Department of Justice's involvement; is that correct?
- 4 A. Yes.
- 5 Q. And I think you expressed alarm at that point that this
- 6 case had gotten to that stage, did you --
- MR. WITTMAN: I don't think the witness expressed anyalarm, Your Honor.
- 9 BY MS. HARRIS:
- 10 Q. You mentioned something about surprise? What was it you
- 11 said?
- 12 A. Well, I believe when I was asked about the letter and I
- 13 was shown the letter, I made the comment that I now better
- 14 understand in my current capacity than I did then about how
- 15 these matters originate within EPA and at a point in time maybe
- 16 referred to the Department of Justice. And when we got the
- 17 letter that the Department of Justice had become involved, I
- 18 was surprised at that point. But EPA had made a decision to
- 19 refer the matter.
- 20 Q. And you're aware, since you are regional administrator,
- 21 that the EPA does have guidelines regarding the enforcement
- 22 when a case is civil, when a case is criminal?
- 23 A. Yes.
- 24 Q. And you're aware that cases go criminal when there are
- 5 what's considered blatant conduct?

- 1 just referred to.
- 2 A. Yes. Okay. I now remember which letter we specifically
- 3 talked about. That was the one day turnaround.
- 4 Q. This was the one where you indicated you would compile a
- 5 list and send it?
- 6 A. Yes. We had asked Mr. Lucas and Dr. Beall to begin, as
- 7 the letter says, compiling a list of those lots that they
- 8 expected to be available for resale.
- 9_Q. Okay. And then turning your attention to the letter that
- 10 you wrote February 28th, 2001. That would be the front page
- 11 just to orient you. Once again, requesting certain relief
- 12 regarding the sale of property?
- 13 A. Yes.
- 14 Q. I wanted you to turn to the last page in that under
- 15 summary where, once again, you state that you will submit your
- 16 updated inventory of available lots.
- 17 A. That's what we said.
- 18 Q. Okay. So all of the delay here is not attributable to the
- 19 Environmental Protection Agency, is it?
- 20 A: Well, no.: As we said earlier, there are a lot of things
- ...1 going on during this particular time with the transition from
- 22 Ms. Cox to Mr. Schwartz. Part of that was simply the hand off
- 23 within EPA, which certainly I acknowledge. The recitations
- 24 about additional work that we were contemplating being done
- 25 certainly was a part of that as well.

- 1 MR. WITTMAN: Objection, Your Honor.
- 2 THE COURT: Objection sustained.
- 3 BY MS. HARRIS:
- 4 . Q. Let me turn your attention back to your February 28th
- 5 letter on page 4.
- 6 A. Okay. I have the letter in my hand. Okay.
- 7 Q. At this point on February 28th, 2001, you were still
- 8 operating on the premise that these are jurisdictional
- 9 wetlands; correct?
- 10 A. Well, we were operating on Dr. Sanders' work product where
- 11 he, as I've said several times, followed the protocols he was
- 12 expected to at the time to delineate wetlands and also to
- 13 depict impacts or alterations to those wetlands. So we were
- 14 continuing to operate on that premise.
- 15 Q. Okay. And turning to page 5 -- this has come up on
- 16 several occasions. So I don't want to beat it to death. But
- 17 in all of these letters regarding repairs to failing systems,
- 18 which would include your February 28th, letter; your March 2nd
- 19 letter of 2001 to Ricky Boggan; his response to you; and your
- 20 response again on March 9th, '01, is it not correct that
- 21 repairs were authorized and no action -- adverse action would
- 22 be taken always on the condition that the Department of Health
- 23 make a recommendation?
- 24 A. That was the agreement that Mr. Boggan and I struck. And .
 - that is the agreement that I recounted in my letter to him as

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- 1 clearly as I could, that we anticipated that the Department of
- 2 Health would play an active role in resolving problems because
- 3 the Department of Health had complained about not being as
- 4 active in the early stages of these developments as they -- as
- 5 they wanted to be. And so in an effort to bring the health
- 6 department into these repairs and also because of simply the
- 7 tensions in the community, I agreed with Mr. Boggan to a
- 8 certain process that would be followed in terms of getting some
- 9 people some help.
- 10 Q. So you never advised your clients that they had blanket
- 11 authority to make repairs to failing systems without Department
- 12 of Health involvement, did you?
- 13 Af No. Because that would contravene the letter you have on
- 14 the screen.
- 15 Q. And all of these letters were provided to your clients?
- 16 A. Yes.
- 17 Q. Directing your attention to your March -- well, the March
- 18 19th, 2001, letter from Paul Schwartz to you where, once again,
- 19 lots are divided into categories. I think this is the
- 20 correction to -- that you had asked for back on November 1st?
- 21 A. Yes. Where there were some inadvertent errors in EPA's
- 22 technical review. We called them to EPA's attention. And I
- 23 believe this is the letter that corrects those mistakes.
- 24 Q. And this letter, as I said, was March 19th, 2001, and you
- /25 provided this to your client?

- included in the sale transaction.
- It was the Group 3 lots that on several occasions in these
- letters we were at loggerheads over because the government had
- 4 offered to consider them on a case by case basis. As I
- 5 : testified earlier, though, they were going to require
- 6 premitigation for the existing impacts. And so we continued to
- 7 not agree about the Category 3 lots.
- 8 Q. And in the July 6th, 2001, letter from Paul Schwartz to
- 9 you, which is Government Exhibit -- I'm sorry -- Defense
- 10 Exhibit 836, in response to your April 18th letter, once again,
- 11 EPA said no blanket release; correct?
- 12 A. They said no blanket release. And we immediately referred
- 13 back to those Category 3 lots, which they had consistently said
- 14 they would not issue a blankat release on.
- 15 Q. So it remained a case by case determination?
- 16 A. For the Category 3 lots, it did. Even though we asked for
- 17 them to give us additional relief on the Category 3s with a
- 18 commitment to then have Mr. Goff and Mr. Tomlinson take the
- 19 approach that all impacts Dr. Sanders had delineated would be
- 20 accounted for in the final work out plan. EPA was not willing
- 21 to go that far. So the relief we got was on Category 1 and 2
- 22 lots. But we did not get blanket release on Category 3 lots,
- 23 no.
- 24. Q. And your clients knew there was no blanket authority to
- 25 sell Category 3 lots?

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- A. We provided all of these letters to our clients.
- Q. And AI-14 was on the Category 3, do not sell list?
- 3 A. That's what it says.
- 4 Q. And were you aware that Big Hill Acres sold that lot AI-14
- 5 on May 15th, 2001?
- 6 A. No, I was not.

- MS. HARRIS: I'm trying to skip some letters. So the
- 8 Court's indulgence.
- 9 BY MS. HARRIS:
- 10 Q. Once again, in your April 18th, letter, 2001, Defense
- 11 Exhibit 834, which involved all of the color coded maps that
- 12 were just moved into evidence, you were requesting essentially
- 13 blanket authority to sell land?
- 14 A. We were asking for general releases, as I remember. I
- 15 need to get the letter. And I have it now. As I have
- 16 testified earlier today and even on cross here, EPA did release
- 17 at our request certain lots. And the distinctions, just to
- 18 repeat, were that the Category 1 lots contained no
- 19 jurisdictional wetlands whatsoever. So there was no reason for
- 20 the government to object to transactions affecting those ...
- 21 properties. And they said so.
- 22 The Category 2 lots were those where Dr. Sanders had
- 23 delineated the presence of some wetlands on those properties.
- 24 And the government approved a number of those to be sold
- 25 provided that the government required and drafted notice was

- A. That's what the letter said.
- Q. And as you stated several times, you gave copies of the
- 3 letters to your clients?
- 4 A. Yes
- Q. Now, there's been a lot of talk in your direct testimony.
- 6 about efforts at settlement -- :
- 7 A. Uh-huh.
- 8 Q. -- trying to settle, trying to settle?
- 9 A. Uh-huh.
- 10 Q. Would you agree that it's hard for the government to
- 11 settle a case when a lawyer is saying one thing and his client
- .12 is doing something else?
- 13 MR. WITTMAN: Objection. Argumentative, Your Honor.
- 14 THE COURT: Objection sustained.
- 15 BY MS, HARRIS:
- 16 Q. You stated that you weren't aware that your clients
- 17 continued to sell lots; is that correct?
- 18 A. Correct. But at no time until today, this afternoon, was
- 19 I ever aware of that activity, which is evidenced by these
- 20 agreements. And at no time did EPA ever say a word to me about
- 21 things like this, if they, in fact, knew about it. So they
- 22 didn't say anything to me about these activities that you are
- 23 talking about, and I was not aware of them.
- 24 Q. Didn't they make completed -- repeated requests for your
- 25 client to stop selling land?

- 1 A. Well, they did. But Ms. Harris, you are now producing 2 sales documents that reflect otherwise. My point is, at no
- 3 time in all of this exchange of correspondence with EPA did
- 4 anybody show to me or Mr. Crawford or anybody else in our firm
- 5 a document that would reflect a breach of agreement on the part
- 6 of our clients with EPA. Nothing was ever said to us about any
- 7 of this activity, which now I'm learning about today.
- 8 Q. I think you indicated in your direct testimony that you
- 9 thought the Environmental Protection Agency was acting
- 10 unethically. Did I hear you say that?
- 11 A. I don't know that I used the word unethical. I explained
- 12 I was agitated about the conduct of certain EPA folks in the
- 13 community down there as reported in the press with statements
- 14 attributed to those people and as reported by people who
- 15 attended meetings and heard these folks make statements. It
- 16 was the context of that conduct that had irritated me.
- 17 Q. And you said during, I think, your cross-examination when
- 18 I asked you about the discrepancies and what Mr. Lucas told you
- 19 about Troy Ephriam's visit and what Troy Ephriam's report was,
- 20 that there's a possibility because they didn't square, you
- 21 accepted your clients' words --
- 22 A. I did.
- 23 Q. -- was untruthful?
- 24 A. Say that again.
- 25 Q. Was Mr. Ephriam --

- 1 and the attitude of the health department, then I drew a
- 2. similar conclusion here that the difficulties which apparently
- 3 had existed between these parties for a long time had boiled
- 4 over and now were ripe for treatment in an enforcement action.
- 5 And that's why I used the language with you I said last night.
- 6 Q. And learning that your clients were selling property when
- 7 they told you they weren't does that change your opinion about
- 8 either the EPA, the Corps of Engineers or the Department of 9 Health?
- 10 THE REPORTER: I didn't hear it, Judge.
 - MR. TIMOTHY HOLLEMAN: Objection. Argumentative.
- 12 THE COURT: Overruled.
 - THE REPORTER: Argumentative?
- 14 THE COURT: I think he said objection, argumentative
- 15 Your objection is that's it's argumentative?

 16 MR. TIMOTHY HOLLEMAN: Argume
 - MR. TIMOTHY HOLLEMAN: Argumentative, Your Honor,
- 17 THE COURT: Objection is overruled. You may answer,
- 18 Mr. Palmer.

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- 19 A. What I have learned today through the presentation of
- 20 these contracts, which, at first blush, contravene the
- 21 agreements that we had made in good faith with regulators, is a
- 22 substantial disappointment.
- Q. I'm sorry. What was the last line you said? I got
- 24 distracted.
- 25 THE COURT: He said he was disappointed.

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MR. WITTMAN: Object on the grounds of repetition,

Your Honor.

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THE COURT: Well, he's testified that he accepted his clients' word. Let's move on.

5 BY MS. HARRIS:

Q. And in a conversation that we had last night, you told me that you thought the Department of Health had a vendetta --

MR. WITTMAN: Your Honor, the conversation she had last night --

THE COURT: Well, I'm going to overrule that. And I'm going to assume that this is a relevant question that has something to do with this case. You may go ahead and restate

13 your question.

14 BY MS. HARRIS:

- 15 Q. In a conversation that you and I had last night, you
- 16 indicated to me that you thought that the Department of Health
- had a vendetta against your client and they wanted to take him
- 18 down?
- 19 A. That was the conclusion that I came to after taking the
- 20 statements of Dr. Beall and Mr. Lucas about relationships
- 21 between these gentlemen, mainly Mr. Lucas, and the health
- 22 department. And what Mr. Lucas characterized as a similar, I
- would say, antagonistic relationship between Mr. Thompson and
 the health department.
- 25 So based on the information that I was given by my clients

MS. HARRIS: Okay. I have nothing further.

2 THE COURT: Any redirect?

3 MR. WITTMAN: Yes, Your Honor.

REDIRECT EXAMINATION

" BY MR. WITTMAN:

- 6 Q. You answered a number of questions, Mr. Palmer, by
- 7 Ms. Harris about a letter -- the October 31st letter, the one
- 8 day turnaround letter. Do you see that?
- 9 A. Give me a moment, Mr. Wittman, and let me find it, please.
- 10 Q. I think that's the letter you had before you in which EPA
- 11 had agreed to the release of certain lots dated October 31st of
- 12 the year 2000.
- 13 A. I believe I have it here, yes.
- 14 Q. Okay. And Ms. Harris asked you some questions with
- 15 respect to some lots that were sold. I think the first one she
- 16 talked about was in June of 2001, AB-9. Another one was AJ-5.
- 17 And none of those lots were listed on this letter, were they?
- 18 A. Excuse me. Say again.
- 19 Q. The lots she talked to you about that were sold in May and
- 20 June of 2001 were not mentioned in this letter, were they?
- 21 A. I don't see that they were.
- 22 Q. Okay. And as a practical matter, between October 31st of
- 23 2000 and May of 2001, other lots were released, were they not?
- 24 A. Yes, they were.
- 25 Q. Okay. Now, you were asked about the agreements that

Mr. Lucas and Big Hill Acres had with the EPA. Do you recall

2 the questions Ms. Harris asked you about that?

3 A. Yes.

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4 Q. And whether there was a violation of the agreement. Isn't

5 it a fact that all of the agreements she asked you about and

6 the agreements that you talked about today were premised on an

7 overall resolution of this entire case?

8 A. Yes.

9 Q. An overall settlement? And there has been no settlement

10 of this case, has there? That's pretty obvious?

11 A. No, sir.

12 Q. And without a settlement, Big Hill Acres could sell all

13 the land it wanted to without violating Section 404 of the

14 Clean Water Act, couldn't it?

15 . A. Without violating Section 404, that's correct.

16 Q. Okay. Now, let's go back for just a moment. I want to

17 talk to you about the cease and desist order of 1999, which

18 Ms. Harris asked you about that. And that cease and desist

19 order related to certain specific parts of Big Hill Acres, did

20 it not?.

21 A. Yes. I noted, I believe, in response to the question that

22 the — the order specifically addresses certain numbered

23 sections, being 8, 9, 10 and 15 in Township 6 South, Range 8

24 West.

1

25 Q. And Ms. Cox (sic) asked you about some specific roads.

 $^{\rm Fage}$ 40 $^{\rm C}$. And that is not one of the sections mentioned in the EPA's

2 cease and desist order, is it?

3 A. No.

4

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Q. And the roads you were asked about -- Barksdale, that's in

5 Section 7, is it not?

6 A It is.

7. Q. And Sugargate, that's also in Section 7?

8 A. It is.

9 Q. And so is Regale?

10 A. Yes, sir.

11 Q. So none of those roads Ms. Harris talked to you about were

12 even covered by the EPA's cease and desist order, were they?

13 A. No, Er.

14. Q. Thank you. You can take your seat now, clease. You were

15 asked by Ms. Harris about the extent of federally regulated

16 waters. Do you recall being asked about that in terms of a

17 conversation with -- or report from Palmer Hough?

18 A. Yes, sir.

19 Q. Is there substantial disagreement about what lands are

20 subject to federal regulation under Section 404 of the Clean

21 Water Act?

22 A. Well, there is a substantial difference now between what

23 is a wetland under long-standing scientific protocols and what

24 is a jurisdictional wetlands.

25 Q. So that there is a dispute, if you will, between

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She mentioned Sugargate Road, as I recall?

A. Yes. Ms. Harris did.

Q. And Roanoke Road?A. I think that was one.

Q. Let me show you a section map, if I may. And Barksdale

6 Road was another one; correct?

7 A. I seem to recall that, Mr. Wittman, but I was not writing

8 those down.

9 Q. I'm gonna show you a section map. And we've got a large

10 one already in evidence. But this one may be easier for you to

11 look at. What section of land is Regale Road located in?

12 A. Section 7, as it appears on what is depicted here.

13 MR. WITTMAN: And Your Honor, may I exhibit this to

14 the jury?

16

21

22

15 THE COURT: You may. Is it in evidence?

MR. WITTMAN: Yes, it is, Your Honor.

17 THE COURT: Then you may.

18 MR. WITTMAN: And for the record, it is Defense

19 Exhibit 129. And if I could ask Mr. Palmer, if he could, to

20 step down --

THE COURT: Would you please, Mr. Palmer?

MR. WITTMAN: -- Your Honor?

23 BY MR. WITTMAN;

24 Q. And this is Section 7 of Township 6 --

25 A. 7/6-8.

Page 4078 jurisdictional and nonjurisdictional, if you will, wetlands;

2 correct?

3 A. Yes.

4 Q. So there are wetlands that are not subject to --

5 A. They're wetlands either way.

6. Q. But there are many wetlands that are not subject to

7 regulation under the Clean Water Act, are they not?

8 A. That's correct.

9 Q. You were asked some questions about the Mississippi

10 Department of Health and their involvement with the failing of

I the -- allegedly failing septic systems at Big Hill Acres. Do

12 you know what involvement the Mississippi Department of Health

13 actually had in the repair of failing septic systems at Big

14 Hill Acres?

15 A. No, sir. When Mr. Boggan and I struck our agreement and

16 we sent to Mr. Lucas and Dr. Bealf copies of Mr. Boggan's

17 letter as well as Mr. Schwartz's letter, then after that we had :

18 no involvement with any particular problems or any remedies.

19 Q. Okay. You testified -- in response to the last question

20 Ms. Harris asked you about, you said you were disappointed

21 about lots that were sold that you thought were not sold. Now,

2 have you had an opportunity to talk to anyone about those lots.

23 before you were asked those questions today?

24 A. No, sir. I was not aware of any of this until today.

Q. So you were not aware of what reasons may or may not have

is D-129, on the left side of the photograph. Would you point

25

25

A. Lee Michael Mayfield, Sr.